Adding (b) (6) who is the POC for this.

---

**From:** (b) (6)  
**Sent:** Wednesday, March 08, 2017 1:23:02 PM  
**To:** (b) (6) (b) (6)  
**Cc:** (b) (6)  
**Subject:** RE: What’s the balance of unobligated funds in BSFIT?

Actuals are shown for FY 2017 Q1.

---

**From:** (b) (6)  
**Sent:** Wednesday, March 8, 2017 1:19 PM  
**To:** (b) (6) (b) (6)  
**Cc:** (b) (6)  
**Subject:** RE: What’s the balance of unobligated funds in BSFIT?

Just so we are on the same page...these are actuals through when?

---

**From:** (b) (6)  
**Sent:** Wednesday, March 08, 2017 12:50 PM  
**To:** (b) (6) (b) (6)  
**Cc:** (b) (6)  
**Subject:** FW: What’s the balance of unobligated funds in BSFIT?

All,

Please see attached for the updated multi-year spend plan.
Subject: RE: What's the balance of unobligated funds in BSFIT?

Maybe now is a good time to update the attached...

From: (b) (6) Appropriations @appro senate.gov
Sent: Wednesday, January 25, 2017 11:25 AM
To: (b) (6) @appro senate.gov; (b) (6) Appropriations
Cc: (b) (6) mail.house.gov; (b) (6) @appro senate.gov

Subject: RE: What's the balance of unobligated funds in BSFIT?

This requiring a reprogramming request

Sent from my Verizon, Samsung Galaxy smartphone

-------- Original message --------
From: (b) (6) mail.house.gov
Date: 1/25/17 11:04 AM (GMT-05:00)
To: (b) (6) Appropriations @appro senate.gov, (b) (6) @appro senate.gov
Cc: (b) (6) mail.house.gov; (b) (6) @appro senate.gov

Subject: RE: What's the balance of unobligated funds in BSFIT?

Well, there is spend plan for those funds so it should have been an easy answer...

From: (b) (6) Appropriations mailto: (b) (6) @appro senate.gov
Sent: Wednesday, January 25, 2017 11:03 AM
To: (b) (6) mail.house.gov; (b) (6) Appropriations
Cc: (b) (6) @appro senate.gov; @cbp.dhs.gov; (b) (6) mail.house.gov; (b) (6) mail.house.gov

Subject: RE: What's the balance of unobligated funds in BSFIT?
On Jan 25, 2017, at 07:15 AM, (b) (6) wrote:

Morning (b) (6)

Once we have better bearings on the actual guidance from the EOs we anticipate today, we will be in a better place to get you all briefings on these efforts. We will likely need some time, as we will need to brief our strategies reflective of the guidance up the chain, so please bear with us, but we will absolutely be preparing for our engagement with you all as expeditiously as possible.

Once I get a sense of timing I will let you all know.

Thanks,

(b) (6)
Can't wait for this brief....

Trump plans to issue two executive orders Wednesday during his visit to the Department of Homeland Security, according to a person familiar with the President's plan.

The first will direct the agency to begin construction of the border wall, as well as take steps to repair existing areas of fencing along the frontier between the US and Mexico. The order will also include a mandate to increase staff at Customs and Border Protection by 5,000 and alleviate the flood of migrants fleeing violence in Central America.

According to the person familiar with the plans, Trump's executive order will require DHS to publicly detail what aid is currently directed to Mexico, an indication of an eventual move toward redirecting some of that money to fund the wall's construction — and giving cover for a longstanding campaign promise to have Mexico pay for the structure.

A second order will work to eliminate so-called "sanctuary cities," where municipal governments refuse to hand over undocumented immigrants to federal authorities. That order will triple resources for Immigration and Custom Enforcement and direct the federal government to identify criminal aliens in the US.

Sent from my iPad

Sent from my iPad
From: [b] [6]
To: [b] [6] [Appropriations]; [b] [6] [Appropriations]; [b] [6]
Cc: [b] [6]
Subject: RE: What’s the balance of unobligated funds in BSFIT?
Date: Friday, March 10, 2017 10:03:41 AM
Attachments: CBP Multiyear Spend Plan FY17Q1 MASTER-Final-030917.xlsx

– per our discussion, attached are the Multi-year spend plans reflecting actuals through 1st quarter. This version includes a column articulating the changes between the original FY 17 plan we submitted in October and our revised plan.

With the exception of a relatively minor change (a little over $2 million) in BSFIT, the numbers have remained the same from the version we sent earlier this week.

Please let me or [b] [6] know if there are any questions. Thank you

(b) [6]
Executive Director, Budget Directorate
U.S. Customs and Border Protection
Department of Homeland Security

(b) [6]

From: [b] [6] [mailto: @mail.house.gov]
Sent: Wednesday, March 8, 2017 1:23 PM
To: [b] [6] [Appropriations]; [b] [6] [Appropriations]; [b] [6] [Appropriations]; [b] [6]; @mail.house.gov>
Cc: [b] [6] [mailto: @mail.house.gov>
Subject: RE: What's the balance of unobligated funds in BSFIT?

(b) [6] Why did you guys delete columns…the ones that explained what happened?

(b) [6]

From: [b] [6] [mailto: @mail.house.gov]
Sent: Wednesday, March 08, 2017 12:50 PM
To: [b] [6] [Appropriations]; [b] [6] [Appropriations]; [b] [6] [Appropriations]; [b] [6]; @mail.house.gov>
Cc: [b] [6] [mailto: @mail.house.gov>
Subject: FW: What’s the balance of unobligated funds in BSFIT?

All,
Please see attached for the updated multi-year spend plan.

Maybe now is a good time to update the attached...

This requiring a reprogramming request

Sent from my Verizon, Samsung Galaxy smartphone

Well, there is spend plan for those funds so it should have been an easy answer...
Subject: RE: What's the balance of unobligated funds in BSFIT?

On Jan 25, 2017, at 10:57, (b) (6) (Appropriations) wrote:

I am being asked right now what funds are currently in hand which could be accessed. Need asap

Sent from my Verizon, Samsung Galaxy smartphone

-------- Original message --------
From: (b) (6) mailto:(b) (6) @mail.house.gov>
Date: 1/25/17 7:16 AM (GMT-05:00)
To: (b) (6)
Cc: (b) (6) (Appropriations) ; (b) (6) @appro.senate.gov> ; (b) (6) (Appropriations) ; (b) (6) @mail.house.gov>
Subject: Re: What's the balance of unobligated funds in BSFIT?

Thanks,

On Jan 25, 2017, at 07:15, (b) (6) wrote:

Morning (b) (6)

Once we have better bearings on the actual guidance from the EOs we anticipate today, we will be in a better place to get you all briefings on these efforts. We will likely need some time, as we will need to brief our strategies reflective of the guidance up the chain, so please bear with us, but we will absolutely be preparing for our engagement with you all as expeditiously as possible.
Once I get a sense of timing I will let you all know.

Thanks,

(b) (6)

Can't wait for this brief....

Trump plans to issue two executive orders Wednesday during his visit to the Department of Homeland Security, according to a person familiar with the President's plan.

The first will direct the agency to begin construction of the border wall, as well as take steps to repair existing areas of fencing along the frontier between the US and Mexico. The order will also include a mandate to increase staff at Customs and Border Protection by 5,000 and alleviate the flood of migrants fleeing violence in Central America.

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A second order will work to eliminate so-called "sanctuary cities," where municipal governments refuse to hand over undocumented immigrants to federal authorities. That order will triple resources for Immigration and Custom Enforcement and direct the federal government to identify criminal aliens in the US.

Sent from my iPad

On Jan 25, 2017, at 5:47 AM, (b) (6) wrote:

(b) (6) Acknowledging receipt. Budget will take this one.
To: (b) (6)
Cc: (b) (6) (Appropriations); (b) (6) (Appropriations);
(b) (6)
Subject: What's the balance of unobligated funds in BSFIT?

Thanks (b) (6)

Sent from my iPad
<table>
<thead>
<tr>
<th>TAG</th>
<th>Project/Project Description</th>
<th>Change between initial FY18 submission to FY18 (A)</th>
<th>Change between FY18-19 submission to FY19 (B)</th>
<th>FY 2018 Obligated</th>
<th>FY 2019 Obligated</th>
<th>FY 2020 Obligated</th>
</tr>
</thead>
<tbody>
<tr>
<td>(b) (7)(E)</td>
<td>F&amp;A Support for DCO Reform</td>
<td>11.59</td>
<td>-22.89</td>
<td>17.99</td>
<td>15.59</td>
<td>62.25</td>
</tr>
<tr>
<td>0(7)(E)</td>
<td>G2 Maintenance, IDEA/NAVAIR, Pre-Design FSE contracts, Travel</td>
<td>-0.36</td>
<td>-0.36</td>
<td>0.00</td>
<td>0.07</td>
<td>0.97</td>
</tr>
<tr>
<td>0(7)(E)</td>
<td>Spares, travel, repair/maintenance, emerging requirements</td>
<td>0.85</td>
<td>5.00</td>
<td>7.35</td>
<td>5.00</td>
<td>14.37</td>
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<tr>
<td>0(7)(E)</td>
<td>Delay in F&amp;A award pushed by 4th qtr</td>
<td>0.50</td>
<td>0.61</td>
<td>0.67</td>
<td>1.39</td>
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</tr>
<tr>
<td>0(7)(E)</td>
<td>Funding for Systems Engineering moved to PYS19 from PYS18</td>
<td>2.30</td>
<td>10.56</td>
<td>13.76</td>
<td>52.96</td>
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<tr>
<td>0(7)(E)</td>
<td>Travel</td>
<td>2.18</td>
<td>2.39</td>
<td>2.39</td>
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<tr>
<td>0(7)(E)</td>
<td>Physical configuration audit, emerging requirements, maintenance contracts</td>
<td>No changes. Delay in execution to PYS17-Q3 due to contract award delays.</td>
<td>0.00</td>
<td>0.00</td>
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<td>0(7)(E)</td>
<td>Recovery from prior year deobligation</td>
<td>0.00</td>
<td>0.00</td>
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<td>0(7)(E)</td>
<td>Spares, travel, repair/maintenance, emerging requirements, fund procurement support</td>
<td>0.30</td>
<td>17.99</td>
<td>44.03</td>
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<td>0(7)(E)</td>
<td>AED contract support meted, delay in other procurement support contract to PYS17</td>
<td>0.00</td>
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<td>0(7)(E)</td>
<td>Spares, travel, repair/maintenance, emerging requirements, miscellaneous, software maintenance</td>
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<td>0(7)(E)</td>
<td>Delay in circuit awards and engineering service support contract awards</td>
<td>3.66</td>
<td>2.31</td>
<td>0.61</td>
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<td>Maintenance and repair/NAVAIR program, military construction support, real estate, environmental for NAVAIR, travel (B)</td>
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<td>0(7)(E)</td>
<td>Support for CBP level Reprogramming and Emerging Requirements</td>
<td>17.60</td>
<td>78.62</td>
<td>81.65</td>
<td>75.74</td>
<td>50.50</td>
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<tr>
<td>TAS</td>
<td>Projects</td>
<td>Description</td>
<td>Changes between initial FY16 submission to FY16 Q4</td>
<td>Changes between FY16 Q4 revised</td>
<td>FY 2016 Obligated</td>
<td>FY 2017 Planned</td>
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<tr>
<td>07/16</td>
<td>Support and facilities engineering</td>
<td>Set aside funds to cover interest, contract settlements, over runs (planned in FY16Q4 as a placeholder only - funds will be moved from this spend plan line to the program needing the extra funding). Emerging requirements funded as priorities are evaluated and approved (placeholder in Q4 FY16 and will be moved to the correct spend plan lines as needed).</td>
<td>Reduction in available emerging requirements funds due to rescissions and having to support programs. $6.3M returned to programs for rescission.</td>
<td>Reduced the emerging requirements amount and used to fund Emerging Requirements.</td>
<td>0.00</td>
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<tr>
<td>07/16</td>
<td>Lease, maintenance contracts, and emergency requirements, Network and Security Operations Center (NSOC) operation and maintenance.</td>
<td>Reducing all of FY14 funds availability, moved to FY16 Q3 and funded rescission. $3.8M was used to fund rescission. $4.9M received in no-year funds to help the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDV recovery.</td>
<td>Expedited the procurement of Universal Power Supplies for 71 towers into FY16 4th qtr.</td>
<td>1.16 0.04 1.20</td>
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<tr>
<td>07/16</td>
<td>Fuel, travel, repair/maintenance, contingencies.</td>
<td>Reduced FY14 funds availability to fund rescission. $2.5M was used to fund rescission. $1.6M received in no-year funds to payback the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDV recovery.</td>
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<td>0.44 0.53 0.97</td>
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<tr>
<td>07/16</td>
<td>License renewal, software support.</td>
<td>Reduced FY14 funds availability to fund rescission. $0.37M was used to fund rescission. $0.8M received in no-year funds to help the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDV recovery.</td>
<td>Software, supplies and parts ordered. Additional funds obtained through recovery of prior year obligations.</td>
<td>0.02 0.08 3.28 3.38</td>
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<tr>
<td>07/16</td>
<td>CTRM WA contract, U.S. Army Corp of Engineer construction support contract.</td>
<td>Funds received from recovered deobligations. Used for additional funding of FY14 contract.</td>
<td></td>
<td>1.80 0.84 2.64</td>
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<td>07/16</td>
<td>Tactical Infrastructure (TI)</td>
<td>Received funding from a recovery of prior year obligations (50%).</td>
<td>Road maintenance awarded.</td>
<td>2.59 3.50 0.26</td>
<td>6.35</td>
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<td>07/16</td>
<td>Field the Customs and Border Protection (CBP), Air and Marine Operations Center (AMOC)</td>
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<td>TAS</td>
<td>Projects</td>
<td>Description</td>
<td>Changes between initial FY16 submission to FY16 Q2</td>
<td>Changes between FY16 Q2 submission to FY16 Q4 revised</td>
<td>FY 2016 Obligated</td>
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<td>TAS</td>
<td>Projects</td>
<td>Description</td>
<td>Changes between initial FY16 submission to FY16 Q2</td>
<td>FY 2016 Obligated</td>
<td>FY 2017 Planned</td>
<td>FY 2018 Planned</td>
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<td>01</td>
<td>910 (4)</td>
<td>Funding for deployments</td>
<td>Protest delay has pushed out the anticipated obligation of additional delivery orders. The delivery order for FY18 Q2 is planned for FY18 Q3. Production rates can be increased and $0.00 can be obtained earlier, procurement may move into FY17.</td>
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<td>910 (4)</td>
<td>Funding for deployments</td>
<td>Accelerated some of the procurement activities into FY16 4th qtr from FY17. Additional funds obtained thru recovery from prior year deobligations. Technology contract modifications scheduled for 4th Qtr FY18. Program is looking for opportunities to accelerate the real estate and environmental activities that are delaying the deployments.</td>
<td>0.50</td>
<td>21.13</td>
<td>21.63</td>
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<td>Southwest Field Office (SWFO)</td>
<td>Supplies, fleet maintenance, travel</td>
<td>Slight underrun in costs during Q1/Q2</td>
<td>0.04</td>
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<td>Support Contracts</td>
<td>IAs and contracts for IA&amp;V compliance, engineering and program management support</td>
<td>There has been a delay in the award of Task Order for Program Support Services, an IA&amp;V contract and engineering support services contract (Mitre). Expected awards are Q3/Q4.</td>
<td>13.31</td>
<td>16.50</td>
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<td>Recovery from prior year deobligations.</td>
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<td>Support Contracts</td>
<td>IAs and contracts for IA&amp;V compliance, engineering and program management support</td>
<td>Reprogrammed $13.4M pending reprogramming to O&amp;M. TI will obligate the funds when they are received.</td>
<td>3.80</td>
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<td>Central Infrastructure (TI)</td>
<td>Fbx-up</td>
<td>$21.5M pending reprogramming to O&amp;M. TI will obligate the funds when they are received.</td>
<td>0.06</td>
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<tr>
<td></td>
<td></td>
<td>Future Adjustment and Emerging Requirements (ER)</td>
<td>Set aside funds to cover interest, contract settlements, over-runs (placed in FY16 Q4 as a placeholder only - funds will be moved from this spend plan line to the program needing the extra funding). Emerging requirements funded as priorities are evaluated and approved (placeholder in Q4 FY16 and will be moved to the correct spend plan lines as needed)</td>
<td>Funds used to payback programs for rescission.</td>
<td>0.00</td>
<td>0.00</td>
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<tr>
<td></td>
<td></td>
<td>General Services Administration (GSA)</td>
<td>Advance Acquisition Services (AAS)</td>
<td>Utilize General Services Administration's (GSA) Advance Acquisition Services (AAS) to support CBP in various phases of the acquisition and procurement lifecycles. AAS will provide acquisition support to develop innovative, faster, flexible acquisition strategies to acquire needed products and services to meet current capability gaps.</td>
<td>0.00</td>
<td>0.00</td>
</tr>
</tbody>
</table>
In response to [b](6) note on outstanding get backs, in addition to the non-pay, the attached email from [b](6) was asking if OF had updated the multi-year spend plan. I’m not sure where that request stands with OF but [b](6) might be able to assist in tracking that.

