U.S. Department of Justice
Federal Bureau of Investigation

5425 W. Amelia Earhart Drive
Salt Lake City, Utah 84116
June 17, 2020

Office of Community Partnerships
Department of Homeland Security

To whom it may concern:

I understand the Utah Department of Public Safety, Statewide Information and Analysis Center (SIAC) is applying for the 2020 Targeted Violence and Terrorism Grant administered by the Department of Homeland Security grant of $205,850 to develop an initiative designed to expand efforts focused on strengthening and building threat assessment and management teams throughout Utah.

Utah faces the challenge of developing a multidisciplinary threat management team to address persons of concern and threats of targeted violence. This initiative will seek out to reach a core group of representatives from relevant disciplines, such as law enforcement, security, mental health, social services, legal, human resources or administration, and others relevant to the entity of establishing the team. The initiative seeks to raise awareness of the importance of their organization's participation, provide training, and solidify best practices and tools to assist in identifying, assessing and managing threats of targeted violence. Accordingly, I support this initiative, as it will facilitate collaboration, coordination, and communication across various parts of organizations or communities. In addition, this initiative will provide the needed resources to meet these challenges and better serve our community.

I seek to advocate on behalf of the SIAC's application for this grant both as to the authentic need the proposal references and the well-thought design of this initiative.

Thank you for your time and consideration.

Sincerely,

(b)(6); (b)(7)(C)

Special Agent in Charge
Salt Lake City Field Office

By:

(b)(6); (b)(7)(C)

Assistant Special Agent in Charge
Salt Lake City Field Office

June 16, 2020

Office of Community Partnerships
Department of Homeland Security

To whom it may concern,

I understand that the Utah Department of Public Safety, Statewide Information and Analysis Center (SIAC) is applying for the 2020 Targeted Violence and Terrorism Grant administered by the Department of Homeland Security in an effort to build and strengthen threat assessment and management teams throughout Utah.

The West Valley City Police Department has developed policies and procedures for a multidisciplinary threat assessment team, including police officers, intel analysts and an LSCW; members of that team participate in the Salt Lake Intelligence Working group which is seeking this grant. Our threat assessment team faces several of the same challenges faced by others in Utah: training to provide best practices and ever-changing tools to identify, assess, and manage threats of targeted violence, time and funding to perform community outreach and education for identification and redirection of individuals mobilizing toward violence, and a process for state-wide documentation and information sharing. The initiative funded by the grant would provide the needed resources to meet the challenges we have and better serve our community.

I am writing to advocate on behalf of the citizens of West Valley City and to express my support for SIAC's application for this grant.

Thank you for your time and consideration.

(b)(6); (b)(7)(E)

Colleen Jacobs
Chief of Police

EMW-2020-GR-APP-00179

Application Information

Application Number: EMW-2020-GR-APP-00179
Funding Opportunity Name: Fiscal Year (FY) 2020 Targeted Violence and Terrorism Prevention (TVTP) Program
Funding Opportunity Number: DHS-20-TTP-132-00-01
Application Status: Pending Review

Applicant Information

Legal Name: Public Safety, Utah Department of
Organization ID: 21610
Type: State governments
Division: State Information Analysis Center
Department: Public Safety
EIN (b)(6)
EIN Shared With Organizations: State of Utah Department of Public Safety Division of Emergency Management
DUNS: 836054528
DUNS 4:
Congressional District: Congressional District 01, UT

Physical Address

Address Line 1: 4501 2700 W
Address Line 2: [Grantee Organization > Physical Address > Address 2]
City: West Valley City
State: Utah
Province:
Zip: 84119-[Grantee Organization > Physical Address > Zip 4]
Country: UNITED STATES

Mailing Address

Address Line 1: 4501 2700 W
Address Line 2: [Grantee Organization > Mailing Address > Address 2]
City: West Valley City
State: Utah
Province:
Zip: 84119-[Grantee Organization > Mailing Address > Zip 4]
Country: UNITED STATES

SF-424 Information

Project Information

Project Title: Replication Track-Objective 3: Develop prevention frameworks with SLTT partners to enhance their ability to identify and respond to individuals at risk of mobilizing to violence. (Threat Assessment)
Program/Project Congressional Districts: Congressional District 04, UT
Proposed Start Date: Tue Sep 01 00:00:00 GMT 2020
Proposed End Date: Thu Sep 01 00:00:00 GMT 2022
Areas Affected by Project (Cities, Counties, States, etc.): The state of Utah

Estimated Funding

Funding Source	Estimated Funding ($)
Federal Funding	$205850
Applicant Funding	$0
State Funding	$0
Local Funding	$0
Other Funding	$0
Program Income Funding	$0
Total Funding	$205850

Is application subject to review by state under the Executive Order 12373 process? Program is not covered by E.O. 12372.
Is applicant delinquent on any federal debt? false

Contacts

Contact Name	Email	Primary Phone Number	Contact Types
James Jensen	(b)(6)		Authorized Official Signatory Authority
James Jensen			Primary Contact
Tanner Patterson			Secondary Contact
Jonathan Whitesides			Secondary Contact

SF-424A

Budget Information for Non-Construction Programs

Grant Program: Targeted Violence and Terrorism Prevention Grant Program
CFDA Number: 97.132

Budget Object Class	Amount
Personnel	$0
Fringe Benefits	$0
Travel	$0
Equipment	$0
Supplies	$10000
Contractual	$0
Construction	$0
Other	$195852
Indirect Charges	$0
Non-Federal Resources	**Amount**
Applicant	$0
State	$0
Other	$195852
Income	**Amount**
Program Income	$0

How are you requesting to use this Program Income? [$budget.programIncomeType]

Direct Charges Explanation: Funds put in "other" are for training.

