

45 page draft "HSAC CVE Subcommittee report and recommendations June 2016" final report already released in full

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DHS CVE Definition

Violent Extremist: An individual who supports or commits ideologically-motivated violence to further political goals.

Countering Violent Extremism (CVE): Actions to counter efforts by extremists to radicalize, recruit or mobilize followers to violence and to address the conditions that allow violent extremist recruitment and radicalization.

<https://www.dhs.gov/countering-violent-extremism>

Violent extremist threats come from a range of groups and individuals, including domestic terrorists and homegrown violent extremists in the United States, as well as international terrorist groups like al-Qaeda and ISIL. Lone offenders or small groups may be radicalized to commit violence at home or attempt to travel overseas to become foreign fighters. The use of the Internet and social media to recruit and radicalize individuals to violence means that conventional approaches are unlikely to identify and disrupt all terrorist plots.

Here in the United States, acts perpetrated by violent extremists can have far-reaching consequences. Countering violent extremism (CVE) has therefore become a key focus of DHS's work to secure the homeland. CVE aims to address the root causes of violent extremism by providing resources to communities to build and sustain local prevention efforts and promote the use of counter-narratives to confront violent extremist messaging online. Building relationships based on trust with communities is essential to this effort.

DHS HSAC CVE Working Group

Overview: recommendations focused largely on law enforcement – best practices compiling and resource, information driven community based efforts to reduce violent crime, better incorporate community policing efforts, support local efforts, training

https://www.dhs.gov/xlibrary/assets/hsac_cve_working_group_recommendations.pdf

<https://preview.dhs.gov/sites/default/files/publications/cve-training-guidance.pdf>

Foreign Fighter Implications/Recommendations for Homeland Security

- a) Countering Violent Extremism (CVE) efforts can be strengthened by incorporating travel behaviors of foreign fighters.
- b) Relying on a range of international, federal, state, local, community partners, and families is critical for the U.S. to continue focusing on efforts to identify potential foreign fighters as early as possible.
- c) Law enforcement and intelligence agencies will need to constantly reevaluate the intent to attack the United States by terrorist organizations that draw foreign fighters.
- d) It will also be important to understand the current capabilities of foreign fighters.¹
- e) Raise legal standards and build infrastructure to protect civil liberties.
- f) Take steps to end racial profiling.
- g) Overhaul the Fusion Center development process at the federal level.
- h) Encourage coordination of Fusion Center development at the state level.
- i) Expand investments in better human capital acquisition and training.
- j) Encourage further research and adoption of community-oriented policing practices.²
- k) Strengthening digital literacy and critical consumption among young people:
 - a. Governments should support mainstream digital literacy and critical consumption programmes through state schools and also support provision through youth and community organisations
 - b. Governments should support at arm's length projects working with at risk youth to deconstruct extremist messages
- l) Increasing counter-messaging, counternarrative and alternative narrative activity:
 - a. Government strategic communications need to be centralised and coordinated, either through a dedicated unit or by assigning lead status to a single unit or department
 - b. Governments need to be realistic about the challenges that limit their ability to play an active 'messenger' role in counternarrative, apart from in limited circumstances.
 - c. Governments should make significant investments in funding non-governmental organisations able to offer credible alternatives.
- m) Building the capacity of credible messengers:
 - a. Governments should make significant investments in building the skills and expertise of the most effective countermessengers to build their capacity in technology, production, communications, and campaigning.
 - b. Governments should use their convening power to bring the private tech sector to the table as their expertise can help the voices of credible messengers.
 - c. Governments should fund centralised information gathering to provide economies of scale and ensure that effective counter-messengers have the information they need to work, such as analytics, audience profiling, and the sharing of good practice in alternative and counter-narratives.

¹ U.S. Department of Homeland Security. *American Foreign Fighters: Implications for Homeland Security Final Report*. August 31, 2015. Pages 43-44. Publication RP14-01.03.11-01. Accessed at [file:///C:/Users/AArchuleta/Downloads/nps79-122315-03%20\(1\).pdf](file:///C:/Users/AArchuleta/Downloads/nps79-122315-03%20(1).pdf)

² Beutel, Alejandro J. *Building Bridges to Strengthen America: Forging an Effective Counterterrorism Enterprise Between Muslim Americans & Law Enforcement*. Executive Summary. Muslim Public Affairs Council. Accessed at http://www.mpac.org/assets/docs/publications/building-bridges/MPAC-Building-Bridges--Executive_Summary.pdf