Thank you,

[b] (6)

Hi [b] (6)

How’s this moving along? Also, I noticed in one of the more recent exchanges with [b](6) that they are looking for an updated ’17 spend plan – did [b](6) engage with [b](6) at all on that?

Thanks,

[b](6);[b](7)(c)

Good afternoon,
I hope you are having a pleasant day. When will we get the info we requested on January 10\textsuperscript{th} on non-pay reductions? Please let me know.

Thanks,

(b) (6)
Maybe now is a good time to update the attached...

This requiring a reprogramming request

Sent from my Verizon, Samsung Galaxy smartphone

Well, there is spend plan for those funds so it should have been an easy answer...
On Jan 25, 2017, at 10:57, (b) (6) (Appropriations) (b) (6) @appro.senate.gov> wrote:

I am being asked right now what funds are currently in hand which could be accessed. Need asap

Sent from my Verizon, Samsung Galaxy smartphone

-------- Original message --------
From: (b) (6) @mail.house.gov>
Date: 1/25/17 7:16 AM (GMT-05:00)
To: (b) (6) @appro.senate.gov>, (b) (6) (Appropriations)
Cc: (b) (6) @appro.senate.gov>, (b) (6) @mail.house.gov>, (b) (6)

Subject: Re: What's the balance of unobligated funds in BSFIT?

Thanks.

On Jan 25, 2017, at 07:15, (b) (6) @cbp.dhs.gov> wrote:

Morning (b) (6)

Once we have better bearings on the actual guidance from the EOs we anticipate today, we will be in a better place to get you all briefings on these efforts. We will likely need some time, as we will need to brief our strategies reflective of the guidance up the chain, so please bear with us, but we will absolutely be preparing for our engagement with you all as expeditiously as possible.

Once I get a sense of timing I will let you all know.

Thanks.

(b) (6)

---

Can't wait for this brief....

2

BW15 FOIA CBP 000017
Trump plans to issue two executive orders Wednesday during his visit to the Department of Homeland Security, according to a person familiar with the President's plan.

The first will direct the agency to begin construction of the border wall, as well as take steps to repair existing areas of fencing along the frontier between the US and Mexico. The order will also include a mandate to increase staff at Customs and Border Protection by 5,000 and alleviate the flood of migrants fleeing violence in Central America.

According to the person familiar with the plans, Trump's executive order will require DHS to publicly detail what aid is currently directed to Mexico, an indication of an eventual move toward redirecting some of that money to fund the wall's construction — and giving cover for a longstanding campaign promise to have Mexico pay for the structure.

A second order will work to eliminate so-called "sanctuary cities," where municipal governments refuse to hand over undocumented immigrants to federal authorities. That order will triple resources for Immigration and Custom Enforcement and direct the federal government to identify criminal aliens in the US.

Sent from my iPad

On Jan 25, 2017, at 5:47 AM, > wrote:

(b) (6) Acknowledging receipt. Budget will take this one.

From: (b) (6)
Sent: Tuesday, January 24, 2017 10:17:42 PM
To: (b) (6)
Cc: (b) (6)
(b) (6)
Subject: What's the balance of unobligated funds in BSFIT?

Thanks, (b) (6)

Sent from my iPad
### BSFIT Oct 2016 Spend Plan Update

#### FY 2016 Obligated

<table>
<thead>
<tr>
<th>TAS</th>
<th>Projects</th>
<th>Description</th>
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<tr>
<td>7006/170533</td>
<td>DoD Reuse</td>
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#### FY 2017 Planned

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#### FY 2018 Planned

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<th>FY 2018 Planned</th>
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<td>0.05</td>
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<tr>
<td>Task</td>
<td>Description</td>
<td>FY 2016 Obligated</td>
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<td>FY 2018 Planned</td>
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<td>------</td>
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<td>----------------</td>
<td>----------------</td>
</tr>
<tr>
<td>01/7/03</td>
<td>Support and facilities engineering</td>
<td>(b) (5)</td>
<td>(b) (5)</td>
<td>(b) (5)</td>
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<tr>
<td>01/7/05</td>
<td>Maintenance, repairs, and maintenance</td>
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<tr>
<td>01/7/00</td>
<td>Fuel, travel, repair/maintenance,</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>01/7/02</td>
<td>Software support</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>01/7/02</td>
<td>CT/CMIA USA contract, U.S. Army Corp of Engineers construction support contract</td>
<td></td>
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<td></td>
</tr>
</tbody>
</table>

Changes between FY2015 submission to FY2018 submission to FY2019 submission:

- 01/7/03 Support and facilities engineering: Reduced, this included a term that was not approved. Funding was returned to future adjustments.
- 01/7/05 Maintenance, repairs, and maintenance: Reduced all FY14 funds available, moved to FY16/17 and funded inclusive. FY16/17 was used for cost-reduction, FY17/18 received 35.88M in FY16/17, FY17/18 received 58.6M in FY17/18 to help the restoration funds. The funds to pay back FY14 recession funds were pulled from available-inactive reserves and recoveries.
- 01/7/02 Fuel, travel, repair/maintenance, contingencies: 51.744 was used for hard restoration, FY17/18 received 25.2M in active, FY17/18 received 32.9M in recovery funds to pay back FY14 recession funds.
- 01/7/02 Software support: Reduced FY14 funds available to fund restoration, FY17/18 received 58.6M in active funds to pay back FY14 recession funds. The funds to pay back FY14 recession funds were pulled from available-inactive reserves and recoveries.
- 01/7/02 CT/CMIA USA contract, U.S. Army Corp of Engineers construction support contract: Reduced funding from a recovery of prior year obligations (20.76).
<table>
<thead>
<tr>
<th>TAS</th>
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<th>Changes between FY16 Q2 submission to FY16 Q4 revised</th>
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<th>FY 2018 Planned</th>
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<td>Description</td>
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<td>FY 2018 Planned</td>
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<tr>
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<td>1022</td>
<td>Funding for deployments</td>
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<td>154.47</td>
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<td>017</td>
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</tbody>
</table>

**Southwest Field Office (SWFO)**

- **Funding for deployments**: Funding to support deployment activities. The delivery order for equipment planned for FY18 is underway. Procurement may move into FY17.

- **Support Contracts**: Support contracts for network support services. There has been a delay in the award of the contract forf contract support services. An additional contract for technology support services has been awarded. Expected awards total $154.47.

- **Tech Integration (TI)**: TI integration planning. The TI integration plan is underway. TI integration activities will be scheduled for FY18.

**FY 2018 Obligated**

- 255.53
- 0.00
- 0.00
- 0.00

**FY 2017 Planned**

- 154.47
- 3.00
- 3.00
- 3.00

**FY 2018 Planned**

- 154.47
- 22.50
- 22.50
- 22.50
From: [b] (6)
To: [b] (6)
Subject: FW: CBP FY 2017 Reprogramming Notification
Date: Tuesday, February 28, 2017 6:56:02 PM
Attachments: Tester Letter.pdf
Boozman Letter.pdf
Carter Letter.pdf
Roybal-Allard Letter.pdf
CBP Wall Reprogramming to Congress.docx

From: [b] (6)
Sent: Tuesday, February 28, 2017 6:51 PM
To: [b] (6)
Cc: [b] (6)
Subject: FW: CBP FY 2017 Reprogramming Notification

All,

Please see attached and below CBP FY17 Section 503 Notification transmitted to the Hill tonight. Thank you.

HAC/SAC,

Please see attached FY 2017 CBP Section 503 Notification. Thank you.
The Honorable Jon Tester
Ranking Member, Subcommittee on Homeland Security
Committee on Appropriations
U.S. Senate
Washington, DC 20510

Dear Senator Tester:

In accordance with Section 503 of the Department of Homeland Security Appropriations Act, 2016, as continued by Section 101 of Division C of Public Law 114-223, and as amended by Section 101 of Division A of Public Law 114-254, the Department of Homeland Security (DHS) provides notification of its intent to reprogram $20 million to immediately begin the planning, designing, and constructing a physical wall along the Southwest Border. Enclosed Section 503 notification provides additional details. This reprogramming will initiate actions on the Executive Order on Border Security and Immigration Enforcement Improvements (EO13767).

Identical letters have been sent to the Chairman of the Senate Appropriations Subcommittee on Homeland Security, and to the Chairman and Ranking Member of the House Appropriations Subcommittee on Homeland Security. Should you have any questions, please contact me at (b)(7)(E)

Sincerely,

Chief Financial Officer (Acting)

Enclosure: Section 503 Notification
The Honorable John Boozman  
Chairman, Subcommittee on Homeland Security  
Committee on Appropriations  
U.S. Senate  
Washington, DC 20510

Dear Chairman Boozman:

In accordance with Section 503 of the Department of Homeland Security Appropriations Act, 2016, as continued by Section 101 of Division C of Public Law 114-223, and as amended by Section 101 of Division A of Public Law 114-254, the Department of Homeland Security (DHS) provides notification of its intent to reprogram $20 million to immediately begin the planning, designing, and constructing a physical wall along the Southwest Border. Enclosed Section 503 notification provides additional details. This reprogramming will initiate actions on the Executive Order on Border Security and Immigration Enforcement Improvements (EO13767).

Identical letters have been sent to the Ranking Member of the Senate Appropriations Subcommittee on Homeland Security, and to the Chairman and Ranking Member of the House Appropriations Subcommittee on Homeland Security. Should you have any questions, please contact me at (b)(7)(E).

Sincerely,

Chief Financial Officer (Acting)

Enclosure: Section 503 Notification

(b)(6)
The Honorable John Carter  
Chairman, Subcommittee on Homeland Security  
Committee on Appropriations  
U.S. House of Representatives  
Washington, DC 20515

Dear Chairman Carter:

In accordance with Section 503 of the Department of Homeland Security Appropriations Act, 2016, as continued by Section 101 of Division C of Public Law 114-223, and as amended by Section 101 of Division A of Public Law 114-254, the Department of Homeland Security (DHS) provides notification of its intent to reprogram $20 million to immediately begin the planning, designing, and constructing a physical wall along the Southwest Border. Enclosed Section 503 notification provides additional details. This reprogramming will initiate actions on the Executive Order on Border Security and Immigration Enforcement Improvements (EO13767).

Identical letters have been sent to the Ranking Member of the House Appropriations Subcommittee on Homeland Security, and to the Chairman and Ranking Member of the Senate Appropriations Subcommittee on Homeland Security. Should you have any questions, please contact me at (b)(7)(E).

Sincerely,

Chief Financial Officer (Acting)

Enclosure: Section 503 Notification
The Honorable Lucille Roybal-Allard  
Ranking Member, Subcommittee on Homeland Security  
Committee on Appropriations  
U.S. House of Representatives  
Washington, DC 20515

Dear Representative Roybal-Allard:

In accordance with Section 503 of the Department of Homeland Security Appropriations Act, 2016, as continued by Section 101 of Division C of Public Law 114-223, and as amended by Section 101 of Division A of Public Law 114-254, the Department of Homeland Security (DHS) provides notification of its intent to reprogram $20 million to immediately begin the planning, designing, and constructing a physical wall along the Southwest Border. Enclosed Section 503 notification provides additional details. This reprogramming will initiate actions on the Executive Order on Border Security and Immigration Enforcement Improvements (EO13767).

Identical letters have been sent to the Chairman of the House Appropriations Subcommittee on Homeland Security, and to the Chairman and Ranking Member of the Senate Appropriations Subcommittee on Homeland Security. Should you have any questions, please contact me at (b)(7)(E).

Sincerely,

(b)(6)
Chief Financial Officer (Acting)

Enclosure: Section 503 Notification
SECTION 503 NOTIFICATION

Component: U.S. Customs and Border Protection (CBP)
Purpose: Border Wall Planning and Construction
Amount: $20 million

1 $44.9M of Revised Enacted funds expired on September 30, 2015; $6.205M transferred to TSA in FY 2016 reprogramming
2 As described in the narrative below, CBP will realign $15 million within this PPA. This funding was originally justified for requirements. It will now fund border wall requirements. As such, there is no net impact to the PPA.

I. Description/Justification

Funding Uses:
Border Wall Requirements (to be funded through a reprogramming)
Pursuant to Section 4(a) and 4(b) of the Executive Order entitled “Border Security and Immigration Enforcement Improvements” issued by the President on January 25, 2017, the Secretary has identified $20 million of immediately available funding to begin planning, designing, and constructing a physical wall along the southern land border with Mexico, in accordance with existing law.

The Secretary directed CBP to consult the appropriate executive departments and agencies, and relevant nongovernmental entities to immediately begin planning, design, construction, and maintenance of a wall, including the attendant lighting, technology (including [b] [7] [E], and patrol and access roads.
CBP plans to issue a solicitation to industry in early March to seek proposals for several prototype wall designs along the southern border. CBP will use the reprogrammed funding to award design-build contracts to develop border wall prototypes that meet CBP operational requirements.