Indirect Charges explanation:

Forecasted Cash Needs (Optional)

	First Quarter	Second Quarter	Third Quarter	Fourth Quarter
Federal	$	$	$	$
Non-Federal	$	$	$	$

Future Funding Periods (Years) (Optional)

First	Second	Third	Fourth
$	$	$	$

Remarks:

SF-424C

Budget Information for Construction Programs

Assurances for Non-Construction Programs

Form not applicable? false
Signatory Authority Name: James Jensen
Signed Date: Thu Jun 18 00:00:00 GMT 2020
Signatory Authority Title: Director J. Tanner Jensen

Certification Regarding Lobbying

Form not applicable? false
Signatory Authority Name: James Jensen
Signed Date: Thu Jun 18 00:00:00 GMT 2020
Signatory Authority Title: Director J. Tanner Jensen

Disclosure of Lobbying Activities

Form not applicable? true
Signatory Authority Name: James Jensen
Signed Date:
Signatory Authority Title:

CERTIFICATION REGARDING LOBBYING

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his or her knowledge and belief, that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure of Lobbying Activities," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure of Lobbying Activities," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

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* APPLICANT'S ORGANIZATION

James Tanner Jensen

* PRINTED NAME AND TITLE OF AUTHORIZED REPRESENTATIVE

Prefix: *** First Name:** Jess   Middle Name:

* Last Name: Anderson   Suffix:

* Title: Commissioner

* SIGNATURE: James T Jensen   *** DATE:** 06/17/2020

Application for Federal Assistance SF-424

* 1. Type of Submission:	* 2. Type of Application:	* If Revision, select appropriate letter(s):
☐ Preapplication	☒ New	
☒ Application	☐ Continuation	* Other (Specify):
☐ Changed/Corrected Application	☐ Revision	

* 3. Date Received:	4. Applicant Identifier:
06/17/2020	James Tanner Jensen

5a. Federal Entity Identifier:	5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:	06/17/2020	7. State Application Identifier:	

8. APPLICANT INFORMATION:

* a. Legal Name: James Tanner Jensen

* b. Employer/Taxpayer Identification Number (EIN/TIN):	* c. Organizational DUNS:
(b)(6)	8360545280000

d. Address:

* Street1:	4501 South 2700 West
Street2:	
* City:	Salt Lake City
County/Parish:	Salt Lake County
* State:	UT: Utah
Province:	
* Country:	USA: UNITED STATES
* Zip / Postal Code:	84129-003

e. Organizational Unit:

Department Name:	Division Name:
Utah DPS	SIAC

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:	Mr.	* First Name:	James
Middle Name:	Tanner		
* Last Name:	Jensen		
Suffix:			

Title: Director

Organizational Affiliation:

SIAC

* Telephone Number:	(b)(6)	Fax Number:	(b)(6)

* Email:	(b)(6)	

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

A: State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

Department of Homeland Security - FEMA

11. Catalog of Federal Domestic Assistance Number:

97.132

CFDA Title:

Financial Assistance for Targeted Violence and Terrorism Prevention

* 12. Funding Opportunity Number:

DHS-20-TTP-132-00-01

* Title:

Fiscal Year (FY) 2020 Targeted Violence and Terrorism Prevention (TVTP) Program

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

| | Add Attachment | Delete Attachment | View Attachment |

* 15. Descriptive Title of Applicant's Project:

Replication Track-Objective 3: Develop prevention frameworks with SLTT partners to enhance their ability to identify and respond to individuals at risk of mobilizing to violence. (Threat Assessment)

Attach supporting documents as specified in agency instructions.

| Add Attachments | Delete Attachments | View Attachments |

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant `UT-004`   * b. Program/Project `UT-004`

Attach an additional list of Program/Project Congressional Districts if needed.

	Add Attachment	Delete Attachment	View Attachment

17. Proposed Project:

* a. Start Date: `09/01/2020`   * b. End Date: `09/01/2022`

18. Estimated Funding ($):

* a. Federal	205,850.00
* b. Applicant	0.00
* c. State	0.00
* d. Local	0.00
* e. Other	0.00
* f. Program Income	0.00
* g. TOTAL	205,850.00

* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

☐ a. This application was made available to the State under the Executive Order 12372 Process for review on _____ .

☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.

☒ c. Program is not covered by E.O. 12372.

* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

☐ Yes   ☒ No

If "Yes", provide explanation and attach

	Add Attachment	Delete Attachment	View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix:	* First Name: Jess
Middle Name:	
* Last Name: Anderson	
Suffix:	

* Title: Commissioner

* Telephone Number: (b)(6)   Fax Number:

* Email: (b)(6)

* Signature of Authorized Representative: James T Jensen   * Date Signed: 06/17/2020

Utah Department of Public Safety

Salt Lake, Utah

Replication Track-Objective 3: Develop prevention frameworks with SLTT partners to enhance their ability to identify and respond to individuals at risk of mobilizing to violence. (Threat Assessment and Management Team)

Funding Request: $205,850

Project Abstract

The Salt Lake Intelligence Working Group has identified the 2020 Targeted Violence and Terrorism Prevention Grant as an opportunity to expand efforts focused on strengthening and building threat assessment and management teams throughout Utah in four ways:

1) **Outreach to Public Safety and Community Leaders:** Create outreach opportunities through conferences, meetings, and online information and handouts focused on providing information to private and public sector leadership to raise awareness of the importance of their organization's participation in threat assessment and management teams to prevent targeted acts of violence.

2) **Supply Trainings, Tools and Resources to Build and Enhance Threat Assessment and Management Teams**: Coordinate and provide training to build and enhance multidisciplinary teams and to provide best practices and tools to identify, assess, and manage threats of targeted violence.

3) **Community Outreach and Education to Identify and Report Targeted Violence and Terrorism Indicators:** Provide training, community awareness briefings, and online information and handouts to communities to raise awareness of suspicious activity, behaviors, and risk factors associated with individuals radicalizing or mobilizing to violence.

4) **Document and Share Information:** Implement a statewide process for threat assessment teams to have the ability to document and share threat assessments and management information among law enforcement organizations.