- d. Government must work multilaterally to pool resources in this area, taking an active role in streamlining the crossborder exchange of expertise and lessons learned in capacity building.³
- n) Expand community-oriented policing initiatives
- o) Increase support for research on combating biased policing
- p) Expand investments in better human capital acquisitions
- q) Highlight citizen contributions to national security
- r) Reform the fusion center process to increase coordination among law enforcement
- s) Adopt MPAC's "four essential principles" to successful engagement with Muslim American communities⁴
- t) If the U.S. government truly wants to engage in robust CVE, it will need to provide sufficient funding.
- u) The administration should appoint one department as the lead for CVE efforts to ensure more focused programs and a single point of contact for public advocacy and congressional oversight.
- v) The next steps in America's CVE efforts need to be clearly defined.
 - a. Various signs indicate that authorities want to add targeted intervention to augment an initial approach based solely on community engagement. Introducing intervention measures as an as-needed alternative to traditional counterterrorism measures should be encouraged. But interventions can be counterproductive if conducted without a clear strategy and legal basis. Working with civil rights and civil liberties advocates, the government should provide guidance on minimum standards for intervention efforts. Such guidance should address the role of government and communities in interventions for radicalized individuals, as well as the legal parameters of interveners who currently place themselves at risk of civil (if not criminal) liability if interventions go awry.
- w) Engagement and other trust-building initiatives are useful and should be continued. The most pressing need at this stage is for the administration to build a carefully crafted system for interventions that provides families, communities, and authorities a potential alternative to prosecution. While these initiatives are best implemented at the local level, they require a high-level framework and clear guidance from federal officials.⁵
- x) Build Trust in American Muslim Communities
 - a. Apply community policing to CVE more broadly
 - b. End blanket surveillance programs
 - c. Regulate the use of informants, especially in religious settings
 - d. Develop alternatives to criminal prosecution
 - e. Highlight contributions of American Muslims to civic life
- y) Enhance Community Support for Law Enforcement CVE Efforts

³ Briggs, Rachel and Sebastien Feve. *Policy Briefing: Countering the Appeal of Extremism Online*. Institute for Strategic Dialogue. Pages 2 and 4. Accessed at https://www.dhs.gov/sites/default/files/publications/Countering%20the%20Appeal%20of%20Extremism%20Online_1.pdf

⁴ Muslim Public Affairs Council. *Policy Report: Data on Post-9/11 Terrorism in the United States*. Accessed at <http://www.mpac.org/assets/docs/publications/MPAC-Post-911-Terrorism-Data.pdf>

⁵ Vidino, Lorenzo and Seamus Hughes. *Countering Violent Extremism in America*. The George Washington University Center for Cyber & Homeland Security: Program on Extremism. Pages 18-19. Accessed at <https://cchs.gwu.edu/sites/cchs.gwu.edu/files/downloads/CVE%20in%20America%20.pdf>

- a. American Muslim leaders should publicly support positive law enforcement CVE activities
 - b. Train communities about intelligence-driven policing
 - z) Develop Accountability for CVE at the Federal Level
 - aa) Maintain the Appropriate Federal and Local Roles⁶
 - bb) Identifying the federal agency in charge of administering the U.S. CVE strategy
 - cc) Developing a more robust and actionable national CVE framework
 - dd) Refocusing the federal government on support and not local engagement of CVE
 - ee) Requiring all CVE related terms be defined in every document
 - ff) Requiring regular evaluations and updates of the U.S. CVE strategy
- file:///C:/Users/AArchuleta/Downloads/14Sep_Davis_Tom.pdf⁷

⁶Schanzer, David H. October 2012. Policy Brief: *The Way Forward on Combatting Al-Qaida-Inspired Violent Extremism in the United States: Suggestions for the Next Administration*. Institute for Social Policy and Understanding, the Duke Islamic Studies Center, ISLAMiCommentary, and the Triangle Center on Terrorism and Homeland Security. Pages 5-9. Accessed at file:///C:/Users/AArchuleta/Downloads/nps56-102412-03.pdf.