CBP will also use reprogrammed funding to acquire necessary contractor resources (e.g., project managers, engineers, environmental specialists) to support the program from concept through initial production. Additional resources will be required to support sustained full rate production.

It is important to note that this reprogramming only addresses initial planning and construction of the wall prototypes and does not account for broader border security infrastructure system requirements necessary to implement the Executive Order. CBP is in the process of finalizing its operational requirements for a broader border security infrastructure system.

### Summary of Funding Uses

<table>
<thead>
<tr>
<th>Program/Activity</th>
<th>Appropriation</th>
<th>PPA</th>
<th>TAFs</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Border Wall Requirements</td>
<td>BSFIT</td>
<td>D&amp;D</td>
<td>(b) (7)(E)</td>
<td>$20,000,000</td>
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<tr>
<td>TOTAL</td>
<td></td>
<td></td>
<td></td>
<td>$20,000,000</td>
</tr>
</tbody>
</table>

### Funding Sources:

The following sources of funding from within the legacy Border Security Fencing, Infrastructure, and Technology (BSFIT) appropriation have been identified to pay for these activities:

1. **(b) (7)(E) ($15 million):** These are FY 2015/17 BSFIT Development and Deployment (D&D) funds, of which $43.7M was requested for (b) (7)(E) deployments. The current contract for the (b) (7)(E) program was awarded in late October 2015 (Q1 FY 2016) and was subsequently protested, resulting in a stop work order until March 2016 (Q2 FY 2016). Contract savings result from delays due to a series of contract protests, contractor design changes, and integration issues that pose risk to the execution of the FY 2015 funding for the (b) (7)(E) program, which will expire on September 30, 2017.

2. **(b) (7)(E) Fence Replacement ($5 million):** These are FY 2016 BSFIT Operations and Maintenance (O&M) funds, of which, $44.7 million was requested for fence replacement in (b) (7)(E). Contract savings for this project from both competition and government-furnished steel resulted in the contract award for less than anticipated ($30 million). After accounting for the anticipated change management costs as the project moves to completion, $12.4 million is available for deobligation. The (b) (7)(E) Fence Replacement project will be completed within its original scope.

### Summary of Funding Sources

<table>
<thead>
<tr>
<th>Program/Activity</th>
<th>Appropriation</th>
<th>PPA</th>
<th>TAFs</th>
<th>Amount</th>
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<tbody>
<tr>
<td>(b) (7)(E)</td>
<td>BWFIT</td>
<td>D&amp;D</td>
<td>70 15/17 0533</td>
<td>$15,000,000</td>
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<tr>
<td>Fence Replacement</td>
<td>BWFIT</td>
<td>O&amp;M</td>
<td>70 16/17 0533</td>
<td>$5,000,000</td>
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<tr>
<td>TOTAL</td>
<td></td>
<td></td>
<td></td>
<td>$20,000,000</td>
</tr>
</tbody>
</table>
II. Mission Impact Summary

As articulated in the Executive Order, the construction of a physical wall along the southern border is essential to effectively achieving complete operational control of the southern border. The Secretary’s “Implementing the President’s Border Security and Immigration Enforcement Improvements Policies” memorandum explains that a wall along the southern border “is necessary to deter and prevent the illegal entry of aliens and is a critical component of the President’s overall border security strategy.” The construction of physical barriers and roads at the border to prevent illegal immigration is already authorized by several statutory provisions, including section 102 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, 8 U.S.C. § 1103 note (Improvement of Barriers at Border).

III. Impact of Department or Congressional Policies

The Secretary executes the border wall funding actions to comply with Section 4(a) and 4(b) of the Executive Order: Border Security and Immigration Enforcement Improvements (January 25, 2017), which directs that:

“The Secretary shall immediately take the following steps to obtain complete operational control, as determined by the Secretary, of the southern border:

(a) In accordance with existing law, including the Secure Fence Act and IIRIRA, take all appropriate steps to immediately plan, design, and construct a physical wall along the southern border, using appropriate materials and technology to most effectively achieve complete operational control of the southern border;

(b) Identify and, to the extent permitted by law, allocate all sources of Federal funds for the planning, designing, and constructing of a physical wall along the southern border”.

IV. Impact on Future Appropriations

The funding identified from the [9/7(E)] fence replacement projects is from unanticipated contract savings and will have no immediate impact on future appropriations. The available funding intended for the [9/7(E)] is due to a contract protest, and the program will be re-evaluated for possible impacts on future budget requests.

The Administration will continue to work with Congress on strategies to fund the remaining requirements to implement the President’s Executive Order on Border Security and Immigration Enforcement Improvements.
FYI – Huge thanks to you and your teams for all of the hard work that went into this!

All –

Please see the attached budget justifications for the FY 2017 Budget Amendment. Components will be prepared to speak to assumptions in greater detail at the briefings next week.

Thank you,

Deputy Budget Director
Office of the Chief Financial Officer
U. S. Department of Homeland Security
Ph:  

(b) (6)
CJs will be submitted by COB tomorrow with the intent to deliver sooner.

When will we see CJs?

All,

We would like to offer the CBP FY17 budget amendment brief on Wed, Mar 22, from 10:00-12:00. We realize you would have preferred to have the briefing much sooner, but would appreciate you delaying until this time.
All –

Please see the attached budget justifications for the FY 2017 Budget Amendment. Components will be prepared to speak to assumptions in greater detail at the briefings next week.

Thank you,

Deputy Budget Director
Office of the Chief Financial Officer
U. S. Department of Homeland Security

CJs will be submitted by COB tomorrow with the intent to deliver sooner.
When will we see CJs?

From: [mailto:](mailto:)(b) (6)
Sent: Thursday, March 16, 2017 3:27 PM
To: [mailto:](mailto:)(b) (6)
Cc: [mailto:](mailto:)(b) (6)

Subject: FY 2017 Budget Amendment - CBP

All,

We would like to offer the CBP FY17 budget amendment brief on Wed, Mar 22, from 10:00-12:00. We realize you would have preferred to have the briefing much sooner, but would appreciate you delaying until this time.

Thanks,

(b) (6)

(b) (6)
Budget Director
Office of the Chief Financial Officer
U. S. Department of Homeland Security
Ph: (b) (6)  Cel: (b) (6)
Department of Homeland Security

Fiscal Year 2017 Budget Amendment

Congressional Justification
NON-RESPONSIVE
# Department of Homeland Security

## Budget Amendment Funding Request

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<thead>
<tr>
<th>Organization Name</th>
<th>POA</th>
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**NON-RESPONSIVE**
DHS is submitting a request for an additional $3 billion appropriations to address the urgent needs of the Department to support the Executive Orders on border security and immigration enforcement. Funds requested for U.S. Customs and Border Protection (CBP) would support high priority tactical infrastructure and border security technology investments, including efforts to plan, design, and construct a physical wall along the southern border. The request also includes funding for DHS agencies to begin building the administrative capacity necessary to recruit, hire, train, and equip an additional 5,000 Border Patrol agents and 10,000 Immigration and Customs Enforcement (ICE) officers. Further, the request proposes funding to increase daily immigration detention capacity to 45,700 detention beds by the end of FY 2017. This additional detention capacity is necessary to implement Administration policies for removing illegal aliens from the United States by enhancing interior enforcement efforts. Funding proposed for DHS would also be used to establish a real-time border and immigration data integration system within the Office of Immigration Statistics, and for other new border and immigration analyses.
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U.S. Customs and Border Protection

Operations and Support

Budget Amendment Funding Request

Dollars in Thousands

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I. IMMEDIATE BORDER WALL CONTRUCTION & PLAN

Overview

As the frontline border agency in the U.S. Department of Homeland Security (DHS), U.S. Customs and Border Protection (CBP) has the dual mission of preventing suspected terrorists, terrorist weapons, and other contraband from entering the United States, while also
facilitating the flow of legitimate trade and travel into and out of the United States. CBP ensures that all persons and cargo enter the United States legally and safely through official checkpoints and ports of entry. CBP achieves its mission using a combination of advanced information, risk assessment, appropriate scanning and other technologies, and by partnering with Federal, state, local, tribal, and foreign law enforcement agencies as well as private industry and international partners. CBP’s over 60,000 highly-trained employees ensure that the agency performs its mission with vigilance, integrity, and professionalism.

The Operations and Support funds all operating costs required to achieve CBP’s dual mission. The primary drivers behind these costs are the salaries and benefits (S&B) of CBP operational and mission support personnel. The balance of this appropriation is comprised of the operations and maintenance (O&M) costs necessary to sustain the daily effectiveness of CBP equipment and facilities. Without the resources requested in this appropriation, CBP would experience a degradation of frontline operations.

The following request is organized by the four specific sections within Executive Order 13767, “Border Security and Immigration Enforcement Improvements.”

**Immediate Border Wall Technologies ($5M / 0 FTE)**

CBP requests $5 million in two-year funding to provide [deleted] $

**BACKGROUND**

The expansion of CBP Border Wall Infrastructure with [deleted] will significantly increase the amount of [deleted] will have an adverse impact on USBP’s ability to meet their daily operational mission requirements.

**JUSTIFICATION**

The additional southwest Border Wall [deleted] CBP will need an [deleted] that will
enable USBP’s (b) (7)(E) . Costs will recur and will expand on capabilities as additional segments of the southwest Border Wall are completed.

Additional funding will enable CBP to acquire (b) (7)(E) within USBP sectors that are required with initial expansion of the Border Wall. As necessary, upgrades may be needed to the (b) (7)(E) in addition, funding will cover replacement of (b) (7)(E) , which may include items such as (b) (7)(E) etc.

Office of Facilities and Asset Management Staff ($4.837M / 40 FTE)

CBP requests $4.837 million in two-year funding for the salaries and benefits for an increase of 53 personnel (40 FTE / 53 FTP, all in FY 2018) across the two-year period in support of the Executive Order for the immediate construction and planning of the Border Wall.

BACKGROUND

The Office of Facilities and Asset Management’s (OFAM) current areas of responsibility include managing and overseeing CBP’s Tactical Infrastructure, facilities, vehicles, uniforms and personal property. Executive Order 13767, “Border Security and Immigration Enforcement Improvements” included direction for the immediate construction and planning of a border wall, which represents a significant ramp up in mission, requirements, personnel, and funding needs for OFAM.

JUSTIFICATION

The total of 40 Full-Time Equivalents (FTE) requested will work in full support of activities associated with the Executive Order, which includes initial planning, project management for construction, and also the continued oversight and maintenance of the Border Wall upon completion of construction. These positions are intended to be a permanent adjustment to the base as there will be significant work required to maintain the Border Wall and related tactical infrastructure even after planning and construction is completed.

The current baseline level of resources for OFAM only has the capacity to support current mission activities, which include the continued maintenance of the existing tactical infrastructure, facilities, vehicles, uniforms and personal property for the entire Agency.
At the current resource level, CBP would be challenged to support the new Executive Order requirements without significant impacts to current baseline missions, which would include reallocating personnel that operate, maintain, and oversee operations of existing facilities and to begin the planning efforts for the new facility and asset requirements associated with the expected increase in 5,000 Border Patrol Agents.

**Office of Chief Counsel Staff ($2.112M / 10 FTE)**

CBP requests $2.112 million in two-year funding to hire an additional 12 positions and 10 FTE (1 FTE in FY 2017 and 9 FTE in FY 2018) within the Office of the Chief Counsel (OCC).

**BACKGROUND**

OCC’s base request funds mission critical legal advice, representation, and counsel to CBP. OCC is comprised of 29 offices (28 in field locations), and is authorized to employ attorneys and support staff with unique expertise in, and knowledge of, laws enforced by or impacting CBP. OCC handles all legal and ethics issues involving CBP’s global operations, both domestic and foreign. OCC attorneys provide legal services to CBP officials in matters relating to the activities and functions of CBP, including matters involving enforcement, operations, real property, trade, fiscal, procurement, ethics, labor, and employment. OCC requires supplemental funding to ensure timely implementation of the agency’s construction of the physical wall on the southwest border pursuant to the Executive Order.

OCC’s comprehensive legal services to CBP include representing the agency in offensive and defensive litigation in all federal courts, as well as representing the agency in all third-party administrative hearings. OCC will provide significant litigation support in defense of various challenges to the construction of the physical wall, including defending challenges to the Secretary of Homeland Security’s exercise of waiver authority under Section 102(a) of the Illegal Immigration Reform and Immigrant Responsibility Act (IIRIRA), as amended, as well as in the condemnation of land along the southwest border. OCC provides appropriations and fiscal law advice, reviews contractual, procurement, and real property actions, and ensures compliance of proposed agency actions and policies with legal requirements.

**JUSTIFICATION**

OCC has experienced a significant increase in legal services on enforcement matters, including immigration, litigation involving the agency’s detention and processing of aliens, and in legal services resulting from the agency’s expansion of the Tactical Infrastructure Program, including the construction of a physical wall on the southwest border as mandated by Executive Order 13767, “Border
Security and Immigration Enforcement Improvements”. OCC will require additional positions and non-pay funding to ensure the agency’s timely implementation of the EO requirements. OCC anticipates an unprecedented increase in legal support in real property, procurement, fiscal law, as well as overall programmatic support to advance the construction of a physical wall. Further, OCC will provide significant litigation support in defense of various challenges to the construction of the physical wall, as well as in the condemnation of land along the southwest border. For instance, if the Secretary of Homeland Security exercises the waiver authority under Section 102(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA), as amended, OCC will be responsible for defending any challenges to the waiver. The waiver authority has been exercised five times; all five times were challenged in federal court. Notably, in 2007, when the agency undertook the construction of 225 miles of pedestrian fencing (fence designed to prevent the illicit passage of people across the border) along the southwest border, the agency initiated nearly 400 land acquisition actions border-wide, 300 of which involved the filing of condemnation actions.

**Operations Contract Support ($6M / 0 FTE)**

CBP requests $6 million in two-year funding for Operations Support, to produce documentation, integrate requirements, and allow for the development of advanced metrics for the southwest border in support of Executive Order requirements.

**BACKGROUND**

The Joint Requirements Integration and Management System was developed, in part, to ensure that the operational missions of DHS were pursuing the “right” capabilities to improve mission accomplishment supported by the analytical rigor necessary to support our decision making. The Acquisition Management Lifecycle is most effective when it can respond to well researched, measurable, achievable requirements. In support of this, Capabilities and Requirements Division (CRD) was created to help bridge the gap between the operational community and the solution development community (including Acquisition).

Within the Operations Support Office of CBP, the CRD is responsible for assisting the operational components in articulating their needs and conducting the mission analysis to ensure CBP is pursuing the right capabilities. Across government and industry, failed acquisitions and unsuccessful operational strategies can be traced back to an improper articulation of the actual need. In addition, CRD also conducts operational test and evaluation to ensure that solutions delivered are effective and suitable to operate in their intended environment.
JUSTIFICATION

Investment in this area will support the development of operational requirements for the Executive Orders regarding CBP operations including the border wall and operational control of the southwest border. These resources will also support the development of concepts of operation to articulate how the Executive Order parameters will impact the way CBP will operate. In addition to requirements and operational concepts, this investment will provide resources to determine the appropriate metrics to measure the effectiveness of CBP’s response to the Executive Orders as they are delivered. The specific deliverables directly impacted by this investment will be the JRIMS’ Capability Analysis Study Plan (CASP) and the Capability Analysis Report (CAR) and the Acquisition Lifecycle’s Mission Needs Statement, Operational Requirements Document, Concept of Operations, and Test and Evaluation Master Plan.

