

**From:** (b) (6), (b) (7)(C)  
**To:** (b) (6), (b) (7)(C)  
**Subject:** FW: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski  
**Date:** Monday, April 15, 2013 2:28:33 PM  
**Attachments:** Not Responsive  
[Project O-1thruO-32013.doc](#)

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fysa

(b) (6), (b) (7)(C)

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**From:** (b) (6), (b) (7)(C)  
**Sent:** Monday, April 15, 2013 12:03 PM  
**To:** (b) (6), (b) (7)(C)  
**Cc:** (b) (6), (b) (7)(C)  
**Subject:** RE: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

(b) (6), (b) (7)(C)

I've copied (b) (6), (b) (7)(C), who manages these infrastructure projects. I think it would probably help if he sent you a map detailing where these projects are.

But the main context would relate to the "O-1 through O-10" information. Those are fence projects in Mexico, generally along the Rio Grande. Basically, since these can involve flood plains, the IBIWC has had an equity in reviewing our plans and ensuring that we've properly accounted for risks and impacts of floods, etc. We've had some experiences in the past where fences have actually created blockages and re-diversion of flood waters, causing problems. We believe we've worked this all out with the IBIWC and that at least the U.S. Commissioner is comfortable. The paper you have here, therefore, gives status on these fence projects that would be of interest to the IBIWC.

(b) (6), (b) (7)(C) —please add anything you think I've missed and, if possible, send a map showing where our projects have caught the interest of IBIWC.

Does that help?

- (b) (6), (b) (7)(C)

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**From:** (b) (6), (b) (7)(C)  
**Sent:** Monday, April 15, 2013 11:08 AM  
**To:** (b) (6), (b) (7)(C); BORKOWSKI, MARK S  
**Cc:** JACKSTA, LINDA L; (b) (6), (b) (7)(C)  
**Subject:** FW: USIBWC Commissioner (b) (6), (b) (7)(C) Meeting with Deputy Commissioner Winkowski

AC (b) (6), (b) (7)(C) / Mr (b) (6), (b) (7)(C)

Do either of you have any additional information or added context that you would like to provide for

C1's upcoming meeting with IBWC Commissioner Drusina-tomorrow.

Your feedback either way will be appreciated.

(b) (6), (b) (7)(C)

Director, Field Operations  
Lead Executive-Border Initiatives  
Customs and Border Protection

(b) (6), (b) (7)(C)

Cell phone

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**From:** (b) (6), (b) (7)(C)

**Sent:** Monday, April 15, 2013 10:43 AM

**To:** (b) (6), (b) (7)(C)

**Subject:** FW: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

(b) (6), (b) (7)(C)

Here are the only infrastructure projects we have that have an IBWC nexus. OTIA, FM&E, and ORMB are the offices handling these.

(b) (6), (b) (7)(C)

(b) (6), (b) (7)(C).

Associate Chief  
Foreign Operations Branch  
U.S. Border Patrol  
Washington, D.C

(b) (6), (b) (7)(C)

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**From:** (b) (6), (b) (7)(C)

**Sent:** Friday, April 12, 2013 8:25 AM

**To:** (b) (6), (b) (7)(C)

**Cc:** (b) (6), (b) (7)(C)

**Subject:** RE: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

Gentlemen,

Here are some background documents on infrastructure for when you set up the meeting. The POC at IBWC that (b) (6) mentioned was (b) (6).

(b) (6)

(b) (6), (b) (7)(C)

(b) (6), (b) (7)(C)

Associate Chief

Foreign Operations Branch

U.S. Border Patrol

Washington, D.C

(b) (6), (b) (7)(C)

(b) (6), (b) (7)(C)

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**From:** (b) (6), (b) (7)(C)

**Sent:** Thursday, April 11, 2013 8:02 AM

**To:** (b) (6), (b) (7)(C)

**Subject:** Fw: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

(b) (6), (b) (7)(C)

As discussed.

(b) (6), (b) (7)(C)

Sent from Blackberry

(b) (6), (b) (7)(C)

Associate Chief

Foreign Operations Branch

U.S. Border Patrol

Washington, DC

(b) (6), (b) (7)(C)

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**From:** (b) (6), (b) (7)(C)

**Sent:** Wednesday, April 10, 2013 09:49 PM Eastern Standard Time

**To:** (b) (6)  
**Cc:** (b) (6), (b) (7)(C)

**Subject:** Re: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

Thank (b) (6) Mr. (b) (6), (b) (7)(C) cc'd here is one of Acting Commissioner Winkowski's advisors. I will get with him in the morning. I have also copied (b) (6), (b) (7)(C) who is the CBP Executive Director of Border Initiatives.

(b) (6), (b) (7)(C)  
Sent from Blackberry

(b) (6), (b) (7)(C).  
Associate Chief  
Foreign Operations Branch  
U.S. Border Patrol  
Washington, DC  
(b) (6), (b) (7)(C)

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**From:** (b) (6)  
**Sent:** Wednesday, April 10, 2013 09:24 PM Eastern Standard Time  
**To:** (b) (6), (b) (7)(C)  
**Cc:** (b) (6), (b) (7)(C)  
**Subject:** RE: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

(b) (6), (b) (7)(C) as you know, it has been about ten months since the Commissioners last met; their last get-together was in the context of the meeting June 15, 2012 at the Department of State in which Mr. Winkowski helped steer Department of State and Mexican Ministry of Foreign Relations officials, together with both IBWC Commissioners, to a common understanding of the use of IBWC credentials for mission-related border crossing. Those arrangements have worked very well ever since, and I know they were instrumental to the IBWC achieving an important agreement on the management of Colorado River resources at the end of 2012.