⁷ Davis, Thomas J. September 2014. *Now is the Time For CVE-2. Updating and Implementing a Revised U.S. National Strategy to Counter Violent Extremism*. Naval Postgraduate School. Accessed at file:///C:/Users/AArchuleta/Downloads/14Sep_Davis_Tom.pdf

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FY2017

Federal Assistance\$2.5B (789 FTE)

The budget includes \$2.5 billion for a variety of Federal Assistance programs. FEMA provides grants, training, exercises, and other support to assist Federal agencies, States, territories, and tribal and local jurisdictions to mitigate, prepare for and recover from terrorism and natural disasters. These funds include Firefighter and Emergency Management Performance Grants that support local first responders in achieving their missions, and grants targeted at Countering Violent Extremism and supporting State and local government efforts to prevent, prepare for, and respond to emergent threats from violent extremism and complex, coordinated terrorist attacks.

FY2016

FY16 Funding for State and Local Government Programs for Countering Violent Extremism (HSGP) - \$1B for state, local, tribal, and territorial efforts to prevent terrorism, other catastrophic events, and prepare the Nation for the threats and hazards that pose the greatest security risk to the United States.

<https://www.dhs.gov/sites/default/files/publications/CVE%20HSGP%20Fact%20Sheet%20Final%20FY2016.pdf> [OCP]

FY2015

FEMA – CTG - <https://www.fema.gov/news-release/2015/09/28/fema-announces-grant-awards-fiscal-year-2015-homeland-security-national>

Countering Violent Extremism: University of Maryland START Consortium - \$1,319,405

Countering Violent Extremism: Virginia Center for Policing Innovation - \$1,701,595

FY2014

FEMA – CTG Program - <http://www.fema.gov/news-release/2014/09/26/fema-awards-11-million-increase-preparedness-through-continuing-training>

University of Maryland Study of Terrorism and Responses to Terrorism

Consortium: \$799,966

FY2013

<https://www.dhs.gov/sites/default/files/publications/crcl-fy-2013-annual-report.pdf>

CRCL with NCTC *Training and Grants to Support Law Enforcement and Community-Oriented Policing. Page 18 for info on DHS 2013 accomplishments in CVE.*

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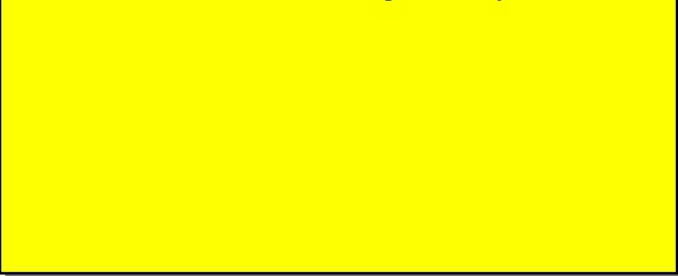
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28 page draft "HSAC CVE Subcommittee report and recommendations June 2016" final report already released in full



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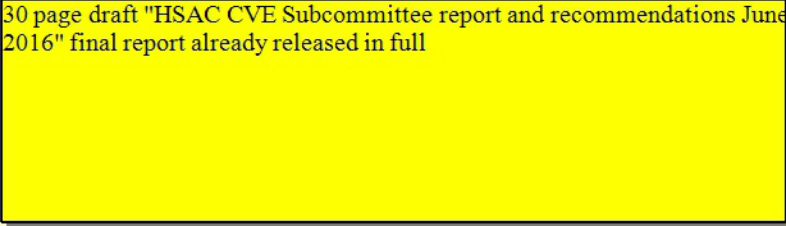
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Key Takeaways from Expert Meetings

Charlotte Beers (General)

- Empowering women and local community ownership
- Empowering youth to see alternatives to violence
 - Teacher exchanges powerful
- Streamline efforts – identify lead agency to act as command and control for CVE programs
 - Need an organizational chart.
- Private Sector – can help change the narrative (Sesame Street in Egypt)
- Help empower moderates
- Strategy: diverting young people and disrupting the message
- Alternative dialogue needed. Utilizer formers. Need alternative movement.
 - **Role of private sector**

James Glassman (General)

- Need to utilize defectors/formers. Not just lock them up.
- USG role in CVE is providing structure and coordination for CVE programs.
- Need focus on deradicalization programs.

Sasha Havlicek (General)

- Failure to address the pull factors
- Money has focused on research and not enough on implementation – choosing wrong partners
- Whole of Society approach – pick right partners (families, community leaders), credible voices, link CVE with existing community engagement efforts
- Counter narrative work should be supported and funded by government but not done by government

Hedieh Mirahmadi, President, World Organization for Resource Development and Education (General)

- Community involvement, cover more than just VE, clear guidelines who does what when, measure impacts of CVE activities, cyber civility curriculum, youth outreach, USG assist communities with skills to counter message
- Role of local allies to speak down naysayers.
- WORDE has training tools and programs but need talent and staff to scale these programs – need resources

Soraya Chemaly, Director, Women's Media Center Speech Project (Gender)

- Need rapid horizontal and vertical inclusion of women into greater fold of CVE activities.