Conducting appropriate analysis increases the likelihood that delivered solutions achieve the desired result. CRD has an established relationship with CBP’s operational components and can provide immediate value from an increase in resources. A current CRD priority is the development of Operational Concepts for each CBP operating domain to provide broad context for CBP’s needs and support gap analysis. We are also engaged in requirements efforts across the spectrum of Executive Orders regarding CBP operations including the Wall and operational control of the southwest border. Although part of CBP’s long term personnel strategy, the Agency does not currently grow this capability organically. Additional contract staff will allow greater engagement with both CBP’s operational components as well as the Joint Requirements Council and the CBP program offices.

II. OPERATIONAL CONTROL OF THE SOUTHERN BORDER

Tactical Infrastructure Investment ($21M / 0 FTE)

U.S. Customs and Border Protection (CBP) anticipates investing approximately $21 million for road maintenance within the overall $200 million investment in Tactical Infrastructure.

BACKGROUND

CBP’s current TI portfolio requiring routine maintenance and repair needs includes approximately (b) (7)(E) of primary fence, miles of roads, bridges and boat ramps. CBP requested $52.5 million to maintain and repair its tactical infrastructure portfolio.
JUSTIFICATION

CBP’s spends approximately $49 million annually to support maintenance and repair requirements through the Comprehensive Tactical Infrastructure & Maintenance and Repair (CTIMR) program. Through the CTIMR program, contractors perform routine and urgent work such as infrastructure preventative maintenance, fence, gate and grate repairs, roadway maintenance (e.g., blading, grading, drainage, structure clearing and silt removal, culvert replacement), vegetation control, and debris removal. The additional funds requested will address operational requirements for road maintenance across the southwest border in order to provide better, safer, and more efficient border access for the Border Patrol.
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U.S. Customs and Border Protection  
Procurement, Construction, and Improvements  
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*Dollars in Thousands*

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<td>2017/2021</td>
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NON-RESPONSIVE
Border Infrastructure Investment

Investment Description

CBP requests $999 million in 5-year funding to support construction of a Border Wall. This amendment to the FY 2017 President’s Budget supports a robust suite of infrastructure investments to help CBP achieve operational control of the southern border, as required by the President’s Executive Orders on border security. CBP anticipates investing approximately $999 million in FY 2017.

JUSTIFICATION

The $999 million investment includes the construction of a new Border Wall system in areas identified by United States Border Patrol (USBP) as operational requirements, to include:

The costs above are estimates that will be refined as projects are further defined and designs are developed. This funding will allow CBP to fund design, real estate planning, environmental planning and acquisition, construction and construction oversight for a new border wall system to include fence replacement in (b) (7)(E), as well as a new border wall system and (b) (7)(E) wall system in the Rio Grande Valley Sector. The anticipated investment allows CBP to swiftly respond to Administration priorities and USBP operational requirements.

BACKGROUND

Detailed requirements for the border wall, including priority locations and preferred features, are currently under development by CBP. Concurrently, CBP is reaching out to industry to seek proposals for Border Wall prototypes that will help the agency select the appropriate design, materials, and technologies for further border wall construction. These proposals and the subsequent prototypes will allow CBP to estimate the overall cost to construct, maintain and repair the border wall. This standard will continue to inform CBP’s wall estimates and will account for Administration priorities, USBP operational requirements, cost effectiveness, constructability, and durability. The identified locations are based off of operational need and site accessibility.
Key Milestone Events: Wall Activities

The $999 million investment includes the construction of a Border Wall and wall system in areas identified by USBP as operational requirements, to include but not limited to, San Diego and the RGV Sector area of responsibility in Texas, respectively.

FY 2017 Q3
CBP anticipates:

(b) (5)

FY 2017 Q4
CBP anticipates:

(b) (5)

SW Border (b) (7)(E)

Investment Description

CBP requests $200 million in 5-year funding to support southwest border (b) (7)(E) technology. The $200 million requested will enable USBP to purchase approximately (b) (7)(E) Other funding will be used to close future sustainment gaps in (b) (7)(E). Based on the current threat matrix, the Office of Border Patrol has determined that the priority sectors to receive these capabilities are Rio Grande Valley (RGV), Laredo (LRT), and El Paso (EPT).
JUSTIFICATION

Funding is requested to accelerate deployments of technologies to high-risk locations along the southwest border. These investments will help the Border Patrol deter, deny, identify, track, and resolve illegal activity along the border to prevent illegal immigration, drug and human trafficking, and acts of terrorism. Specific locations will be determined by operational requirements and capability gap analyses conducted by the USBP.

The will assist USBP agents along our Nation's borders through a

These systems contribute to improved situational awareness, increased agent safety, and rapid response.

which will result in greater agent safety and improved response time by Border Patrol agents.

Key Milestone Events

- Achieve Acquisition Decision Event (ADE) – 2 (DHS Approval for production of units)
- Begin contracting actions necessary to acquire capabilities;
- Execute contract delivery order for units and upgrades;
- Begin delivery of units and upgrades; and
- Complete deployment of units and upgrades.
• Begin contracting actions necessary to acquire capabilities;
• Validate Southwest Border Plan sites and priorities with USBP;
• Complete environmental and real-estate actions for sites and roads;
• Execute contract award after funding is received;
• Construction to begin within
• Sites operational beginning

There are several major assumptions that support these milestones:

(b) (5)

(b) (7)(E)

Key Milestones:
• Begin contracting actions necessary to acquire capabilities;
• Approval – Milestone 1 (USBP HQ decision to utilize based on results); from
• Obligate funding for
• Identify Deployment AOR & Confirm the Laydown in coordination with USBP –
• Obtain Environmental Clearances –
• Obtain Real Estate Licenses
• Delivery of
• Technology Deployment –
• System Acceptance Testing –
• System Acceptance –

There are several major assumptions which support these milestones:

(b) (7)(E)

(b) (5)
Tactical Infrastructure Investment

Investment Description

CBP anticipates investing approximately $179 million for road construction and other tactical infrastructure (TI). $55M is required for the completion of the RGV project. The remaining $124M will be used to construct new road requirements to provide U.S. Border Patrol (USBP) enhanced access for enforcement in high priority locations across the Southwest border.

BACKGROUND

Historically, CBP’s budget has not included capital investment funding to meet U.S. Border Patrol’s new road construction requirements and other new critical TI needs. CBP has not had the capital investment funds to acquire the real estate and build for the RGV fence. Currently, CBP’s TI budget only supports up to $49M in maintenance and repair requirements through the Comprehensive Tactical Infrastructure & Maintenance and Repair (CTIMR) program. Through the CTIMR program, contractors perform routine and urgent work such as infrastructure preventative maintenance, fence, gate and grate repairs, roadway maintenance (blading, grading, drainage, structure clearing and silt removal, culvert replacement), vegetation control, and debris removal.

JUSTIFICATION

Efforts included in this budget request support the President’s Executive Order to secure the Nation’s border. Funding will be used to construct new roads, secure critical access points with gates and obtain real estate license agreements in the U.S. Border Patrol’s highest priority area.

On average, CBP spends approximately $49 million annually to maintain and repair its tactical infrastructure portfolio; however, this does not cover the entire requirement. An additional $179 million is requested for new road construction and other tactical infrastructure needs. USBP continuously identifies new road construction requirements that are necessary to patrol and access the border to execute maintenance and repair needs. Approximately $122 million of the funds requested will address operational
requirements for road construction across the southwest border in order to provide better, safer, and more efficient border access for the Border Patrol. Of the funds requested, $57 million will allow CBP to acquire land necessary to install project in the Rio Grande Valley. During PF 225, CBP constructed approximately of pedestrian fence in the Rio Grande Valley Border Patrol Sector. To ensure no obstruction of the flood plain in that area, fencing was constructed north of the physical border, in some cases up to .

**Key Milestone Events**

- **$122M for new road construction**
  - FY 2017 Q3 - Confirm USBP's prioritized new road construction requirements
  - FY 2017 Q4 - Obligate funding to USACE by the end of FY 2017

- **$57M for gates (other TI)**
  - FY 2017 Q3 - Begin working with USACE to conduct title research for the RGV Construction project in preparation for real estate acquisition and gate construction
  - FY 2017 Q4 - Obligate funding to USACE by the end of FY 2017 for construction activities
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Sorry all, I came up short on the cc line.

All,

As I noted last week, the Pre-solicitation Notice has been updated to reflect an RFP no earlier than March 15. This additional time from the previously stated date of March 8 has allowed us to take a closer look at the parameters of the RFP. [Note that the update to the notice was made by adding a statement at the top regarding the new timeline, so the language from the previous amendment remains below it.] Specifically, the RFP scope will allow industry to propose innovative prototype designs beyond the anticipated in the pre-solicitation notice.

Attached in Word is a more detailed description of the proposal process as well as the funding timeline and acquisition process. The attached Excel table further breaks down the anticipated timeline for each line of effort, but I will caveat that this is a snapshot and is subject to change as we move forward. The dates provided on this timeline reflect the new RFP schedule and therefore are updated from what was provided in last week’s briefing materials.

Please let me know if you have any questions as you review. I’m happy to set up a discussion either now or once the RFP goes live.

Thanks,

[(b) (6)]
To HAC-HS and SAC-HS Majority and Minority Staffs:

Thank you for the opportunity to present and discuss CBP’s border wall strategy in response to Executive Order 13767. As discussed, CBP is leveraging years of U.S. Border Patrol’s (USBP) operational knowledge and the U.S. Army Corps of Engineers’ (USACE) border infrastructure construction subject matter expertise to execute the EO’s policy to “contiguous, physical wall or other similarly secure, contiguous, and impassable physical barrier.”

Since Tuesday, March 7th, through continued discussions with DHS and CBP leadership and taking into account input received during our briefings with the HAC/SAC, CBP has further refined its initial border wall strategy. Specifically, CBP is finalizing a request for proposal (RFP) to acquire multiple prototype wall designs. The RFP will be for an indefinite-delivery, indefinite-quantity (IDIQ) contract to allow for future task-order awards as needed in the areas of wall construction or other tactical infrastructure required by the U.S. Border Patrol along the southwest border. However, the primary intent of the contract is to allow for evaluation of prototype designs from industry that could be used to meet Executive Order 13767. These designs may be added to or may influence new designs to be added to the current toolkit already deployed across the southwest border.

Pre-Award:
Offerors will be asked to provide concept papers documenting their proposed approach to one concrete wall design and one innovative design that meet U.S. Border Patrol’s operational requirements as stipulated in the RFP. Requirements include but are not limited to:

- Border Wall Height
- Anti-Climb Features
- Anti-Dig Features
- Prevention of Physical Breach
- Aesthetics

Concept papers will also be required to account for how the wall design would address drainage, non-proprietary materials/equipment, and ability to include gates.

After review of the initial concept paper, CBP will down-select to no more than 20 vendors to provide proposals in the second phase of the solicitation process. In the second phase, offerors will be asked to provide the following:

- Price Proposal
- Technical/Management Approach
- Wall Designs for the Prototype
- Past Performance
- Subcontracting Plan
CBP will then award to multiple vendors to build prototypes and mock-ups of the proposed designs.

Post-Award:
Once contracts have been awarded, contractors will have 30 days from Notice to Proceed (NTP) to construct the prototype designs on the border in San Diego, CA. Additionally, contractors will build a mock-up of the prototype design at an off-border Government location for independent verification and validation (IV&V) testing.

All results from the prototypes and IV&V will be provided to an architectural and engineering (A/E) firm to incorporate the features into standard designs for future deployment along the southwest border. These standard designs will be added to the current border infrastructure toolkit which includes fence, lighting, roads, and other infrastructure required for border security. The toolkit will allow for adaptable solutions along the southwest border based on officer safety, terrain and threat.

The first use of the expanded toolkit is anticipated to support initial rate construction of wall in late FY 2017/early 2018 for [D](7)[E] of new wall system in [B](E). CBP is currently determining when construction could begin on this project, subject to the identification of the appropriate contracting vehicle and availability of funds.

REPROGRAMMING FUNDING TIMELINE
To support prototype construction, toolkit expansion and initial planning efforts, CBP’s funding requirements for the $20M reprogramming request are as follows:
- No later than (NLT) March 20, 2017 - $12M to support initial survey, drainage design, real estate and environmental planning, and title searches to position CBP to execute on USBP requirements in FY 2017 and 2018
- NLT April 10, 2017 - $6M for wall design standard development
- NLT May 22, 2017 - $2M for prototype construction including proposal planning and development

For a complete timeline of activities through prototype construction, please see the attached schedule.

PROTOTYPING & ADM PROCESS
DHS and CBP are already executing the deliberative acquisition process called out in DHS Management Directive 102-01. This process includes a structured and disciplined approach to defining requirements, assessing options and means to meet those requirements, approving (or disapproving, as appropriate) recommendations to procure specific items, and overseeing the execution of the procurements and the deployments of the items procured. For several weeks, we have been preparing for the first of the formal decision points in that process, known as Acquisition Decision Event One (ADE-1). An Acquisition Review Board (ARB) has been scheduled on March 16, 2017 to consider ADE-1 for the wall. At ADE-1, the Department reviews the broadly-defined requirements and authorizes more deliberative and detailed requirements definition, analysis of alternatives, and development of a program structure. After that work is complete, the Department will consider whether or not we should formally establish a wall program at a milestone known as Acquisition Decision Event Two-A (ADE-2A). The wall prototypes currently planned support the analyses and activities that must occur between ADE-1 and ADE-2. However, it is important to highlight that, until ADE-2A, there is no formal approval of a program of record—all activities before ADE-2A are intended to inform a decision about whether a program of record

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makes sense. After ADE-2A, the program will continue to refine concepts and converge on final requirements and design. Follow-on milestones, such as ADE-2B and ADE-2C (which may be conducted simultaneously with ADE-2A, if appropriate), will represent decision points for the selection and initial deployments of approved wall designs. CBP anticipates reaching the ADE-2A milestone in the summer 2017.
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*Beginning real estate planning and title research, surveys, programmatic support including Source Selection Evaluation Board Support and Engineering/Design Support
You weren't looped in on this branch of the chain.

Why did you guys delete columns...the ones that explained what happened?

All,

Please see attached for the updated multi-year spend plan.

Maybe now is a good time to update the attached...
To: (b) (6) @mail.house.gov>

Cc: (b) (6) @appro.senate.gov>

Subject: RE: What’s the balance of unobligated funds in BSFIT?

This requiring a reprogramming request

Sent from my Verizon, Samsung Galaxy smartphone

-------- Original message --------
From: (b) (6) @mail.house.gov>
Date: 1/25/17 11:05 AM (GMT-05:00)
To: (b) (6) @mail.house.gov>
Cc: (b) (6) @mail.house.gov>

Subject: RE: What’s the balance of unobligated funds in BSFIT?

