



Unfunded Priorities – Function 050

July 02, 2024

Fiscal Year 2024 Report to Congress



**Homeland
Security**

Message from the Office of the Under Secretary for Management

July 02, 2024

I am pleased to submit the following report, “Unfunded Priorities – Function 050,” which was prepared by the Office of the Chief Financial Officer.

This report was compiled pursuant to a legislative requirement in the Fiscal Year (FY) 2024 Department of Homeland Security (DHS) Further Consolidated Appropriations Act (P.L. 118-47) and its accompanying Joint Explanatory Statement. The report provides the unfunded priorities for discretionary funding classified as budget function 050 (Defense).

Pursuant to congressional requirements, this report is being provided to the following Members of Congress:

The Honorable Mark Amodei
Chairman, House Appropriations Subcommittee on Homeland Security

The Honorable Lauren Underwood
Ranking Member, House Appropriations Subcommittee on Homeland Security

The Honorable Chris Murphy
Chair, Senate Appropriations Subcommittee on Homeland Security

The Honorable Katie Britt
Ranking Member, Senate Appropriations Subcommittee on Homeland Security

Inquiries relating to this report may be directed to me at (202) 447-3400.

Sincerely,

RANDOLPH D ALLES
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RANDOLPH D ALLES
Date: 2024.07.01
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R.D. Alles
Deputy Under Secretary for Management





Unfunded Priorities – Function 050

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I. Legislative Requirement

This report was compiled pursuant to a legislative requirement in the Fiscal Year (FY) 2024 Further Consolidated Appropriations Act (P.L. 118-47) and its accompanying Joint Explanatory Statement. The report provides the unfunded priorities for discretionary funding classified as budget function 050 (Defense).

P.L. 118-47 states:

SEC. 531. (a) Not later than 10 days after the date on which the budget of the President for a fiscal year is submitted to Congress pursuant to section 1105(a) of title 31, United States Code, the Under Secretary for Management of Homeland Security shall submit to the Committees on Appropriations of the Senate and the House of Representatives a report on the unfunded priorities, for the Department of Homeland Security and separately for each departmental component, for which discretionary funding would be classified as budget function 050.

(b) Each report under this section shall specify, for each such unfunded priority—

- (1) a summary description, including the objectives to be achieved if such priority is funded (whether in whole or in part);
- (2) the description, including the objectives to be achieved if such priority is funded (whether in whole or in part);
- (3) account information, including the following (as applicable):
 - (A) appropriation account; and
 - (B) program, project, or activity name; and
- (4) the additional number of full-time or part time positions to be funded as part of such priority.

(c) In this section, the term “unfunded priority”, in the case of a fiscal year, means a requirement that—

- (1) is not funded in the budget referred to in subsection (a);
- (2) is necessary to fulfill a requirement associated with an operational or contingency plan for the Department; and
- (3) would have been recommended for funding through the budget referred to in subsection (a) if—
 - (A) additional resources had been available for the budget to fund the requirement;
 - (B) the requirement has emerged since the budget was formulated; or
 - (C) the requirement is necessary to sustain prior-year investments.

The Joint Explanatory Statement includes the following direction:

Section 534. The agreement continues a provision requiring the submission of a report on unfunded priorities for which appropriations would be classified as the 050 Budget function category.

House Report 117-396 includes the following direction:

Section 532. The Committee continues a provision requiring the Under Secretary for Management to submit a component-level report on unfunded priorities classified as budget function 050.

II. Background

This report provides the unfunded priorities for discretionary funding identified as budget function 050 (Defense). The following DHS Components have funding identified as budget function 050:

- **Cybersecurity and Infrastructure Security Agency (CISA):** \$99,432,000 to support various cybersecurity activities and regional staffing enhancements, which are operations essential to the progression of the agency's mission.
- **Federal Emergency Management Agency (FEMA):** \$2,062,000 to provide funds for FEMA's Preparedness and Protection activities and programs, to ensure support for its national continuity mission-essential requirements under all-hazards conditions.