Project Narrative:

1. **Needs Assessment**

The Salt Lake Intelligence Working Group, comprised of state, local, and federal law enforcement agencies, has focused on targeted violence and terrorism prevention as one of its top 2020 priorities. Over the last year the intelligence group has worked to build and enhance existing Threat Assessment and Management Teams to prevent targeted acts of violence in Utah. During this process, the intelligence group has identified four gaps within Utah's targeted violence and terrorism prevention framework that limits Utah's ability to enhance Threat Assessment and Management Teams' capabilities.

a) The first identified gap is the low amount of individuals participating on formalized and trained community based threat assessment and management teams in the state of Utah. Currently in the state of Utah there is state legislation and an effort towards building and enhancing threat assessment teams within K-12 schools. This program delivers specific school based threat assessment training using the Comprehensive School Threat Assessment Guidelines (CSTAG) to school based threat assessment teams. However, there is not a statewide effort to provide support to build and enhance threat assessment teams outside of the K-12 school setting. This leaves a gap in Utah's communities. The Salt Lake Intelligence Working Group believes there is a need to enhance awareness and demonstrate the importance of the whole community approach towards targeted violence and terrorism prevention among Utah's community leaders and decision makers. These are the individuals who can deploy resources to participate in community based multidisciplinary teams and fill this gap within Utah.

b) The second identified gap is a lack of access to training, tools, and resources for public safety and community partners to build and maintain multidisciplinary teams focused on targeted violence and terrorism intervention. The Utah Statewide Information and Analysis Center (SIAC) has an agreement with FBI's National Threat Operations Center to disseminate threat to life and violent threat tips to local law enforcement agencies. The SIAC receives these tips along with other suspicious activity reports (SARs) on a weekly basis and is tasked with working with the FBI Joint Terrorism Task Force and the State Bureau of Investigation-Threat Management Unit to disseminate and coordinate resources towards the tips or threats. The SIAC has observed many local agencies and organizations that receive these tips don't have structured threat assessment and management capabilities and lack proper training. The Salt Lake Intelligence Working Group has also discovered existing threat assessment and management teams have expressed a need for additional training, resources, and tools to support their targeted violence intervention efforts. Specifically, teams have requested support to be trained on Structured Professional Judgment (SPJ) tools that meet the industry's best practice and have passed the Daubert Standard.[1]

c) The third identified gap is the need for community outreach and education to identify and report individuals with risk factors for targeted violence. A 2017 Joint Counterterrorism Awareness Workshop Series conducted by DHS, FBI, and NCTC identified gaps in Utah's ability observe and report suspicious activity. The after action report indicated that

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[1]Federal Bureau of Investigation, *Making Prevention a Reality: Identifying, Assessing, and Managing the Threat of Targeted Attacks*, 40.

public safety partners should conduct a formal, recurring training for identifying pre-incident terrorism indicators, as well as how to report observed suspicious activity. Since then the Salt Lake intelligence working group has worked with programs like the Department of Homeland Security Community Awareness Briefing, but is needing to expand its outreach to the public to maximize the effort to include the public to identify and report individuals of concern.

d) The fourth identified gap is a need to obtain a system and process to document and share information about threats of violence, individuals of concern, and suspicious activity among local and regional threat assessment and management teams. The Salt Lake Intelligence working group has found that cases involving threats of violence almost always involve multiple jurisdictions, agencies, and organizations and there is a constant need to share life threatening information among many agencies. Also, current threat assessment and management teams are struggling to identify a platform to document threat assessments and management strategies that follow best practices and are compliant with local, state and federal laws.[2]

The target populations for the Utah Targeted Violence Prevention Program are broken into three categories.

a) **Community leaders and public safety stakeholders:** Approximately 300 administrators or executives within the state of Utah that have the ability to make decisions within their organizations or communities to dedicate resources to strengthen threat assessment teams. This includes mental health experts and social service providers, state legislators, hospital executives, private sector security and human resource executives, higher education and K-12 administrators, law enforcement executives, probation and parole administers, state and federal prosecutors, and any other community leaders focused on targeted violence prevention.

b) **Multidisciplinary threat assessment and management teams:** Approximately 200 individuals that will be trained and assigned to local and regional threat assessment teams tasked with targeted violence intervention. This includes mental health practitioners and social service providers, hospital employees, private sector security and human resource officers, higher education and K-12 employees, law enforcement officers, probation and parole officers, state and federal prosecutors, and any other community members focused on targeted violence prevention.

c) **Community members:** The millions of Utah bystanders that will have access and can receive information on targeted violence awareness and reporting mechanisms via in person trainings, website content, handouts and takeaway information.

2. **Program Design**

Problem Statement:

> The Salt Lake Intelligence Working Group has identified the need to improve training and resources dedicated to building or strengthening threat assessment and management teams in Utah focused on targeted violence intervention.

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[2] Federal Bureau of Investigation, *Making Prevention a Reality: Identifying, Assessing, and Managing the Threat of Targeted Attacks*, 76.

Program Goals:

> The goal of this proposal is to keep Utah safe by reducing targeted violence by building and strengthening local threat assessment and management teams focused on targeted violence intervention.
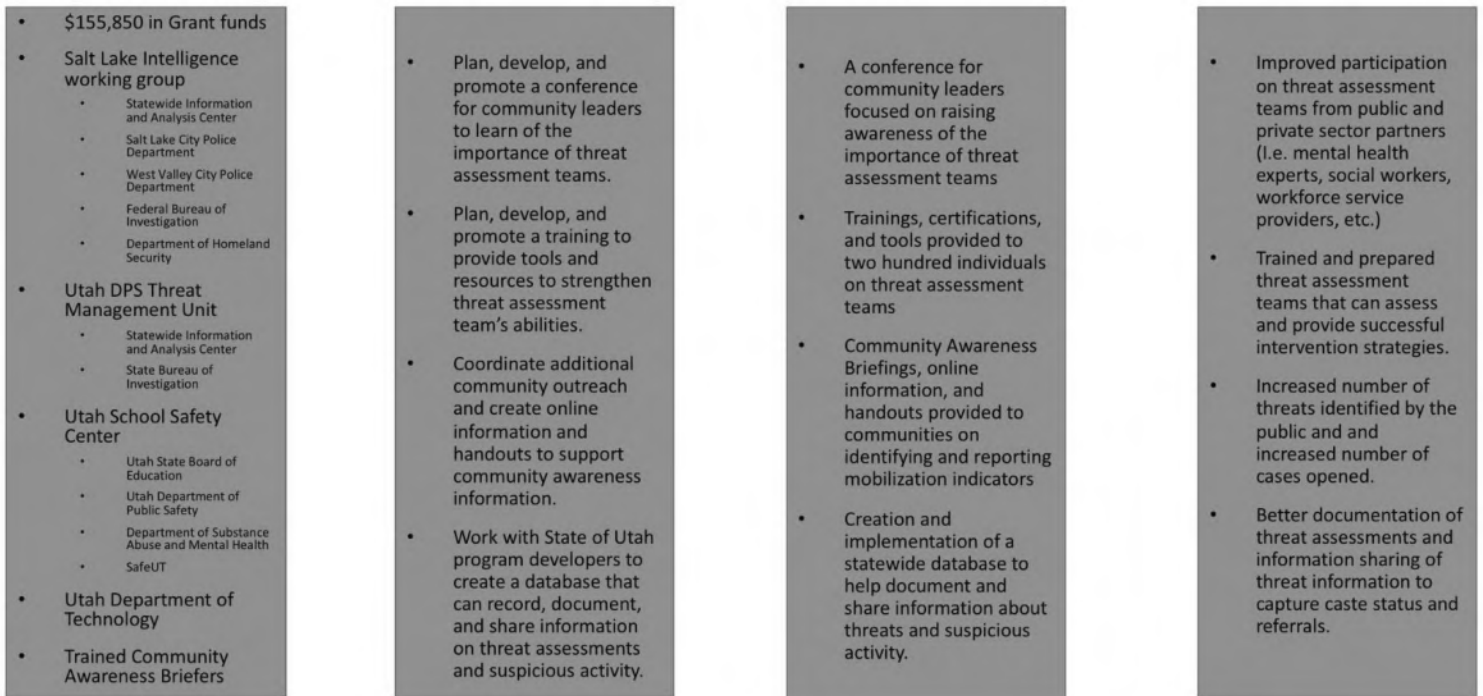
Program Objectives:

a) Outreach to Public Safety and Community Leaders: This objective will be to create outreach opportunities through a conference, meetings, and online information and handouts focused on providing private and public sector leadership and executives with information to raise awareness on the importance of their organization's participation within threat assessment and management teams focused on targeted violence and terrorism intervention. This objective will be measured by the amount of community leaders that attend threat assessment conference and meetings, and the amount of referrals those leaders provide to participate in threat assessment and management teams. One conference and several meetings throughout 2020-2022 will be scheduled to fulfill this objective.

b) Supply Trainings, Tools and Resources to Build and Enhance Multidisciplinary Threat Assessment Teams: This objective will be to coordinate and provide training to build and enhance multidisciplinary teams and to provide best practices and tools to identify, assess, and manage individuals of concern. This objective will be measured by the amount of individuals that participate in threat assessment and management trainings and meetings. Four trainings and several meetings throughout 2020-2022 will be scheduled to fulfill this objective. Each training will provide attendees a process to be trained and certified to use a Structured Professional Judgement tool (SPJ) to conduct threat assessment and management.

c) Community Outreach and Education to Identify and Report Targeted Violence and Terrorism Indicators: This objective will be to provide training, community awareness briefings, and online information and handouts to communities to raise awareness of suspicious activity, behaviors, and risk factors associated with individuals of concern who are radicalizing or mobilizing to violence. This objective will be measured by the number of individuals who receive a community awareness briefing and by the number of individuals that visit an Utah.gov website dedicated to providing online information to raise awareness of targeted violence indicators and reporting.

d) A Platform to Document and Share Threat Assessment and Management Information: This objective will be to create a statewide database for threat assessment teams to document and share threat assessments and management information among law enforcement organizations. This will allow the Salt Lake Intelligence working Group to track successes and identify intervention gaps within communities. These identified gaps will assist in providing future training and directing resources to those gaps to continue to enhance local and regional threat assessment and management teams. It will also have the capability to measure cases opened, broken down by ideology/targeted violence/risk factor, the number of referrals for outside services by service type (e.g., mental health, substance abuse, job skills, housing assistance), case

status data (e.g., active, closed (by type), referred to law enforcement), and anonymized case studies illustrating impact of the threat management process.

Logical Model:

Inputs → Activities → Outputs → Outcomes

Inputs

- $155,850 in Grant funds
- Salt Lake Intelligence working group
  - Statewide Information and Analysis Center
  - Salt Lake City Police Department
  - West Valley City Police Department
  - Federal Bureau of Investigation
  - Department of Homeland Security
- Utah DPS Threat Management Unit
  - Statewide Information and Analysis Center
  - State Bureau of Investigation
- Utah School Safety Center
  - Utah State Board of Education
  - Utah Department of Public Safety
  - Department of Substance Abuse and Mental Health
  - SafeUT
- Utah Department of Technology
- Trained Community Awareness Briefers

Activities

- Plan, develop, and promote a conference for community leaders to learn of the importance of threat assessment teams.
- Plan, develop, and promote a training to provide tools and resources to strengthen threat assessment team's abilities.
- Coordinate additional community outreach and create online information and handouts to support community awareness information.
- Work with State of Utah program developers to create a database that can record, document, and share information on threat assessments and suspicious activity.

Outputs

- A conference for community leaders focused on raising awareness of the importance of threat assessment teams
- Trainings, certifications, and tools provided to two hundred individuals on threat assessment teams
- Community Awareness Briefings, online information, and handouts provided to communities on identifying and reporting mobilization indicators
- Creation and implementation of a statewide database to help document and share information about threats and suspicious activity.

Outcomes

- Improved participation on threat assessment teams from public and private sector partners (I.e. mental health experts, social workers, workforce service providers, etc.)
- Trained and prepared threat assessment teams that can assess and provide successful intervention strategies.
- Increased number of threats identified by the public and and increased number of cases opened.
- Better documentation of threat assessments and information sharing of threat information to capture caste status and referrals.

3. Organization and Key Personnel

Utah Department of Public Safety (DPS) is part of the executive branch of Utah's State government and comprises 13 divisions, bureaus, and special units, made up of over 1,500 employees. The Commissioner of Public Safety Jess Anderson is appointed by the governor and leads the organization. Statewide Information and Analysis Center (SIAC) falls within DPS and will be the main division working on the project. The SIAC is Utah's fusion center that employees approximately twenty analysts and twenty law enforcement officers. One of the main efforts of the SIAC is to coordinate and share state, federal, and local information and intelligence regarding terrorism and targeted violence. The state's Threat Management Unit also sits within the SIAC and functions as a statewide threat assessment and management team focused on targeted violence intervention.

SIAC Director Tanner Jensen, Deputy Director Travis Scott, Lieutenant Christian Newlin, and Sergeant Branden Davis will be the key personnel involved in the project. All the key personnel are trained in threat assessment and management, are members of

the state's Threat Management Unit, and members of the Association of Threat Assessment Professionals (ATAP).