Well, there is spend plan for those funds so it should have been an easy answer...

From: (b) (6) @mail.house.gov>
Sent: Wednesday, January 25, 2017 11:03 AM
To: (b) (6) @mail.house.gov>
Cc: (b) (6) @mail.house.gov>

Subject: RE: What’s the balance of unobligated funds in BSFIT?

(b) (5)

From: (b) (6) @mail.house.gov>
Sent: Wednesday, January 25, 2017 10:59 AM
To: (b) (6) @mail.house.gov>
Cc: (b) (6) @mail.house.gov>

Subject: Re: What’s the balance of unobligated funds in BSFIT?

What’s today’s balance?
On Jan 25, 2017, at 10:57, (b) (6) (Appropriations) @appro senate.gov wrote:

I am being asked right now what funds are currently in hand which could be accessed. Need asap

Sent from my Verizon, Samsung Galaxy smartphone

-------- Original message --------
From: (b) (6) @mail.house.gov
Date: 1/25/17 7:16 AM (GMT-05:00)
To: "(b)(6);(b)(7)(c)
Cc: (b) (6) (Appropriations)" (b) (6) @appro senate.gov;, (b) (6) (Appropriations)" (b) (6) @mail.house.gov;
Subject: Re: What's the balance of unobligated funds in BSFIT?

Thanks.

On Jan 25, 2017, at 07:15, (b) (6) wrote:

Morning (b) (6)

Once we have better bearings on the actual guidance from the EOs we anticipate today, we will be in a better place to get you all briefings on these efforts. We will likely need some time, as we will need to brief our strategies reflective of the guidance up the chain, so please bear with us, but we will absolutely be preparing for our engagement with you all as expeditiously as possible.

Once I get a sense of timing I will let you all know.

Thanks,

(b) (6)

-------- Forwarded message --------
From: (b) (6)
Sent: Wednesday, January 25, 2017 6:14:19 AM
To: (b) (6)
Cc: (b)(6);(b)(7)(c), (b) (6) (Appropriations); (b) (6)
Subject: Re: What's the balance of unobligated funds in BSFIT?

Can't wait for this brief....

Trump plans to issue two executive orders Wednesday during his visit to the Department of Homeland Security, according to a person
familiar with the President's plan.

The first will direct the agency to begin construction of the border wall, as well as take steps to repair existing areas of fencing along the frontier between the US and Mexico. The order will also include a mandate to increase staff at Customs and Border Protection by 5,000 and alleviate the flood of migrants fleeing violence in Central America.

According to the person familiar with the plans, Trump's executive order will require DHS to publicly detail what aid is currently directed to Mexico, an indication of an eventual move toward redirecting some of that money to fund the wall's construction — and giving cover for a longstanding campaign promise to have Mexico pay for the structure.

A second order will work to eliminate so-called "sanctuary cities," where municipal governments refuse to hand over undocumented immigrants to federal authorities. That order will triple resources for Immigration and Custom Enforcement and direct the federal government to identify criminal aliens in the US.

Sent from my iPad

On Jan 25, 2017, at 5:47 AM, [REDACTED] wrote:

[REDACTED] Acknowledging receipt. Budget will take this one.

From: [REDACTED]
Sent: Tuesday, January 24, 2017 10:17:42 PM
To: [REDACTED] (Appropriations); [REDACTED] (Appropriations)
Cc: [REDACTED] (Appropriations); [REDACTED] (Appropriations)
Subject: What's the balance of unobligated funds in BSFIT?

Thanks, [REDACTED]

Sent from my iPad
FYI – here is the old one from October

Maybe now is a good time to update the attached...

This requiring a reprogramming request

Sent from my Verizon, Samsung Galaxy smartphone
Subject: RE: What's the balance of unobligated funds in BSFIT?

Well, there is spend plan for those funds so it should have been an easy answer...

Subject: RE: What's the balance of unobligated funds in BSFIT?

I recently heard there was an internal data call within the last two weeks on $87M of BSFIT funding expiring at the end of the year (15/17 funding), and program managers were asked how to spend it.

Subject: Re: What's the balance of unobligated funds in BSFIT?

Best I can tell from the last obligation report there are $105m of legacy bsfit dev funds....what's today's balance?

On Jan 25, 2017, at 10:57, (b) (6) (Appropriations) (b) (6) @appro.senate.gov wrote:

I am being asked right now what funds are currently in hand which could be accessed. Need asap

Sent from my Verizon, Samsung Galaxy smartphone

----------- Original message -----------

From: mail.house.gov>
Date: 1/25/17 7:16 AM (GMT-05:00)
To: @mail.house.gov>
(b) (6) (Appropriations)
(b) (6) @appro.senate.gov>
(b) (6) @appro.senate.gov>
Good morning,

I just received a follow up from [redacted] requesting an ETA. Please advise!

---

We'll start working this.

CFM, PMP
Assistant Commissioner, Office of Facilities and Asset Management
U.S. Customs and Border Protection
Washington, DC

---

Great--thanks. We're always happy to help, but OFAM should be the group that can answer quickest...

---

AC,

I believe staff thought this was in your lane, so I just wanted to advise that OCA will circle up with OFAM to get an answer to [redacted].

Thanks,

---

From: [redacted] (Appropriations) [mailto:[redacted]@appro.senate.gov]
Sent: Tuesday, April 11, 2017 1:50 PM
To: [redacted]
Subject: RE: Fence and barrier fixes/repairs/finishing up 2010-2016
Subject: Fence and barrier fixes/repairs/finishing up 2010-2016
Importance: High

We need the amount of money appropriated and obligated for each of the past 5 years (or 2010-2016 if you can get it easily) for fixes, repairs, and finishing of/on/to the "completed" fencing/physical barriers.

This would include fence replacement (and other projects like it), annual repairs to the fence due to cut throughs/torchings; monsoons/flooding; general wear and tear; as well as any other minor repairs. We are trying to get a sense of how much we spend annually on physical barrier-related activities since the bulk of the prior fencing was “completed”.

Would like this tonight if at all possible, otherwise first thing in the morning. Thank you!

Please call with any questions –
<table>
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<tr>
<th>Task</th>
<th>Project</th>
<th>Description</th>
<th>Change between initial FY13 submission to FY13 Q1</th>
<th>Change between FY13 Q3 submission to FY14</th>
<th>FY 2014 Obligated</th>
<th>03/2014 Forecast</th>
<th>FY 2014 Request</th>
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<td>(b) (7)(E)</td>
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- **M Assistance:** Support for ODC Review
  - G2 Maintenance, SEA/WAAR, R&D Support, MAO contracts, travel, staff travel maintenance, travel. Maintenance. NASAR and PMAR experienced a delay in migration. Due to delays in the deployment caused by the total and resolution, final Q3 data was not available for FY17.

  - Delay in FAA award pushed by 4th qtr: 2.30 10.56 13.76 5.26 25.46

  - Delay in FAA award pushed by 4th qtr: 2.30 10.56 13.76 5.26 25.46

  - Delay in FAA award pushed by 4th qtr: 2.30 10.56 13.76 5.26 25.46

  - Delay in FAA award pushed by 4th qtr: 2.30 10.56 13.76 5.26 25.46

- **(b) (7)(E) Funding:** Systems Engineering Security moved to FY17 from FY18
  - Funding for Systems Engineering Security moved to FY17 from FY18

  - Funding for Systems Engineering Security moved to FY17 from FY18

- **(b) (7)(E) Support Contracts:**
  - Support for CBP level Reprogramming and Emerging Technologies

  - Support for CBP level Reprogramming and Emerging Technologies

  - Support for CBP level Reprogramming and Emerging Technologies

  - Support for CBP level Reprogramming and Emerging Technologies

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  - Support for CBP level Reprogramming and Emerging Technologies
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<tr>
<th>TAS</th>
<th>Projects</th>
<th>Description</th>
<th>Changes between initial FY16 submission to FY16 Q2</th>
<th>Changes between FY16 Q2 submission to FY16 Q4 revised</th>
<th>FY 2016 Obligated</th>
<th>FY 2017 Planned</th>
<th>FY 2018 Planned</th>
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<tbody>
<tr>
<td>01/7/16</td>
<td>Future Adjustment and Emerging Requirements (ER)</td>
<td>Support and facilities engineering</td>
<td>Reduced, this included a UR that was not approved, funding was returned to Future Adjustments.</td>
<td>1.16 0.04 1.20</td>
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<td>01/7/16</td>
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<td>maintenance contracts, and emerging requirements, Network and Security Operations Center (NOC/SOC) operation and maintenance.</td>
<td>Reduced all of FY14 funds availability, moved to FY16 Q4 and funded rescission. $3.8M was used to fund rescission, received $3.8M in no-year funds to help the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDY.</td>
<td>1.53 1.53</td>
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<td>01/7/16</td>
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<td>Fuel, travel, repair/maintenance, contingencies.</td>
<td>Reduced FY14 funds availability to fund rescission. $2.5M was used to fund rescission. FY14 funds received $2.5M in no-year funds to payback the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDY.</td>
<td>0.44 0.53 0.97</td>
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<td>01/7/16</td>
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<td>License renewal, software support.</td>
<td>Reduced FY14 funds availability to fund rescission. $0.37M was used to fund rescission. FY14 received $0.37M in no-year funds to help the rescission funds. The funds to pay back FY14 rescission funds were pulled from available money received from EDY.</td>
<td>0.02 0.08 3.28 3.38</td>
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<td>01/7/16</td>
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<td>Software, supplies and parts ordered. Additional funds obtained through recovery of prior year obligations.</td>
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<td>01/7/16</td>
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<td>Funds received from recovered deobligations. Used for additional funding of 01/7/16 contract.</td>
<td>1.80 0.84 2.64</td>
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<td>01/7/16</td>
<td>Tactical Infrastructure (TI)</td>
<td>CTIRM WA contract, U.S. Army Corp of Engineer construction-support contract</td>
<td>Received funding from a recovery of prior year obligations (01/7/16). Road maintenance awarded.</td>
<td>2.59 3.50 0.26 6.35</td>
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<td>01/7/16</td>
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<td>U.S. Border Patrol Contract</td>
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<td>0.51 0.51</td>
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<td>TAS</td>
<td>Projects</td>
<td>Description</td>
<td>Changes between initial FY16 submission to FY16 Q2</td>
<td>Changes between FY16 Q2 submission to FY16 Q4 revised</td>
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<td>Building Codes &amp; Standards maintenance</td>
<td>Funded the 4th expiring FY14 funds.</td>
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<td>Upgrade local lightning protection</td>
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**Southwest Field Office (SWFO)**

- **Supplies, fleet maintenance, travel**
  - Slight underrun in costs during Q1/Q2

**Support Contracts**

- **IAAs and contracts for IA&V compliance, engineering and program management support**
  - There has been a delay in the award of Task Order for Program Support Services, an IA&V contract and engineering support services contract (Mitre). Expected awards are Q3/Q4.
  - Recovery from prior year deobligations.
  - Accelerated some procurement activities into FY16 Q4 from FY16 Q4. FY17 additional funds obtained through recovery from prior year deobligations. Technology contract modifications scheduled for 4th Qtr FY18. Program is looking for opportunities to accelerate the real estate and environmental activities that are delaying the deployments.

**Central Infrastructure (TI)**

- **Fix-Up**
  - $21.5M pending reprogramming to O&M. TI will obligate the funds when they are received.
  - Reprogrammed $21.2M to O&M for TI fencing, repairs and replacements. $3.8M will be obligated on projects in FY16 Q4.

**Future Adjustment and Emerging Requirements (ER)**

- **Set aside funds to cover interest, contract settlements, over runs (placed in FY16 Q4 as a placeholder only - funds will be moved from this spend plan line to the program needing the extra funding). Emerging requirements funded as priorities are evaluated and approved (placeholder in Q4 FY16 and will be moved to the correct spend plan lines as needed)**
  - Funds used to payback programs for rescission.

**General Services Administration (GSA) - AAS**

- **Utilize General Services Administration’s (GSA) Advance Acquisition Services (AAS) to support CBP in various phases of the acquisition and procurement lifecycle**
  - AAS will provide acquisition support to develop innovative, faster, flexible acquisition strategies to acquire GSA assets and services to meet current capability gaps.
HAC-SAC want another call ASAP per the email below. We shared the attached documents with them and it has added to some confusion. Is AC around this afternoon? Would you be able to join a call to clarify this issue? We are working to find someone from USBP to join as well.

Thanks,

[Redacted]

Office of Congressional Affairs
U.S. Customs and Border Protection

[Redacted]

Guys, I think we need another phone call. It was our understanding that the was an extension of an existing of fencing but that is not shown on the map. WRT to you guys said yesterday that it was new and not part of any previous plan but if you look at the ESSR from July 2012, the segments were under review then. We just need to get to the ground truth on these two.

[Redacted]
Attached please find the getbacks from yesterday’s call which include:

1. Map of the border wall system with corresponding breakout of the zones for each project. (see [Levee.pdf](Levee.pdf) and [Zone_Project Breakdown.pdf](Zone_Project_Breakdown.pdf))

2. Brief narrative providing explanation on the operational requirement of the levee wall (see [RGV 3.23.2017.doc](RGV_3.23.2017.doc))

Thank you,

Office of Congressional Affairs
U.S. Customs and Border Protection

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From: [mailto@mail.house.gov](mailto@mail.house.gov)
Sent: Friday, March 24, 2017 10:41 AM
To: [mail.house.gov](mailto@mail.house.gov);
Cc: (Appropriations) [mail.house.gov](mailto@mail.house.gov);

Subject: RE: FY2017 Budget Amendment Request Get Backs

On our call yesterday, I had asked for a map showing the location of the new levee and border wall system segments. Is that in the works?
It's a 50-50 split

From: (b) (6)
Sent: Friday, March 24, 2017 10:37:26 AM
To: (b) (6) [appro salarié] (b) (6) appro_staff (b) (6)
Cc: (b) (6) [Appropriations] (b) (6) apro_staff (b) (6) appro_staff (b) (6)
Subject: Re: FY2017 Budget Amendment Request Get Backs

You have the facility costs rolled up for two PPAs. I want that broke out.

On Mar 24, 2017, at 10:32 (b) (6) wrote:

(b) (6)

Attached is the migration surge breakout with the PPA split.

Thank you,
(b) (6)

From: [mailto: (b) (6) @mail.house.gov]
Sent: Friday, March 24, 2017 10:21 AM
To: (b) (6) (b) (6) apro_staff (b) (6) apro_staff (b) (6) apro_staff (b) (6)
Cc: (b) (6) apro_staff (b) (6) apro_staff (b) (6) apro_staff (b) (6) apro_staff (b) (6)
Subject: Re: FY2017 Budget Amendment Request Get Backs

Wrt to surge facility costs, we need the PPA breakout between OFO and BP. Thanks,

On Mar 24, 2017, at 10:13 (b) (6) wrote:

(b) (6)

The FY17/FY18 split was just sent to DHS/OMB and they have to clear that. I'll work to see if they can do so as quickly as possible.