The meeting we are requesting now would be an opportunity for our agencies' two heads to "compare notes" on matters of mutual interest that are likely to continue to be a focus for our institutions. The most obvious would be border infrastructure, writ large: the likely timeline for construction of the remaining lower Rio Grande valley border fence segments, other possible fence or other tactical infrastructure projects that CBP may be contemplating, enhancing the visibility of the IBWC's boundary markers (in particular along the Arizona border with Mexico), etc. Security at the (b) (7)(E), both of which as you know are also U.S. ports of entry, is another area of interest. We would also very much like to hear how we can be helpful to CBP in accomplishing its mission.

As I am still in a grand jury through Friday COB, I would be grateful if possible scheduling arrangements could be made through (b) (6).

Best regards,

(b) (6)

**From:** (b) (6)  
**Sent:** Wednesday, April 10, 2013 7:16 AM  
**To:** (b) (6), (b) (7)(C)  
**Cc:** (b) (6), (b) (7)(C)  
**Subject:** RE: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

Good morning, (b) (6) and CBP colleagues. I should be able to get back to you on this request this evening, but if necessary in the meantime, (b) (6) at our headquarters in El Paso is handling things from that end while I am indisposed during normal business hours for the next three days.

Thanks very much for this prompt response .

(b) (6)

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**From:** (b) (6), (b) (7)(C) ]  
**Sent:** Wednesday, April 10, 2013 6:12 AM  
**To:** (b) (6)  
**Cc:** (b) (6), (b) (7)(C)  
**Subject:** Re: USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

(b) (6)

Good to hear from you. I will pass on your request to the Commissioner's Office. With the retirement of Mr. Aguilar, Mr. Winkowski is Acting Commissioner.

Is there someone in your office that we can coordinate with if you are unavailable? Also, does Commissioner Drusina has a specific topic/issue for the meeting?

(b) (6), (

Sent from Blackberry

(b) (6), (b) (7)(C).

Associate Chief  
Foreign Operations Branch  
U.S. Border Patrol  
Washington, DC  
(b) (6), (b) (7)(C)

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**From:** (b) (6)  
**Sent:** Wednesday, April 10, 2013 12:13 AM Eastern Standard Time  
**To:** (b) (6), (b) (7)(C)  
**Cc:** (b) (6)  
**Subject:** USIBWC Commissioner Drusina Meeting with Deputy Commissioner Winkowski

Greetings, (b) (6), (b) (6) I am writing for your advice as to through whom I should channel a request for an appointment for my boss with yours; Commissioner Drusina will be here in DC next week. I would be most grateful if you could let me know the proper POC(s) for this.

(This late hour is explained by the fact that I have been serving on a grand jury for the past four-plus weeks, and I have no recourse to the usual electronic media that we use to do our work during the day, as we are essentially sequestered all day. The one exception is access to my BlackBerry for an hour or so at lunch time, hence my use of the IBWC address, on the cc line, to which the BB is synched.)

Hope you are doing well, particularly under what I know are your own pretty dire sequestration circumstances (I see that San Diego and Laredo have been particularly affected by fiscal cuts).

Best regards,

(b) (6)

(b) (6) | Special Assistant | International Boundary and Water Commission, U.S. Section | Washington, D.C. Liaison | c/o Office of Mexican Affairs, Department of State | (b) (6)



"Excellence Through Teamwork"

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## United States Border Patrol Rio Grande Valley Sector



### PF 225 Projects O-1 through O-3 Status February 20, 2013

#### ISSUE / BRIEFING TOPIC:

Office of Border Patrol (OBP) seeks to determine whether RGV Sector approves the reduction of O-1 through O-3 from (b) (7)(E) to (b) (7)(E) and include (b) (7)(E) technology and patrol roads. **(Decisional)**.

#### DESIRED OUTCOME:

Establish a border fence, (b) (7)(E) technology, and associated infrastructure to impact alien and narcotic smuggling in the Rio Grande City (RGC) and McAllen (MCS) Stations' Area of Responsibility (AOR).

#### BACKGROUND:

- Of the (b) (7)(E) Pedestrian Fence (PF) 225 projects in Rio Grande Valley Sector, two were planned for RGC (O-1 through O-2) and one for MCS (O-3).
- In October 2010, the International Boundary and Water Commission (IBWC) advised Customs and Border Protection (CBP) that they could not support projects O-1 through O-3 until hydraulic designs were in compliance with the treaty threshold limits for water surface and flow deflection impacts.
- In 2011 Facilities, Management, and Engineering (FM&E) submitted new 2-dimensional hydraulics models of the fence alignments to IBWC for review.
- In February 2012, IBWC issued a letter approving the construction of the fence portions that fell within the IBWC floodplain.
- IBWC unilaterally approved the fence designs after the Comision InternacionaI de Limites y Aguas (CILA) did not approve them.
- In June 2012, RGC and MCS station management met with Office of Border Patrol (OBP) representatives to discuss the "Total Mission Concept" approach with a mix of TI and Technology and reduce the length of the fence from (b) (7)(E) while including (b) (7)(E) technology and patrol roads along the original fence alignment.

#### CHALLENGES/CONCERNS:

- Funding to construct Projects O-1 through O-3 is not currently available.
- A lack of (b) (7)(E) agents to affect an arrest.
- The construction of (b) (7)(E)
- Current topography in this region, (b) (7)(E)

Prepared by: SBPA (b) (6), (b) (7)(C)  
2/20/2013

**FOR OFFICIAL USE ONLY**

BW11 FOIA CBP 004416

• [REDACTED] (b) (7)(E)

**RECOMMENDATION:**

- Ensure that the “Total Mission Concept” with the TI/Technology mix is identified as a requirement and move forward with recommended fence alignment changes from RGC and MCS.
- Proceed in seeking to acquire funds for Projects O-1 through O-3.