The Salt Lake Intelligence Working Group will also play an active and important role with this project. The Salt Lake Intelligence Working Group includes members from the Salt Lake FBI field office, the Salt Lake City Police Department, West Valley City Police Department and the Department of Homeland Security/Office of Intelligence and Analysis. Each of these members has their own threat assessment and management teams or supports targeted violence intervention efforts in Utah in various fashions.

4. Sustainability

The goal of the project is to build and strengthen local and regional threat assessment and management teams throughout the state. These teams must conduct their own interventions and rely on the training and tools that have been provided to them. Two of the main objectives of the project will be to create a database to track intervention efforts and a listserve of individuals and organizations participating in the threat assessment and management training process. The database and listserve will be a platform to document and share threat assessment and management information and will be used to monitor needs and provide valuable feedback from the local and regional teams. This will allow the program's key personnel to continue to sustain outreach, education and support to the localized teams to ensure they have the resources they need to be successful in their targeted violence intervention efforts.

5. Budget Detail and Narrative

   See Appendices (e)

Appendices:
   a) Completed Implementation and Measurement Plan (IMP) Template
   b) Resumes/CVs of Key Personnel
   c) Documentation of Commitment/Support
   d) Letters of Recommendation
   e) Budget Detail and Narrative

OTVTP Implementation & Measurement Plan

You should modify the Implementation & Measurement Plan (IMP) template to the number of outcomes your specific project requires. For *each* outcome in the IMP, create an Implementation Plan table *and* a Measurement Plan table. Please use the definitions provided in the IMP guidance document when crafting your plan. Draft, in the box below, the overarching goal statement for the project. Following completion of the IMP, each grantee is expected to complete the Risk Assessment & Mitigation Plan in Appendix A.

In the Implementation Plan table:
- Type each activity in a separate row; add as many rows as needed.
- Arrange activity rows chronologically by the start date of the activity.
- This IMP should span both years of performance under this grant program.

In the Measurement Plan table:
- Type each outcome indicator in a separate row.
- Include indicators that will help measure the results of the project; it is not necessary to have more than one indicator if that indicator sufficiently measures results.
- Identify and/or design data collection methods to be used to obtain the data that will be reported on quarterly.
- Ensure attention to collection of data that can be broken down by sex and age of project participants or beneficiaries.

NOTE: Data collection methods should be specific and timebound. Any expenses incurred from the collection of data must come from the grant already awarded. No additional funds will be made available by DHS for this purpose.

Organization Name	Utah Department of Public Safety
Project Title	Utah Targeted Violence Prevention Plan
Grant Number	97.132 (DHS-20-TTP-132-00-01)
Grant Implementation Period:	10/01/2020
Reporting Period:	09/30/2022

Project Goal Statement

Keep Utah safe by reducing targeted violence through outreach, education, and support to build or enhance local multidisciplinary teams focused on targeted violence intervention.

Target Population

1. **Community leaders and public safety stakeholders:** Approximately 300 administrators or executives within the state of Utah that have the ability to make decisions within their organizations or communities to dedicate resources to strengthen threat assessment teams. This includes mental health experts and social service providers, state legislators, hospital executives, private sector security and human resource executives, higher education and K-12 administrators, law enforcement executives, probation and parole administers, state and federal prosecutors, and any other community leaders focused on targeted violence prevention.
2. **Multidisciplinary threat assessment and management teams:** Approximately 300 individuals that will be assigned to local and regional threat assessment teams tasked with targeted violence intervention. This includes mental health experts and social service providers, state legislators, hospital executives, private sector security and human resource executives, higher education and K-12 administrators, law enforcement executives, probation and parole administers, state and federal prosecutors, and any other community leaders focused on targeted violence prevention.
3. **Community members:** The millions of Utah bystanders that will have access and can receive information on targeted violence awareness and reporting mechanisms via in person trainings, website content, handouts and takeaway information.

OUTCOME 1: *Increase number of individuals that can support a threat assessment team*

Mid-Term Outcome 1.1:
Mid-Term Outcome 1.2:

OUTCOME 1 IMPLEMENTATION PLAN

Activity	Inputs/Resources	Time Frame	Anticipated Outputs	Progress Reporting (Complete for Progress Report Only)
Identify current multidisciplinary threat assessment and management teams in the state and identify their success and/or needs.	*Salt Lake Intelligence Working group*	*October 2020*	*Threat assessment summit for Utah leadership*	
Identify public safety stakeholders from a wide variety of disciplines that could potentially provide support towards multidisciplinary teams focused on targeted violence intervention.	*Salt Lake Intelligence Working group*	*October 2020*	*Threat assessment summit for Utah leadership*	
Build content/agenda for the summit	*Salt Lake Intelligence Working group*	*October 2020*	*Threat assessment summit for Utah leadership*	
Create take-away handout materials	*Salt Lake Intelligence Working group*	*October 2020*	*Threat assessment summit for Utah leadership*	
Hold summit for Utah leadership focused on providing information to top level executives and policy makers to elicit support and collect listserv of potential individuals	*Salt Lake Intelligence Working group*	*October 2020*	*Threat assessment summit for Utah leadership*	

OUTCOME 1 MEASUREMENT PLAN

Outcome Indicator(s)	Data Collection Method and Timeframe	Results *(Complete for Progress Report Only)*
Increased interest of individuals that can support a threat assessment team with accompanying listserv of individuals that were identified to participate on threat assessment teams.	Data collection will be based on number of individuals on listserv following the summit.	

OUTCOME 2: *Enhance Threat assessment teams' ability to assess and manage individuals of concern by providing tools, training, and resources.*

Mid-Term Outcome 2.1:
Mid-Term Outcome 2.2:

OUTCOME 2 IMPLEMENTATION PLAN

Activity	Inputs/Resources	Time Frame	Anticipated Outputs	Progress Reporting *(Complete for Progress Report Only)*
Develop training and objectives	*Salt Lake Intelligence Working group*	*Spring 2021*	*Develop trainings, resources and tools for local and regional threat assessment teams*	
Identify tools and resources that can enhance the team's abilities to conduct threat assessment and management	*Salt Lake Intelligence Working group*	*Spring 2021*	*Develop trainings, resources and tools for local and regional threat assessment teams*	
Build content/agenda	*Salt Lake Intelligence Working group*	*Spring 2021*	*Develop trainings, resources and tools for local and regional threat assessment teams*	
Institute listserv and invite teams to training	*Listserv from Leadership Summit*	*Spring 2021*	*Invite identified individuals to participate in training*	
Create Post-Training Survey	*Google Forms*	*Spring 2021*	*Provide post training survey to training participants*	
Conduct Trainings	*Salt Lake Intelligence Working group*	*Spring 2021, Summer 20201, Spring 2022, Summer 2022*	*Provide training, resources and tools to over 300 individuals assigned to threat assessment teams*	

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OUTCOME 2 MEASUREMENT PLAN

Outcome Indicator(s)	Data Collection Method and Timeframe	Results (Complete for Progress Report Only)
Threat assessment teams will have more training and tools to assess and manage individuals of concern	Data collection will be based on number of individuals trained and post training surveys.	