(b) (6)

From: [mailto: (b) (6) @mail.house.gov]
Sent: Friday, March 24, 2017 9:50 AM
To: (b) (6)
I am sorry but define soon. We are making decisions and need the information on why the and what is the split for technology between 17/18.

Good Morning,

Please find attached the get backs from Wednesday’s briefing that we have completed at the time. You will note the outstanding items are listed in red. We continue to work to get you the priorities list and breakout of the spending split for FY17 and FY18 Q1 and hope to have those to you soon.

Responses to the additional follow up questions are included below.

1. WRT to the “border barrier system” in RGV, is that a single primary fence (bollard) or is it two fences? If you look at the slide on page 31, the “x”s make it look like it is two with a road between? If this complete that area, what is already built?

   Regarding the RGV border barrier system, the short answer is that it is a single (bollard) fence.

   A “border barrier system” will typically be a wall in the secondary position with the bollard fence in front. Or as would be the case for the of border barrier system in RGV, the bollard fence is in the secondary position with a natural barrier, the river, creating the
primary barrier.

The road will be completed as a part of the border barrier system.

2. **Just to add to the earlier about why the...specifically,** why

(Working to clear a response now.)

3. **Of the funds for the levee wall and barrier system in TX, how much can you obligate in FY17?**

Response: CBP can obligate the $489 million requested for the levee wall and $146 million for the barrier system in RGV by the end of FY2017.

Please let me know if you have any questions and I will follow up with the additional information as we have it.

Thank you,

(b) (6)

(b) (6)

Office of Congressional Affairs
U.S. Customs and Border Protection

(b) (6)

<Migration Surge Update 3.15.17 includes PPA split.xlsx>
Document Purpose: Justification of New Wall, Rio Grande Valley Sector (RGV)

Source: HQ, USBP, SPAD

March 23rd, 2017

**Summary:** The USBP is requesting funds for New Wall and supporting roads, in RGV sector. The primary requirement to impede and deny illegal activity in the Rio Grande Valley Sector has been validated through gap analysis and planning since 2014. The secondary requirement has also been validated through gap analysis and planning since 2014. Historically, the USBP has prioritized these requirements by determining which gaps were necessary to mitigate and which gaps were desirable based on Operational Control. As the definition of Operational Control changes and as the threat shifts and exploits USBP capability, the priorities change. As of March, 2017, mitigating these RGV capability gaps is a 2017 Operational priority.

**Expected Operational Outcomes:**

- To increase overall USBP effectiveness as articulated in 2014 Quadrennial Homeland Security Review (QHSR)
- Mitigate/close Impedance and Denial Capability Gaps within USBP.
- Increase certainty of arrest but denying the adversary access to specific areas.
- To increase Agent and Officer Safety.
- To increase Public Safety, specifically in urban areas where illegal incursions cause law enforcement response and activities within a dense urban environment.
- To decrease injuries to Illegal Aliens by deterring border crossings before they occur.
- To decrease the cost for medical attention and hospital stays for Illegal Aliens injured.
- To decrease the amount of “high risk” incursion events, such as vehicle incursions with armed smugglers or vehicles that often times result in the damages to property and injuries.
- To increase response time and for responding and patrolling agents.

**2017 Requirement Validation and Development Process:**

Since 2013, RGV had identified multiple impedance and denial capability gaps that negatively impact operations; including but not limited to adversaries adapting tactics to defeat existing fencing, adversaries exploiting gaps in existing fencing, and adversaries exploiting a lack of fencing in areas where adversary vanishing times are short.

RGV has also identified Wall construction, and the supporting road construction, will mitigate these gaps.
Updated analysis conducted in March 2017 assessed the following terrain attributes across the southwest border:

- (b) (7)(E)
- (b) (7)(E)
- (b) (7)(E)
- (b) (7)(E)

These factors were compiled to (b) (7)(E). This analysis revealed that in general, RGV adversary (b) (7)(E). Based on both the capability gaps and additional terrain analysis, the USBP assesses that RGV requires additional barriers (wall/fence), particularly at the (b) (7)(E) stations.

**History of RGV Requirement:**

The Impedance and Denial capability gap, along with the (b) (7)(E) has existed for years. This specific issue was well documented and analyzed during 2014 gap analysis efforts in RGV. This gap was not mitigated because of the lack of fence development and design funding.
### Zone Breakdown

<table>
<thead>
<tr>
<th>Station</th>
<th>Zone</th>
<th>Distance (mi.)</th>
<th>Project</th>
<th>Levee Proposed Wall</th>
</tr>
</thead>
<tbody>
<tr>
<td>(b) (7)(E)</td>
<td>(b) (7)(E)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**TOTAL**
(b) (7)(E), (b) (5)
AC, DAC,

Please see below for the release of the House mark. The allocation was very high, so they were able to fund the wall, BPA enhancements, and NI at the requested level. The other two highlights include some targeted cuts to requested levels for BP technology and AMO assets that we are looking into.

(b) (6)

From: [b] (6) [mailto: (b) (6) @mail.house.gov]
Sent: Tuesday, July 11, 2017 4:35 PM
To: [b] [mailto: @mail.house.gov]; (b) (6)

Subject: FW: Appropriations Committee Releases FY18 Homeland Security Bill

Here it is....

NEWS
House Appropriations Committee
Chairman Rodney Frelinghuysen

Website address: http://appropriations.house.gov/

For Immediate Release: July 11, 2017
Contact: (b) (6)

Appropriations Committee Releases Fiscal Year 2018 Homeland Security Bill

Bill targets funds to security operations, border and immigration enforcement

WASHINGTON, D.C. – The House Appropriations Committee today released its proposed fiscal year 2018 Department of Homeland Security (DHS) Appropriations bill, which will be considered tomorrow by the subcommittee. The bill targets critical programs such as aviation security, border and immigration enforcement, customs activities, protection against
The legislation also includes $2.7 billion for FEMA grant programs. This includes:

- $467 million for the State Homeland Security Grant Program;
- $630 million for the Urban Area Security Initiative, including an increase of $25 million for the Nonprofit Security Grant Program;
- $690 million for firefighter assistance grants; and

**Citizenship and Immigration Services (CIS)** – The legislation does not fund most CIS activities, as these are funded outside the appropriations process through the collection of fees. However, the bill does contain $131 million for E-Verify, which is funded within CIS and helps companies ensure their employees may legally work in the United States.

**Other Provisions** – The bill includes several provisions to save taxpayer dollars and increase accountability at DHS. The legislation:

- Does NOT include an increase TSA passenger fees;
- Does NOT includes a redirection of Brand USA Travel Promotion fees; and
- Requires extensive reporting, including spending plans and benchmarks, to ensure funds are being spent appropriately and as intended.

From: (b) (6)
Sent: Tuesday, July 11, 2017 5:07 PM
To: (b) (6)
Cc: (b) (6)
Subject: FW: Appropriations Committee Releases FY18 Homeland Security Bill

AC, DAC,

Please see below for the release of the House mark. The allocation was very high, so they were able
to fund the wall, BPA enhancements, and NII at the requested level. The other two highlights include some targeted cuts to requested levels for BP technology and AMO assets that we are looking into.

(b) (6)

From: [Redacted]@mail.house.gov
Sent: Tuesday, July 11, 2017 4:35 PM
To: [Redacted]@mail.house.gov

Subject: FW: Appropriations Committee Releases FY18 Homeland Security Bill

Here it is....

NEWS
House Appropriations Committee
Chairman Rodney Frelinghuysen

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Contact: [Redacted] (b) (6)

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Bill

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WASHINGTON, D.C. – The House Appropriations Committee today released its proposed fiscal year 2018 Department of Homeland Security (DHS) Appropriations bill, which will be considered tomorrow by the subcommittee. The bill targets critical programs such as aviation security, border and immigration enforcement, customs activities, protection against cyberterrorism, natural disaster response, and efforts to stop the smuggling of drugs and people into the U.S. The legislation also includes $1.6 billion for physical barrier construction along the U.S. southern border.

In total, the legislation directs $44.3 billion in discretionary funding for DHS, an increase of $1.9 billion above the fiscal year 2017 enacted level. In addition, the bill includes $6.8 billion – the same as the President’s request – for disaster relief and emergency response activities.
through the Federal Emergency Management Agency (FEMA).

“The Committee takes its role in safeguarding our homeland and protecting our citizens seriously. Globalization, cyber-security, and terrorism are changing our way of life and we need to change with it. This bill fully supports our men and women on the frontline lines who work tirelessly to keep us safe. The bill also provides the necessary funding for critical technology and physical barriers to secure our borders. It is a balanced approach that enhances our capabilities and preparedness,” Appropriations Committee Chairman Rodney Frelinghuysen said.

Homeland Security Subcommittee Chairman John Carter also commented on the bill:

“Keeping Americans safe by protecting our homeland is a top priority. This funding bill provides the resources to begin building a wall along our southern border, enhance our existing border security infrastructure, hire more border patrol agents, and fund detention operations” Chairman Carter said. “Additionally, this bill will increase funding for Immigration and Customs Enforcement, support grants in cases of emergency and natural disaster, and provide critical resources to protect our cyber networks.”

Bill Highlights:

**Securing our Borders and Enforcing our Laws:**

- **Customs and Border Protection (CBP)** – The bill contains $13.8 billion in discretionary appropriations for CBP – an increase of $1.6 billion above the fiscal year 2017 enacted level. These resources ensure our borders are protected by putting boots on the ground, improving infrastructure and technology, and helping to stem the flow of illegal goods both into and out of the country. Within this total, the legislation includes:

  - $1.6 billion for **physical barrier construction** along the Southern border – including bollards and levee improvements – meeting the full White House request;
  - $100 million to hire 500 new **Border Patrol** agents;
  - $131 million for new **border technology**;
  - $106 million for new **aircraft and sensors**; and
  - $109 million for new, non-intrusive **inspection equipment**.

- **Immigration and Customs Enforcement (ICE)** – The bill provides $7 billion for ICE –$619.7 million above the fiscal year 2017 enacted level. Within this total, the legislation includes:

  - $185.6 million to hire 1,000 additional **law enforcement officers** and 606 support staff;
  - $2 billion – an increase of $30 million above the requested level – for domestic and international **investigations programs**, including efforts to combat human trafficking, child exploitation, cybercrime, visa screening, and drug smuggling;
  - $4.4 billion for **detention and removal** programs, including:
- 44,000 detention beds, an increase 4,676 beds over fiscal year 2017;
- 129 Fugitive Operations teams; and
- Criminal Alien Program operations, including the addition of 26 new communities to the 287(g) program, which partners with local law enforcement to process, arrest, and book illegal immigrants into state or local detention facilities.

- **Coast Guard** – The bill contains $10.5 billion for the U.S. Coast Guard – an increase of $31.7 million above the fiscal year 2017 enacted level. The bill provides for a 2.1 percent military pay increase, and targets resources to improve readiness. Specifically, the bill includes:
  - $7.2 billion for operations and training, military personnel costs, aviation and cutter hours, and maintenance of assets required to sustain readiness and response capabilities; and
  - $1.3 billion – $95 million above the request – for modernization and recapitalization of vessels, aircraft, and facilities. This includes funding for the Polar Icebreaking Vessel program, the acquisition of an Offshore Patrol Cutter, an HC130-J aircraft, four Fast Response Cutters, and facility improvements at multiple locations throughout the United States.

**Transportation Security Administration (TSA)** – The bill includes $7.2 billion for TSA – a decrease of $159.8 million below the fiscal year 2017 enacted level. This includes full funding ($3.2 billion) for Transportation Security Officers, privatized screening operations, and passenger and baggage screening equipment, in order to speed processing and wait times for travelers and cargo. This also includes $151.8 million to hire, train, and deploy 1,047 canine teams to further expedite processing time.

**Cybersecurity and Protection of Communications** – To combat increasingly dangerous and numerous cyber-attacks, the bill includes a total of $1.8 billion for the National Protection and Programs Directorate to enhance critical infrastructure and prevent hacking.

Within this amount, $1.37 billion is provided to help secure civilian (.gov) networks, detect and prevent cyber-attacks and foreign espionage, and enhance and modernize emergency communications. Funds are also included to enhance emergency communications capabilities and to continue the modernization of the Biometric Identification System.

**Secret Service** – The bill provides $2 billion for the U.S. Secret Service – a decrease of $101 million below the fiscal year 2017 enacted level due to the completion of the 2016 campaign cycle. This funding level includes investments in investigations and cybersecurity, and continue funding for the National Center for Missing and Exploited Children.

**Federal Emergency Management Agency (FEMA)** – To respond to both natural and man-made disasters, the bill funds FEMA’s disaster relief account (DRF) at $7.3 billion.

The legislation also includes $2.7 billion for FEMA grant programs. This includes:
- $467 million for the State Homeland Security Grant Program;
- $630 million for the Urban Area Security Initiative, including an increase of $25 million for the Nonprofit Security Grant Program;
- $690 million for firefighter assistance grants; and

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• Does NOT include an increase TSA passenger fees;
• Does NOT includes a redirection of Brand USA Travel Promotion fees; and
• Requires extensive reporting, including spending plans and benchmarks, to ensure funds are being spent appropriately and as intended.


#####
Please let us know if this is helpful,

-----Original Message-----
From: @mail.house.gov
Sent: Tuesday, July 11, 2017 7:53 PM
To: 
Subject: Impact please of the below.

None of the funds in this act may be used for litigation and appraisal related to acquisition of land, including by confiscation via eminent domain through a Declaration of Taking pursuant to the Declaration of Taking Act, 40 U.S.C. §3114, related to Department of Homeland Security, Customs and Border Protection border infrastructure along the border between Mexico and the United States.
All,

U.S. Customs and Border Protection is commencing public-facing landownership research for border security projects funded in the Fiscal Year 2017 DHS Appropriations Act. Specifically, activity in U.S. Border Patrol (USBP) RGV Sector is in support of the Rio Grande Valley (RGV) project. This project includes installing along the existing border wall in Counties. This project will facilitate USBP RGV Sector in gaining operational control in areas that are vulnerable to illegal cross-border activity.

(b) (5)
Please let me know if you have any questions,

Office of Congressional Affairs
U.S. Customs and Border Protection
Desk: (b) (6)
Cell: (b) (6)
Thank you for sending. In the future, would you be able to loop us in when you receive the questions? Are you planning on sending this information to [b][6] or other staff? Are you available for a phone call?

Thank you,

[80x712][b][6]
For the second question, we provided the attached. (b) (6) asked that we also provide expenditures, so that’s why it is included.

Thanks,

I have two questions that I’m hoping you can provide the answers to by Wednesday next week -- in writing.

1. If a CR is enacted for FY18 with FY 17 terms and conditions, what if anything can be done to construct a border wall while the Department is operating under a CR? I’m assuming the answer is nothing but want to make sure.
2. Of the $772 million appropriated for CBP in Title VI of the FY 2017 DHS Appropriations Act, how much of the funding has been obligated to date? Please be specific on amounts for each sub appropriation listed under O&S and PC&I.