III. Unfunded Priorities – Function 050

The table below reflects DHS unfunded priorities for budget function 050 funds, while the tables on the following pages provide greater detail:

Component	Requirement	Full-time Positions	Funding (\$ in thousands)
CISA	Defending Against People’s Republic of China (PRC) Cyber Threats	45	\$90,172
CISA	Regional Workforce Security Advisor Requirements	130	\$9,260
FEMA	Continuity Readiness Cell Watch – West	6	\$1,062
FEMA	Next Generation Warning System		\$1,000
Total		181	\$101,494

DHS Unfunded Defense Requirements

Component	Unfunded Priority Name (Summary Description)	Appropriation	Program, Project, and Activity (PPA)	Unfunded Amount Needed (\$K)	Unfunded Full Time Positions Needed	Unfunded Part Time Positions Needed	Scalable? (Yes/No)	Detailed Description including the objectives to be achieved if such priority is funded
CISA	Defending Against PRC Cyber Threats	Operations and Support (O&S) Procurement Construction and Improvements (PC&I)	Threat Hunting Operational Planning & Coordination Strategy & Performance Capacity Building Joint Collaborative Environment Mission Support	\$ 73,765	45		Yes	Funding would support Critical Infrastructure Threat Detection, Prevention, and Mitigation, specifically driving efforts to obtain visibility into operational technology environments for Systemically Important Entities (SIE) across critical infrastructure sectors targeted by PRC cyber actors. These proposals include supporting infrastructure needed to: (1) lead efforts to counter PRC threat campaigns; (2) expand existing critical infrastructure capability delivery for SIEs; (3) evolve shared services to include scalable prevention and mitigation for critical infrastructure; and (4) implement the technical capabilities needed for these efforts in classified and unclassified environments.
CISA	Defending Against PRC Cyber Threats	O&S	Vulnerability Management Mission Support	\$ 16,407			Yes	Funding would be used for Critical Infrastructure Scalable Vulnerability Reduction to expand Cybersecurity Division's analytic capabilities and datasets within the Attack Surface Management program to identify and enable remediation of vulnerabilities across SIEs and key critical infrastructure sectors known to be targeted by PRC actors. Efforts would include expansion and modernizations of Valued Architecture Design Review, High Value Asset, Risk and Vulnerability Assessment, and other assessment services by developing a modular, standardized, and repeatable methodology and technology stacks to support such assessments.
CISA	Regional Workforce Security Advisor Requirements	O&S	Regional Operations, Security Advisors	\$ 9,260	130		Yes	The Workload Staffing Model for Regional Staff has identified additional Cybersecurity Advisor (CSA), Protective Security Advisor (PSA), and Emergency Communications Coordinator (ECC) positions required for the CISA Regions to meet the ever-increasing stakeholder demand. To

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								expand its influence and support to a prioritized set of critical infrastructure owners and operators whose services Americans rely on every hour of every day. CISA would increase the number of regional personnel responsible for delivering support to the Nation's critical infrastructure owners and operators. This increase provides an additional 90 CSAs and 30 PSAs to continue the growth toward 1 CSA in every Metropolitan Statistical Area with a population over 300K. It further provides an additional 10 ECCs to continue growth toward 1 ECC per state. The total requirement in the Report is 260 positions; this funding supports 130 positions because that is executable in a single fiscal year. The costs also include the additional required program funds to provide the travel and equipment these Security Advisors required to deliver the CISA services nationwide. With these additional Security Advisor resources, Integrated Operations Divisions would be able to support over 15,000 engagements annually, including 1,500 engagements in each Sector Risk Management Agency and 2,000 election engagements.
FEMA	Continuity Readiness Cell (CRC) Watch – West	O&S	Preparedness and Protection	\$ 1,062	6		Yes	To meet the requirements for a distributed, full-period CRC Watch, a minimum of 6 additional positions are required. The current CRC Watch will continue operations from Mount Weather Emergency Operations Center and will be supplemented by six personnel assigned to a location outside the National Capitol Region with existing classified communications capabilities in order to leverage existing investments in support of the Federal interagency. Management and administrative funding was provided in FY 2022, FY 2023, and FY 2024 to oversee, manage, and execute the NGWS grant program. (Total \$136M: \$40M in FY 2022, \$56M in FY 2023, and \$40M in FY 2024). The program is still in the middle of executing the
FEMA	Next Generation Warning System (NGWS)	O&S	Preparedness and Protection	\$ 1,000			Yes	

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Total				\$101,494	181			NGWS grant program and requires support services to continue.

Appendix. Abbreviations

Abbreviation	Definition
AI	Artificial Intelligence
CI	Critical Infrastructure
CISA	Cybersecurity and Infrastructure Security Agency
CRC	Continuity Readiness Cell
CSA	Cybersecurity Advisor
DHS	Department of Homeland Security
ECC	Emergency Communications Coordinator
FEMA	Federal Emergency Management Agency
FY	Fiscal Year
IT	Information Technology
LOE	Line of Operation
NCEP	National Cyber Exercise Program
NDAA	National Defense Authorization Act
NGWS	Next Generation Warning System
O&S	Operations and Support
ONCP	Office of National Continuity Programs
PC&I	Procurement, Construction, and Improvements
PRC	People's Republic of China
PSA	Protective Service Advisor
SIEs	Systemically Important Entities