OUTCOME 3: *Build community awareness of targeted violence warning signs and reporting mechanisms.*

        Mid-Term Outcome 3.1:
        Mid-Term Outcome 3.2:

OUTCOME 3 IMPLEMENTATION PLAN

Activity	Inputs/Resources	Time Frame	Anticipated Outputs	Progress Reporting *(Complete for Progress Report Only)*
Continue to conduct outreach and education to the public on targeted violence awareness and reporting.	*DHS-CAB- There are currently over a dozen trained individuals in the state*	*CAB trainings provided on a quarterly basis*	*Trainings to community members on targeted violence awareness*	
Create handouts, takeaways and create content for online distribution	*dps.utah.gov website*	*January 2021 updated materials for posting and distribution*	*Information posted on website and handouts prepared and distributed at CAB trainings*	

OUTCOME 3 MEASUREMENT PLAN

Outcome Indicator(s)	Data Collection Method and Timeframe	Results *(Complete for Progress Report Only)*
More community members will understand the behaviors and characteristics of an individual on a pathway to violence and how to report that information.	Data Collection will be based on the number of community members trained and data collection from website information viewed.	

OUTCOME 4: *Monitor Sustainability*

Mid-Term Outcome 3.1:
Mid-Term Outcome 3.2:

OUTCOME 4 IMPLEMENTATION PLAN

Activity	Inputs/Resources	Time Frame	Anticipated Outputs	Progress Reporting (Complete for Progress Report Only)
Set up information sharing platform with monitoring and feedback loop capability.	Provide training and access to local threat assessment teams	September 2021		
Provide training on implementation of sharing platform		September 2021		
Conduct review, monitoring and receive feedback		September 2022		

OUTCOME 4 MEASUREMENT PLAN

Outcome Indicator(s)	Data Collection Method and Timeframe	Results (Complete for Progress Report Only)
Threat assessment teams will be identified within the data sharing platform and successes will be tracked	Data collection from information sharing platform will track how many teams are in place, how many assessments have occurred and any other training needs.	

APPENDIX A: RISK MANAGEMENT PLAN

The following risk assessment chart is designed to assist in the identification of potential occurrences that would impact achieving project objectives, primarily those originating externally and that are outside of the organization's control. Risks could include, but are not limited to:

economic, social, or political changes; changes to planned partnerships; legal or compliance changes; or other risks unique to this project. Use the chart below to identify these risks; add additional rows if necessary.

Risk Identified	Likelihood of Risk Occurring (low/medium/high)	Risk Analysis (brief assessment of the impact the identified risk could/would have on the project)	Risk Management Plan (plan to minimize the impact that the risk presents to the project and adjustments to be made if the risk transpires)
COVID-19 Pandemic affecting conferences and training	Medium	The COVID-19 Pandemic may require social distancing regulations and might impact the ability to have large groups of 10 or more participate in targeted violence prevention trainings and conferences.	The trainings and conferences will be adjusted to a virtual platform to allow individuals to participate and receive the training and resources and maintain social distancing regulations.
Legal Issues surrounding data sharing among public safety stakeholders	Medium	Legal issues surrounding data sharing among public safety stakeholders could impact threat assessment teams' ability to share information within the data sharing platform system.	Data sharing platform will be reviewed and implemented to ensure federal and state laws and regulations are followed (i.e. FERPA/HIPPA)

J. TANNER JENSEN
Curriculum Vitæ

SUMMARY:
I am an accomplished, dedicated, and ambitious threat assessment professional with demonstrated success in identifying, assessing, managing and investigating incidents related to threats of targeted violence.

EDUCATIONAL BACKGROUND:
Bachelors in Arts | Brigham Young University SEPTEMBER 2005 – JUNE 2008
The Brigham Young University Bachelors of Arts Degree in History is rigorous degree with a highly concentrated curriculum intended to cultivate skills to think, speak, read, analyze, create persuasive arguments, research, and write.

FELLOWSHIP:
U.S. National Counterterrorism Center | Joint Counterterrorism Assessment Team Fellowship JANUARY 2018 – January 2019
As a fellow I worked within the United States Intelligence Community at the National Counterterrorism Center in Mclean, Virginia. This assignment gives me the opportunity to learn and present information pertaining to violence to thousands of public safety personnel and write intelligence products for the Federal Bureau of Investigation, Department of Homeland Security, and the National Counterterrorism Center. The program has also provided me the ability to build relationships throughout the world and has taught me the important roles and responsibilities of intelligence analysis as it relates to targeted violence.

PRACTICAL EXPERIENCE:
Utah Department of Public Safety | Director-Statewide Information and Analysis Center September 2019 – Present
As a Sergeant within the State Bureau of Investigation Threat Management Unit I manage various programs relating to violent crimes involving terrorism, political violence, school violence, firearms, explosives, homicides, sexual assaults and stalking. This assignment taught me the importance of community violence prevention efforts, threat assessments, and violent crime investigations.

Utah Department of Public Safety | Major Crime Sergeant-State Bureau of Investigation APRIL 2016 – September 2019
As a Sergeant within the State Bureau of Investigation Threat Management Unit I managed various programs relating to violent crimes involving terrorism, political violence, school violence, firearms, explosives, homicides, sexual assaults and stalking. This assignment taught me the importance of community violence prevention efforts, threat assessments, and violent crime investigations.