Thanks

(b) (6)
Please see the incoming email we got from [REDACTED], below. I wanted you to be aware of what we provided to him as a response. There was a lot of back and forth emails (mostly about the status of our delayed response), so here is the truncated version of what we gave to him. CBP Budget provided the attachment. We coordinated with DHS OGC and OMB (including [REDACTED]) on the response to the first question.

Q1: If a CR is enacted for FY18 with FY 17 terms and conditions, what if anything can be done to construct a border wall while the Department is operating under a CR? I’m assuming the answer is nothing but want to make sure.
For the second question, we provided the attached. (b) (6) asked that we also provide expenditures, so that’s why it is included.

Thanks,

(b) (6)

From:  
Sent: Thursday, August 24, 2017 4:10:40 PM  
To: 
Cc: Kieff  
Subject: CBP Funding questions  

(b) (6)

I have two questions that I’m hoping you can provide the answers to by Wednesday next week -- in writing.

1. If a CR is enacted for FY18 with FY 17 terms and conditions, what if anything can be done to construct a border wall while the Department is operating under a CR? I’m assuming the answer is nothing but want to make sure.
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Thanks

(b) (6)
<table>
<thead>
<tr>
<th>Appropriation/POA</th>
<th>Financial Plan</th>
<th>Commitment</th>
<th>Gross Obligations</th>
<th>Unliquidated Obligations</th>
<th>Expenditure</th>
<th>Total Spend - Commitment + Obligation</th>
<th>Available</th>
</tr>
</thead>
<tbody>
<tr>
<td>Procurement, Construction, &amp; Improvements - SW Border Fence</td>
<td>NON-RESPONSIVE</td>
<td>(b) (5)</td>
<td>NON-RESPONSIVE</td>
<td>(b) (5)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Hi

Recommend asking if he has provided anything more recent than September 2016, but I doubt it.

He called today and I explained we are assessing costs / requirements and briefing this up to the Dept and WH to follow – he understood we may not be able to provide something ASAP, but would still like us to provide what we can as soon as we can. I can help keep you posted on that front.

Thanks,

(A) Deputy Chief of Staff - Policy
U.S. Customs & Border Protection

Good Day,

Any chance you have updated versions of the attached decks? If so, would you please forward to me? I’m looking to get some decent primers, please.

I’m thinking these may have been refreshed for either transition, or authorizer briefing purposes, given all of the recent interest in ‘the wall’. I’ll note that the attached approps deck is pretty recent, but I scrawled all over the attached file, and it doesn’t get as granular as the HSGAC decks.

Thanks,
FY15 Execution

FY15 SPEND PLAN

FY15 OBLIGATIONS

CBP Transfer Funds (Fencing, and Maintenance for 6 mnths (extension into FY16)

FY15 CARRYOVER $341.4M
U.S. Customs and Border Protection
Office of Administration &
Office of Border Patrol

Facilities Management & Engineering Directorate
Border Patrol Facilities & Tactical Infrastructure Program Management Office

Senate Homeland Committee Brief: Border Fence Introduction

Thursday, May 7, 2015
Border Fence Briefing Agenda

- Introductions
- Border Fence Background
- Border Fence Photos
- Border Fence Requirements
- Question & Answer
Border Fence Background

- Section 102(b) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA), as amended, authorizes the Department of Homeland Security (DHS) to construct border infrastructure, including fencing, in locations where such infrastructure would be most practical and effective in deterring illegal entry on the southwest border.

- The purpose of border fence construction is to provide persistent impedance to illegal cross-border activity, which offers Border Patrol agents more time to respond to and resolve threats. Although it is possible to create a breach, or to climb over the fence, the delay in crossing provides agents with additional time to react, thereby increasing the probability of a successful law enforcement resolution.

- To date, US Customs and Border Protection (CBP) completed [b](7)(E) of primary pedestrian and vehicle fencing along the southwest border: approximately [b](7)(E) of pedestrian fence and [b](7)(E) of vehicle fence at the cost of approximately $2.3 billion.

- It is important to note that tactical infrastructure (TI) also includes roads; gates and bridges; drainage structures and grates; lighting and electrical systems; vegetation and debris removal; and [b](7)(E) property, construction and maintenance.
How does Border Patrol gather operational requirements?

- Border Patrol’s Operational Requirements Management Division (ORMD) collects and manages operational requirements and provides liaison between the field units and external stakeholders. ORMD validates operational requirements through user feedback, test and evaluation, ensuring the right tool is applied to the right capability gap. Terrain, threat, socio-economic, and political considerations vary greatly across sectors and regions, making a "one size fits all" approach ineffective.

- The ORMD processes are designed to be agile, flexible, scalable, repeatable, and rapidly executable to enable timely decision making.

- Requirements: Identifying and Documenting
  - Identify capability gaps from a total mission perspective
  - Formulate requirements
  - Prioritize requirements
  - Target resources to requirements
  - Inform investment decisions and identify funding opportunities
Border Fence Background

How does CBP determine where to construct fence?

- CBP selected areas to construct border fence based on Border Patrol’s law enforcement operational needs. Border Patrol’s risk and vulnerabilities assessments of illegal cross-border activity to determine specific areas where persistent impedance is required to effectively manage risk.

  - Vehicle Fence is generally located in areas

  - Pedestrian Fence is deployed in areas

- The pedestrian fence design also serves as a vehicle barrier.
How is fence maintained and/or repaired?

• CBP implemented a Comprehensive Tactical Infrastructure Maintenance and Repair (CTIMR) program to address the maintenance and repair of fence and gates; roads and bridges; drainage and grate systems; lighting and electrical systems, vegetation control and debris removal, and towers. Through the CTIMR program, CBP awarded four contracts to provide the Border Patrol with long-term TI maintenance and repair capabilities.

• TI along the southwest border covered by the CTIMR program will be maintained and repaired on an as-needed basis; work is contingent on Border Patrol operational requirements, funding, and prioritization. The program covers maintenance and repair only; no new construction will be performed under this program.
What is the process to execute construction, maintenance, and/or repair?

• Once Border Patrol’s requirements are identified, prioritized and funding is available the BPFTI PMO moves forward with necessary real estate and environmental compliance activities to execute construction and sustainment activities. Additionally, CBP works closely with state and local entities during any construction project.

• Environmental Activities
  • For the \((\text{D})(\text{E})\) of fence completed, the Secretary of the Department of Homeland Security executed five environmental waivers related to fence construction along the Southwest border to expedite construction. Without these waivers fence could not have been built within the anticipated timeframe.
    • September 2005: San Diego, CA Waiver (FR Notice: Sept 22, 2005)
    • January 2007: Barry M. Goldwater Range (AZ) Waiver (FR Notice: Jan 19, 2007)
    • April 2008: All Segments Waiver (FR Notice April 3 and 8, 2008)
    • April 2008: Hidalgo (TX) Waiver (FR Notice April 3 and 8, 2008)

• Despite these waivers, CBP addressed environmental considerations in all construction planning and project execution activities.
Border Fence Background

What is the process to execute construction, maintenance, and/or repair?

- **Real Estate Activities**
  
  - Voluntary negotiation and purchase is the preferred method of Federal land acquisition, including the obtaining of lesser property interests such as temporary easements.
  
  - However, if necessary, condemnation is used when landowners are unwilling to negotiate with the Federal government and when landowners are unknown. In those cases, CBP can execute condemnation to establish a fair and reasonable price or clear unknown land titles.
  
  - During the execution of the PF225 project, approximately 40% of the landowners in south Texas could not be identified, in addition to a number of landowners in Arizona.
Pedestrian Fence – PV-1 Bollard Tucson Sector
Border Fence Photos

Pedestrian Fence – Bollard & Legacy
Laredo Sector

Pedestrian Fence – Legacy
Tucson Sector
Border Fence Requirements

Overview

• Replace legacy/outdated fence
• Replace vehicle fence
• New primary fence in San Diego Sector
• New vehicle fence in Big Bend Sector
Senate Appropriations Committee/Homeland Security Subcommittee Tactical Infrastructure Briefing

September 16, 2016

U.S. Border Patrol (USBP)

Border Patrol Facilities & Tactical Infrastructure Program Management Office (BPFTI PMO)
Border Fence Snapshot

- \((b) \ (7)(E)\) of primary fencing to include pedestrian and vehicle fence on the southwest border (includes \((b) \ (7)(E)\) of legacy fence)
- \((b) \ (7)(E)\) secondary & tertiary fencing
Legacy Fence Mileage By Sector

- Fence replacement cost = approximate average \((b) (5)\) per mile
Legacy Fence Replacement Projects

CURRENT PROJECTS:
- **Fence Replacement Project:**
  - Replacing approximately (b) (7)(E) of legacy primary pedestrian fence in (b) (7)(E)
  - Contract Award: September 2015 (award protest)
  - Start: May 2016
  - Completion: (b) (5)
  - Cost: Approximately (b) (5)
  - FY15 funding

- **Primary Fence**
  - Replacing approximately (b) (7)(E) of legacy primary pedestrian landing mat fence with new bollard style fence & drainage features in (b) (7)(E)
  - Estimated Contract Award: (b) (5)
  - Completion: (b) (5)
  - Cost: Approximately (b) (5)
  - FY16 funding

COMPLETED PROJECTS:
- **Fence Replacement Project:**
  - Replaced approximately (b) (7)(E) of landing mat fence (b) (7)(E)
  - Contract Award: September 2016
  - Completed: February 2016
  - Cost: Approximately (b) (5)
  - FY15 funding
FY16 CTIMR Overview

- CBP executes TI maintenance and repair through the Comprehensive Tactical Infrastructure Maintenance and Repair (CTIMR) Program in five buckets of work:
  - Fence & Gates
  - Roads & Bridges
  - Drainage & Gates
  - Vegetation & Debris removal
  - Lighting & Electrical

- CTIMR Work Areas
  - Work Area 1 (San Diego and El Centro Sectors)
  - Work Area 2 (Yuma and Tucson Sectors)
  - Work Area 3 (Big Bend and El Sectors)
  - Work Area 4 (Del Rio, Laredo, Rio Grande Valley Sectors)

- Contractors perform routine and urgent work such as fence breach repairs, gate and grate repairs, roadway maintenance (blading, grading, etc.), vegetation control such as mowing, and debris removal

- Legacy fence replacement is not included in the TI current O&M budget

- CTIMR only sustains existing TI in need of urgent and routine maintenance and repair
CTIMR Work Breakout

(b) (5)

- Roads & Bridges
- Drainage & Grates
- Veg & Debris Removal
- Fence & Gates
- Light & Electrical

*Approximate CTIMR work bucket breakout*
FY16 TI Funding Enacted: TOTAL - $114.6 M
- (b)(7)(E) Fence Replacement Project – $44.7M
- TI M&R (includes CTIMR) – $48.6M
- Reprogrammed O&M – $21.3M

FY17 TI Funding: TOTAL - $52.5M
- TI M&R (includes CTIMR) - $49.1M
- (b)(7)(E) M&R - $3.4M
Below is the response provided by OFAM related to the leftover money from the project. I’ve attached the email where I shared that with This is the response that contradicts what he’s been told in the reprogramming. I’m sorry I didn’t remember this one earlier.

Thanks,

Hi – Happy New Year! Thank you for the follow-up. Below are some bullets that summarize why the estimate was more than the actual contract award. The average fence replacement construction project costs have historically been around which is why the estimate was The (much) lower contract award cost is a result of the following:

- Government Furnished Material (GFM) – After project planning efforts (and the cost estimate), CBP identified bollard supplies and welded “odd” sized bollards into usable sizes and provided them to the contractor as GFM. Approximately miles of GFM bollards were provided to the contract, which reduced costs by approximately
- This project was awarded through the USACE’s Horizontal Construction Multiple Award Task Order Contract vehicle, resulting in five firms pricing their bids very aggressively.
- The contractor awarded the work, Granite Construction, is very experienced in border fence construction and has developed a number of innovative approaches to improve fence construction efficiency and ultimately, lowered costs to the government while maintaining very high work quality.

With regard to the additional fence replacement in the BPS AOR, if we estimate based on the average cost to construct fence replacement projects per mile, then it would total approximately I am not sure how far this project is in the planning process. We will confirm and let you know ASAP if there are additional details to share.
Please let me know if you need additional information or if we need to discuss further.

Thanks,

(b) (6)
Hi

USBP shared that they would continue with the next AoR (at the end of the current project). I’m not sure how far along this is in the planning process, but this requirement is how USBP would like the remaining out of the appropriated for the fence replacement in FY2016 would be used.

Thanks,

Good Morning

I just wanted to follow up to see if you had a chance to pull the information regarding the fence replacement contract. Understanding it is likely that there will be a lot of focus on TI and fence replacement in the new year, it would be great if we could close this out with staff this week, if possible.

Staff was looking to understand how the remaining out of the total appropriated for the fence replacement in FY2016 would be used. Please let me know if you have any questions or would like to discuss further.

Thanks again,
Good Morning

Thanks again for your help on this one. Below is the note from staff asking what the remaining funds (out of the ) provided for the fence replacement would be used for, as well as the contract notification and the response the Office of Acquisition provided regarding the cost per mile for the fence.

As I mentioned, in the briefing materials from the TI briefing in September (attached) it was also mentioned that the approximately would also be used for drainage features in which may not have been included in this contract.

Please let me know if you have any questions.

Thanks again,

Office of Congressional Affairs
U.S. Customs and Border Protection

From: (Appropriations) [mailto: @approatto@appro.senate.gov]
Sent: Monday, November 21, 2016 1:58 PM
To: (Appropriations) <@appro.senate.gov>; (b) (6)

We provided for in 2016, based on the item below in the CI, while the CN shows a much smaller total much closer to $30M. I recognize that the request may not have accounted for the reuse of bollards. How will the remaining funds be spent?

Thanks,

Info from CI:

CBP requests an increase of in funds for BSFIT O&M in FY 2016 to complete the Primary Fence Replacement Project. This project is high priority fence project for the USBP along the Southwest border and involves the removal and replacement of an estimated of existing primary pedestrian fence in

From:
Good Evening,

Below please find a response to your questions regarding contract number W9126G-17-D-0002.

**Question:** What section of fencing is being replaced through this contract?

**RESPONSE:** (b)(7)(E) of Primary Pedestrian Fence (b)(7)(E) and (b)(7)(E) of Primary Pedestrian Fence (b)(7)(E) of fence replacement in total.

**Question:** Is it safe to take the total contract amount [$30,970,970.00] and divide it by the number of miles of fence below (b)(7)(E) of primary fence] to get an estimated cost of about (b)(5) per mile for this project?

**RESPONSE:** No. The total contract amount includes construction/replacement of the fence and design costs. The challenge in using this project for estimation purposes is that of the (b)(7)(E) of fence replacement, we are providing approximately (b)(7)(F) of Government Furnished Equipment of bollards from the CBP storage yard at (b)(7)(E). So approximately 2/3 of the bollards required are provided by the Government (the Contractor still has to ship them). The bollards are the main component but (b)(7)(E) are also required. Additionally, this particular project is Design-Build, meaning some additional Design costs are included in the total contract price. Typically, we award the project as 100% Designed and the Construction Award is separate and contains only Construction Costs.