Utah Department of Public Safety | Major Crime Evidence Response Team Leader
SEPTEMBER 2011 – JANUARY 2018

As a lead member of the State Bureau of Investigation Major Crime Evidence Response Team I received advanced training in evidence collection, crime scene management, crime scene reconstruction, 3D scanning, homicide investigation and interview and interrogation. I had the opportunity to assist and lead investigations relating to major crime scenes including terrorist acts, homicides, thefts, rapes and officer-involved shootings and testified in both federal and state courts on various cases involving crimes scenes and crime scene reconstruction.

U.S. Federal Bureau of Investigation | Joint Terrorism Task Force Officer
SEPTEMBER 2012 – APRIL 2016

As a Task Force Officer with the Federal Bureau of Investigation/Joint Terrorism Task Force I was assigned to work as a Special Deputy United Stated Marshal with a focus on federal violations and threats committed by sovereign citizen extremist, militia extremist, white supremacy extremist, ecological extremist, bombing matters and targeted violence. The position provided me the opportunity to receive extensive training by the Federal Bureau of Investigation and allowed me to thoroughly assess, investigate and manage crimes of targeted violence.

Utah Department of Public Safety | State Trooper, Salt Lake County, Utah.
JANUARY 2008 – SEPTEMBER 2011

As a field Trooper in Salt Lake County I had the opportunity to work in a busy and proactive area of Utah. I focused my efforts on investigating major crashes, drug trafficking and narcotics violations. This assignment gave me an understanding and appreciation of front line officers' and their effort to protect citizens within their communities.

Additional Certifications:

- Police Officer Standards and Training (2008)
- Detective Training (2011)
- Advanced Interview and Interrogation Training (2011)
- Undercover Operations Training (2012)
- Statement Analysis Training (2012)
- Advanced Crime Scene Training (2012)
- FBI Joint Terrorism Task Force Operations Course (2013)
- Gang Prevention, Intervention Suppression Training (2013)
- Financial Investigations Training (2013)
- State and Local Anti-Terrorism Training (2013)
- Narco-Terrorism Investigation Training (2014)
- Advanced Homicide and Crime Scene Management Training (2013)
- Advanced Blood Spatter Analysis Training (2014)
- Forensic 3D Laser Scanning Crime Scene Investigation and Reconstruction
- Course (2014)
- Forensic Shooting Incident Reconstruction Course (2014)

- Force Science Certification Course (2015)
- Certified Forensic Interviewer (FIT) (2015)
- Utah National Security and Anti-Terrorism Conference (2015, 2016, 2017)
- Idaho Threat Assessment Conference (2017)
- Secret Service Threat Assessment Training (2017)
- National Collaboration Development Center Course (2018)
- NCTC Community Awareness Briefing Train the Trainer (2018)
- Advanced Threat Assessment and Threat Management by Reid Meloy (2019)
- TRAP-18 Threat Assessment Structured Professional Judgement (2019)
- Threat Assessment with Adolescents and Young Adults by Laura Guy (2019)
- Assessing Threats and Violence Risk with the WAVR-21 (2019)
- ATAP-Certified Threat Manager (2019)

CURRICULUM VITAE

BRanden l. Davis

June, 2020

Position and Contact Information:

Sergeant, Utah State Bureau of Investigation
Threat Management Unit

(b)(6)

(b)(6)

Objective and Area of Responsibility

As a first line supervisor for the Threat Management unit, I am an accomplished, dedicated, and ambitious threat assessment professional with demonstrated success in identifying, assessing, managing and investigating incidents related to threats of targeted violence.

Our mission is to reduce violence, deaths, and injuries caused by threat actors. We will accomplish this by intervening prior to violence, providing resources to stop the progression toward violence, and by limiting access to firearms.

Professional Training and Accomplishments:

-Terrorist Risk Assessment Protocol (TRAP) 18 Certified

-Utah Valley University:

Bachelors of Science in Criminal Justice, 2010

-Utah Peace Officer Standards and Training

Class #289, 2011

-Leadership in Police Organizations

Certification, 2018

-Cellebrite Physical and Logical Analysis - 2016

- Advanced Interview and Interrogation

-Certified Instructor For:

- Emergency Vehicle Operation

- Interdiction for the Protection of Children

Law Enforcement Experience:

- **Sergeant – State Bureau of Investigation/Statewide Information and Analysis Center Threat Management Unit** – January 2020-Present

- **Sergeant – State Bureau of Investigation Alcohol Enforcement Team** – February 2019-January 2020

- **DEA Task Force Officer – State Bureau of Investigation** – December 2018-February 2019

- **Agent – State Bureau of Investigation Major Crimes Unit** – February 2017-January 2018

- **Agent - State Bureau of Investigation Criminal Interdiction Unit** – December 2015-February 2017

- **Agent - State Bureau of Investigation Alcohol Enforcement Team** – March 2015-December 2015

- **Trooper – Utah Highway Patrol** – November 2012 – March 2015

- **Conservation Officer – Utah Division of Wildlife** – December 2010 – November 2012

Awards and Commendations:

- **State Bureau of Investigation Professionalism Award – 2018**

- **Outstanding Trial Award from United States Attorney District of Utah, John W. Huber** – 2018
- **State Bureau of Investigation Unit Citation Major Crimes Unit** – 2017
- **Rocky Mountain HIDTA Interdiction Investigations Performance Accommodation** - 2015

CURRICULUM VITAE

Christian Newlin

June, 2020

Position and Contact Information:

Lieutenant, State Bureau of Investigation
Threat Management Unit

(b)(6)

(b)(6)

Objective and Area of Responsibility

As the unit commander for the Threat Management Unit, the Crime Gun Intelligence Center, and the DPS School Safety Center liaison, my goal is to bring the most effective diagnostic tools and best practices to our approaches. Our mission is to reduce violence, deaths, and injuries caused by threat actors. We will accomplish this by intervening prior to violence, providing resources to stop the progression toward violence, and by limiting access to firearms.

Professional Training and Accomplishments:

-**Terrorist Risk Assessment Protocol (TRAP) 18 Certified**

-**Workplace Assessment of Violence Risk (WAVR) 21 Certified**

-**Georgetown University:**

Masters of Applied Intelligence, coursework in progress

-**Utah State University:**

Bachelor of Science, Political Science, 2002

-**Utah Peace Officer Standards and Training**

Class #244, Police Corps, 2003

-**Instructor Development Course**

POST Instructors, 2008

-Robert F. Borkenstein Course on Alcohol and Highway Safety: Testing, Research and Litigation

> University of Indiana, May 4-9, 2008.