Please let us know if you have any additional questions.

Thank you,

Office of Congressional Affairs
U.S. Customs and Border Protection

From: Appropriations [mailto:@appro.senate.gov]
Sent: Sunday, November 13, 2016 4:44 PM
To: (b)(6)
Cc: (b)(6)
Subject: FW: DHS Contract Notification W9126G-17-D-0002

Good day,

I hope you’re having a pleasant day. This isn’t pressing, but what section of fencing is being
replaced via the contract noted below? Is it safe to take the total contract amount and divide it by the number of miles of fence below to get about per mile for this project? Please let me know.

Thanks,

From: [Redacted]
Sent: Thursday, November 10, 2016 7:11 PM
Subject: DHS Contract Notification W9126G-17-D-0002

Contract Notification from the Department of Homeland Security

Earliest Award (not before close of business): 11/16/2016
Component: CBP
Contract Type: Fixed Price
Contract Number: W9126G-17-D-0002
Task Order Number: 0001
Contractor Name: Granite Construction Company
City: Watsonville
State: California
Amount Obligated: $30,095,148.00
Total Potential Value: $30,970,970.00
Fiscal Year/Account: 2016
70 X 0530 - Operations and Support; Specific TAS for this project is 70 X 0533, which is not an option in the drop down. 70 X 0530 was the closest TAS available in the drop down.

Summary: The USACE is awarding this contract on behalf of CBP. Contractor is required to provide all materials, labor, and equipment necessary for design completion, removal and replacement of approximately miles of primary fence, as well as roadway and drainage improvements, according to the criteria set forth in the contract’s drawings and specifications.

Notes:
The information contained herein is restricted from further disclosure by 41 U.S.C. Chapter 21, Restrictions on Obtaining and Disclosing Certain Information. The information is considered source selection information or contractor bid and proposal information. Accordingly, the information is not to be divulged except as permitted by law or as authorized by the Contracting Officer for the procurement.

~#CN2016#~
Good Afternoon (b) (6)

My apologies for the long delay on this response. Below please find some information as to why the original estimate for the project was higher than then actual contract award and plans for the remaining funds. The average fence replacement construction project costs have historically been around (b) (5) which is why the original estimate for the project was (b) (5).

The lower contract award cost is a result of the following:

- Government Furnished Material (GFM) – After project planning efforts (and the (b) (5) cost estimate), CBP identified bollard supplies and welded “odd” sized bollards into usable sizes and provided them to the contractor as GFM. Approximately (b) (5) miles of GFM bollards were provided to the contract, which reduced costs by approximately (b) (5).
- This project was awarded through the USACE’s Horizontal Construction Multiple Award Task Order Contract vehicle, resulting in five firms pricing their bids very aggressively.
- The contractor awarded the work, Granite Construction, is very experienced in border fence construction and has developed a number of innovative approaches to improve fence construction efficiency and ultimately, lowered costs to the government while maintaining very high work quality.

With the remaining funds, USBP has indicated that they intend to continue with the replacement of the next (b) (7)(E) of fence replacement in the (b) (7)(E) BPS (b) (7)(E) AOR. The estimated cost for the additional (b) (7)(E) of fence replacement would be approximately (b) (5).

Please let us know if you have any additional questions.

Thank you,
(b) (6)

(b) (6)
Office of Congressional Affairs
U.S. Customs and Border Protection
(b) (6)

Following up on this one. Thank you!
We provided [b] (5) for [b] (7) in 2016, based on the item below in the CJ, while the CN shows a much smaller total much closer to $30M. I recognize that the request may not have accounted for the reuse of bollards. How will the remaining funds be spent?

Thanks,

Info from CJ:

CBP requests an increase of [b] (5) in funds for BSFIT O&M in FY 2016 to complete the [b] (7) Primary Fence Replacement Project. This project is high priority fence project for the USBP along the Southwest border and involves the removal and replacement of an estimated [b] (7) existing primary pedestrian fence in [b] (7) of fence replacement in total.

Good Evening,

Below please find a response to your questions regarding contract number W9126G-17-D-0002.

Question: What section of fencing is being replaced through this contract?

RESPONSE: [b] (7) of Primary Pedestrian Fence and [b] (7) of Primary Pedestrian Fence [b] (7) of fence replacement in total.

Question: Is it safe to take the total contract amount [$30,970,970.00] and divide it by the number of miles of fence below [b] (7) of primary fence] to get an estimated cost of about [b] (5) per mile for this project?

RESPONSE: No. The total contract amount includes construction/replacement of the fence and design costs. The challenge in using this project for estimation purposes is that of the [b] (7) of fence replacement, we are providing approximately [b] (7) of Government Furnished Equipment of bollards from the CBP storage yard at [b] (7). So approximately 2/3 of the bollards required are provided by the Government (the Contractor still has to ship them). The bollards are the main component but [b] (7) are also required. Additionally, this particular project is Design-Build, meaning some additional Design costs are included in the total contract price. Typically, we award the project as 100% Designed and the Construction Award is separate and contains only Construction Costs.

Please let us know if you have any additional questions.

Thank you,
From: (b) (6) (Appropriations) [mailto: (b) (6) appro.senate.gov]
Sent: Sunday, November 13, 2016 4:44 PM
To: (b) (6)
Cc: (b) (6) (Appropriations)
Subject: FW: DHS Contract Notification W9126G-17-D-0002

Good day,

I hope you’re having a pleasant day. This isn’t pressing, but what section of fencing is being replaced via the contract noted below? Is it safe to take the total contract amount and divide it by the number of miles of fence below to get about (b) (5) per mile for this project? Please let me know.

Thanks,
(b) (6)

From: (b) (6)
Sent: Thursday, November 10, 2016 7:11 PM
Subject: DHS Contract Notification W9126G-17-D-0002

Contract Notification from the Department of Homeland Security

Earliest Award (not before close of business): 11/16/2016
Component: CBP
Contract Type: Fixed Price
Contract Number: W9126G-17-D-0002
Task Order Number: 0001
Contractor Name: Granite Construction Company
City: Watsonville
State: California
Amount Obligated: $30,095,148.00
Total Potential Value: $30,970,970.00
Fiscal Year/Account: 2016
70 X 0530 - Operations and Support; Specific TAS for this project is 70 X 0533, which is not an option in the drop down. 70 X 0530 was the closest TAS available in the drop down.

Summary: The USACE is awarding this contract on behalf of CBP. Contractor is required to provide all materials, labor, and equipment necessary for design completion, removal and replacement of approximately 3075 miles of primary fence, as well as roadway and drainage improvements, according to the criteria set forth in the contract’s drawings and specifications.

Notes:
The information contained herein is restricted from further disclosure by 41 U.S.C. Chapter 21, Restrictions on Obtaining and Disclosing Certain Information. The information is considered source selection information or contractor bid and proposal information. Accordingly, the information is not to be divulged except as permitted by law or as authorized by the Contracting Officer for the procurement.

~#CN2016#~
HSGAC is asking what program it’s from: any consternation to me sending the Funding Sources text?

Funding Sources:
The following sources of funding from within the legacy Border Security Fencing, Infrastructure, and Technology (BSFIT) appropriation have been identified to pay for these activities:

NON-RESPONSIVE

2. [b](7)(E) Fence Replacement (b) (5)]: These are FY 2016 BSFIT Operations and Maintenance (O&M) funds, of which (b) (5) was requested for fence replacement in (b) (7)(E). Contract savings for this project from both competition and government-furnished steel resulted in the contract award for less than anticipated ($30 million). After accounting for the anticipated change management costs as the project moves to completion, (b) (5) is available for deobligation. The [b](7)(E) Fence Replacement project will be completed within its original scope.

From: [b] (6) (HSGAC) [mailto:b] (6) s@hsgac.senate.gov
Sent: Monday, April 3, 2017 1:08 PM
To: [b] (6); [b] (7)(c)
Cc: [b] (6)
Subject: Reprogramming Clarification

Hi

As you know we are preparing for our forthcoming hearings on the border fencing. To do so, we are seeking clarification on the exact source of DHS’s reprogramming? We understand that it is being
reprogramming from the BSFIT account, but wonder with technology program. Was it the (b) (7)(E) or other technology program?

Thanks for your assistance.

Best,

(b) (6)
Thanks. Truly appreciate the follow-up and the comments below.

U.S. Senate Committee on Homeland Security and Governmental Affairs (Majority)
Dirksen Senate Office Building
Washington, DC 20510

Follow up on the reason why we chose to use the funds from is b/c there were contract delays which allowed us to use this funding for the reprogramming. is a priority for us, per the FY 17 budget amendment, it includes a funding request.

Thanks!

I don't know the specific reason why, however, we will confirm. Usually, when funds are reprogrammed from certain accounts, it is because we have funds in that particular account that can be obligated for other purposes b/c they won't be used in the near term for the original purpose. We have additional comments on the minority report for your background below. My appropriations team reviewed the report.

* This report assumes "real estate planning," which concedes on page 2 as included in the does not include land acquisition costs. Real estate planning should include a full range of activities such as title searches and acquisition. During the briefing with HSGAC and CHS last week, Chief stated that we need the money now to begin the land acquisition, otherwise we would be knocking on doors offering to buy land but without the funding to follow through if the offer were accepted. The appropriations staff is also aware of this.

* As we have already noted, the is not solely for mileage of wall but also tactical infrastructure like roads and technology. Thus the extrapolation is not correct. We repeated that this information is not correct to minority staff many times.
Similarly, the alternative route to (multiplying the prototype cost by the full border mileage) is flawed. First, it starts from a different mileage count than they used for the other calculation (in the other because they conceded that 654 miles are already in place). Second, it inaccurately states that the RFPs (which they call RFIs) ask for a , when in fact they mean to say a .

The wall maintenance estimate of over per year is not based on CBP-provided data. The cited is an approximation of the annual funding for CTIMR (Comprehensive Tactical Infrastructure Maintenance and Repair), and they are dividing it directly by the 654 miles of fence. At the same time, they acknowledge that it goes to a range of non-fence TI, which clearly can span the entire border and not just the 654 miles where there is also a barrier. I need to check with OLA to see if the OLA email referenced is correct (to confirm whether the "per mile" was actually a quote from OLA, or misrepresented as part of the quote in this document).

As discussed, is not a source of the reprogramming, and the reprogramming is not referenced in their cited source of the FY17 Budget Amendment Congressional Justification.

I am including from OLA as he is aware of the report and may be able to check on the fourth bullet.

Thank you for the opportunity to provide feedback on the report.

-----Original Message-----
From:  (HSGAC) [mailto s@hsgac.senate.gov]
Sent: Monday, April 3, 2017 3:34 PM
To: >
Cc: @hsgac.senate.gov>
Subject: RE: Need Assistance

Thanks for you call! If you can, please briefly explain the circumstances behind the decision to reprogram from the .

Please note that the minority report is close-hold until its release.

U.S. Senate Committee on Homeland Security and Governmental Affairs (Majority) Dirksen Senate Office Building Washington, DC 20510

-----Original Message-----
From:  (HSGAC)  (b) (6)  s@hsgac.senate.gov]
Sent: Monday, April 03, 2017 3:13 PM
To: >
Cc: @hsgac.senate.gov>
Subject: RE: Need Assistance

Hi

As you know we are preparing for our forthcoming hearing on the border fencing. To do so, we are seeking clarification on the exact source of DHS's reprogramming? We understand that it is being reprogramming from the BSFIT account, but wonder which technology program. Was it the or other technology program?
In addition, I am attaching a staff report from HSGAC minority. They plan to issue this report either tomorrow or later this week. Feel free to comment on this report and the information on

Thank you in advance for your assistance.

Best,

(b) (6)

U.S. Senate Committee on Homeland Security and Governmental Affairs (Majority) Dirksen Senate Office Building Washington, DC 20510

-----Original Message-----
From: HSGAC)
Sent: Monday, April 03, 2017 3:02 PM
To:
Cc: (HSGAC)
Subject: Need Assistance

(b) (6) we need some help with some things before the fence hearing. Looping in (b) (6) to explain!

Sent from my iPhone
CBP spends an average of approximately \( \text{(b)(5)} \) annually to maintain and repair its tactical infrastructure portfolio which includes Maintenance and Repair (M&R) funds for fence and gates, roads and bridges, lighting and electrical components, drainage systems and gate structures, and vegetation and debris removal. The current annual budget does not meet all of CBP’s TI maintenance and repair needs, as evidenced by the \( \text{(b)(5)} \) reprogramming for this purpose in FY2016.

The annual spend does not include stand alone fence replacement projects: \( \text{(b)(5)} \) after savings, \( \text{(b)(5)} \) FY15 – approx. \( \text{(b)(5)} \) and \( \text{(b)(5)} \) FY15 - approx. \( \text{(b)(5)} \). The funds for those projects was appropriated separately to address those specific needs.

We need the amount of money appropriated and obligated for each of the past 5 years (or 2010-2016 if you can get it easily) for fixes, repairs, and finishing of/on/to the 654 miles of authorized and “completed” fencing/physical barriers.

This would include \( \text{(b)(7)(E)} \) fence replacement (and other projects like it), annual repairs to the fence due to cut throughs; \( \text{(b)(7)(E)} \) monsoons/flooding; general wear and tear; as well as any other minor repairs. We are trying to get a sense of how much we spend annually on physical barrier-related activities since the bulk of the prior fencing was “completed”.

Would like this tonight if at all possible, otherwise first thing in the morning. Thank you!

Please call with any questions – \( \text{(b)(6)} \)
Recommend the following language changes consistent with our discussion. We clarified that the fence could be vehicle or pedestrian, and believe that the “operationally proven design” element of the language would guard against new solutions being deployed more clearly than limiting it to primary. CBP’s understanding of “operational proven designs” would be iterations of currently deployed solutions informed by geology/topography/hydrology considerations in the identified locations. Happy to discuss more if helpful.

(1) $xxxx to replace approximately 40 miles of existing pedestrian and vehicle physical fencing along the southwest border using operationally proven designs

(b) (6) et al - We are trying to conclude action on the FY17 bill as well as on a border security budget amendment that is at least minimally acceptable to all sides. CBP has stated in briefings as well as publically there are no plans to use funds for building a concrete wall as a primary, Mexican-facing barrier. On a technical assistance basis, can you please check with your counsel and planning folks that given our understanding above – if CBP received the following appropriation language as part of the budget amendment, can you confirm that no funding would be used for installing a concrete wall?

Obviously, none of this has been decided by the Big Powers that be, but our understanding is that CBP would use such funds for replacing existing/older primary fencing and vehicle fencing with bollard style
fencing (the existing type we refer to as pedestrian fencing). Are we correct in that assumption?

(1) $xxxx to replace approximately 40 miles of existing primary physical fencing along the southwest border with new (or: “similar”) steel bollard fencing

Please have your people edit as they feel necessary).

Thanks,

(Please call – I have more if you need it) And a need a response by COB today (my apologies)