-Northwestern University Center for Public Safety, School of Police Staff and Command:

> February – April, 2017. Successfully completed and graduated from the program, designed to give police professionals leadership and management skills.

-Presented on the Utah 0.08 to 0.05 change at the National Governor's Association Impaired Driving Summit, May 2, 2019, Columbus, Ohio.

-Presented on the Utah 0.08 to 0.05 change at the Governor's Highway Safety Association Executive Board meeting, June 4, 2019, Salt Lake City.

-Panelist for the National Institute of Justice Priority Criminal Needs Initiative with RTI International and the RAND Corporation, Approaches to Detecting Drug-Impaired Driving Workshop, June 12-13, 2019, Washington, D.C.

-Presented on the Utah Electronic Warrant System and Officer Phlebotomy Program at the 2019 IACP CARE conference, August 8, 2019, Anaheim, CA.

-Certified Instructor For:

- ❑ Basic Intoxilyzer Operation
- ❑ Standardized Field Sobriety Testing
- ❑ DUI Investigation
- ❑ Radar/Lidar Operation
- ❑ Emergency Vehicle Operation
- ❑ NASBLA BUI Seated Battery

Law Enforcement Experience:

-Lieutenant, State Bureau of Investigation: December 2019 - Present

-Lieutenant, Utah Highway Patrol: September, 2018 – December, 2019

-Sergeant, Utah Highway Patrol: December 2013 – September, 2018

-Trooper, Utah Highway Patrol: January 2004 - December 2013

-Tactical Flight Officer and FLIR Operator for UHP Aero Bureau 2006 - 2012

-Alcohol Technician, 6/08-Present

-POST Instructor for: NHTSA/DUI/SFST, Intoxilyzer Operator, Radar/Lidar, Emergency Vehicle Operation

Awards and Commendations:

-Academics Award and Director's List, POST Session #244, December 2003

-Outstanding Alcohol Technician, 2009

-Unit Citation, EVO Instructors, March, 2012

-Utah Dept. of Public Safety Medal of Excellence, July, 2013

-Trooper of the Year, UHP Section 4, 2013

-Meritorious Achievement Award, UHP Honor Guard, October, 2016

-Meritorious Achievement Award, Section 19, Training, October, 2018

-Unit Citation, Breath Alcohol Technicians, November, 2019

Travis Scott
Curriculum Vitæ

SUMMARY:
I am an accomplished and dedicated threat assessment professional with demonstrated success in identifying, assessing, managing and investigating incidents related to threats of targeted violence.

EDUCATIONAL BACKGROUND:
Master of Science | Weber State University 2008
The Weber State Master of Science degree in Criminal Justice, is a rigorous degree with a highly concentrated curriculum intended to cultivate skills to critically think, brief, analyze, create persuasive arguments, research, write, and manage/administer criminal justice programs.

Bachelors in Arts | Brigham Young University 2006
The Brigham Young University Bachelors of Arts Degree in International Relations is rigorous degree with a highly concentrated curriculum of political science, intelligence studies, and economics, intended to cultivate skills to think critically, analyze data and information, create persuasive arguments, understand statistics and research, and write.

PRACTICAL EXPERIENCE:
Utah Department of Public Safety | Deputy Director-Statewide Information and Analysis Center 2015 – Present
As the Deputy Director of the Statewide Information & Analysis Center I manage various programs and analysts assigned to violent crimes involving terrorism, political violence, school violence, threats to life, firearms, explosives, homicides, sexual assaults and stalking. This assignment taught me the importance of community violence prevention efforts, threat assessments, and violent crime investigations.

Utah Department of Public Safety | Supervisory Analyst/intelligence analyst- Statewide Information and Analysis Center 2010 – 2015
As an analyst with the Statewide Information & Analysis Center (SIAC) I have been involved in various programs and investigations relating to violent crimes involving terrorism, political violence, threats to life, homicide, drug trafficking, school violence, firearms, explosives, homicides, sexual assaults and stalking. I had the opportunity to prepare reports, charts, diagrams, and other materials used for prosecution. This assignment taught me the importance of violence prevention efforts, threat assessments, violent crime investigations, the need for innovative thinking and methods regarding tackling the issues involved in threats of targeted violence.

Utah Department of Public Safety | State Fraud Investigator, Utah Department of Commerce, Utah. 2008 – SEPTEMBER 2010

As an investigator I had the opportunity to work in a busy and proactive area of Utah. I focused my efforts on investigating major frauds, financial crimes, and computer facilitated crimes. This assignment gave me an understanding complex crime and the many factors involved in criminal behavior. Additionally, it gave me an appreciation of front-line officers' and investigations and the complexities of dealing with criminal perpetrators and the mission to protect citizens within their communities.

Additional Certification/Training:

- AML/BSA Training (2007)
- Bank SAR analysis (2007)
- Fraud Investigation Training (2008)
- Interview and Court Presentation Training (2009)
- Open Source Practitioner's Course (2011)
- Principles of Intelligence Writing and Briefing (2011)
- Critical Thinking and Analytic Methods (2012)
- Vulnerability, Threat, and Risk Assessment (2012)
- Introduction to Risk Analysis (2012)
- Mind Leap Critical Thinking (2013)
- Cyber Threats and Attacks Course (2013)
- Gang Prevention, Intervention Suppression Training (2013)
- Financial Investigations Training (2013)
- State and Local Anti-Terrorism Training (2013)
- Narco-Terrorism Investigation Training (2014)
- Drug Trafficking Training (2014)
- SANS 301(2015)
- SANS 401 (2015)
- Network +(2016)

- Security +(2016)
- Naval Post Graduate School Fusion Center Leaders Program (2017)
- Utah National Security and Anti-Terrorism Conference (2013, 2014, 2015, 2016, 2017, 2018, 2019)
- Idaho Threat Assessment Conference (2017)
- Secret Service Threat Assessment Training (2017)
- NCTC Community Awareness Briefing Train the Trainer (2018)
- Advanced Threat Assessment and Threat Management by Reid Meloy (Completing 2020)
- TRAP-18 Threat Assessment Structured Professional Judgement (Completing 2020)
- Assessing Threats and Violence Risk with the WAVR-21 (Completing 2020)
- ATAP-Certified Threat Manager (Completing 2020)