Facebook (Paris and Peter) (Tech)

- Facebook responds to extremist content but cannot catch it all and will never be able to catch it all. Take down is not the final solution but a counter speech program may be.
 - Focus on hackathons for content creation of positive work to counter hate speech.
- Policy makers have the power to convene tech companies to create opportunities to come in and interface with CVE issues

Matthew Bryza (General)

- One major solution would have been to have one single individual empowered to manage and control the process and be a nexus point of activity on the project.
- Need to also provide educational, job, funding, and assistance programs to delegitimize extremist groups.

Imam Magid (Religion)

- Must engage psychological, social and ideologically in approach
- Look at counter narrative in a multi dimensional perspective. You need to think of not just a alternative narrative but instead a meta narrative, a narrative which entirely disregards the extremist narrative and propounds a narrative that rises above all others.
- eager to engage with internet safety workshops that teach people what extremist recruitment looks like and how to negotiate that process.
- Parents are first line of defense and we need to teach them how to identify extremist ideological recruitment and also to teach them what to do in the event that they believe their child is radicalizing.
- We must emphasize soft power over hard power and must reach out to other Imams to project a counter narrative - Not every mosque has a youth director to engage at risk youth and not all of them have an understanding of what challenges face American youth in the US. What we can do is to have volunteer positions that can be trained to work these positions
- Also encourage local law enforcement to work more closely and personally with Muslim communities. Have local law enforcement reach out and make personal connections with community members.
 - We also need to see greater law enforcement training in how to deal with CVE issues and the ideological, psychological and social issues which surround it.
- It is easier for Muslims to take money from local governments instead of the federal government.
- Changing the narrative is incredibly important. A big task is being able to tie Muslim teachings to American stories and characters.

Mass General (Public Health)

- Teenagers and young adults' minds ability to understand complicated thinking and consideration. However, susceptible to highly emotional and irrational impulses. How do you help teenagers and young adults take a step back from these emotional impulses?
 - Complicating their thinking: speak softly and slowly, allow teen to actively explore options, appeal to individuality, share own decisions that stemmed from emotional impulses that did not turn out well
- Radicalization and dangerous movements
 - Curriculum should aim to understand reasons these movements are attractive
 - Open space for the debate to occur

Ogilvy Noor: Marketing and Muslim Millennials (Communication and Youth)

- Overview: Ogilvy Noor's market research has found that there are two categories of Muslim Millennials: the futurists and the traditionalists. The futurists value both faith and a modern life and see these two values are mutually reinforcing. The futurists are the trend setters. Futurists assert their place in the modern world by asserting Muslim identity.
- Recommendation 1: A lot of focus and research has looked at the pull factors. Need to focus on the push factors.
- Recommendation 2: USG cannot be the messenger but can create the space for communities to do this themselves. Create cultural spaces and enable creation of cultural capital. Create space for these stories to be told. Start at both the top and grassroots level to develop this talent.
- Recommendation 3: Leverage Muslim entrepreneurs.
- Recommendation 4: Focus on entrepreneurship. Leverage existing and support new Muslim entrepreneurs. Strengthen how mosques engage with entrepreneurship. There is historical precedent for this and those who attend mosques are less likely to become radicalized.
- Recommendation 5: Engage and empower women holistically. Moreover, engage whole communities holistically so the end goal is not perceived to solely be extremism related.

BBG (Communication)

- Potential for partnership on research and metrics – BBG regularly shares its media market research with USG. If DHS would like to pursue media research sharing, can connect with IBB's Director of Research
- Has a dedicated program called Almajalla that covers Arab-Americans
- Has major CVE related programs in Middle East and Eurasia – see attached document

John Kaiden (Tech and Communication)

- Identify the audience by looking at messages being put out, then reverse engineering. Cohort analysis to identify at risk clusters – place cookies on these users. Identify influencers in the network who have same grievances but exhibit more reasonable approaches. Can perform AV testing to determine which messages are resonating. Can track users with clicking through and see which messages resonate.

Heidi Allis and Alisha Miller (Public Health)

- Psycho-social factors may influence radicalization – trauma increase susceptibility to VE as well as psycho-social elements. Males more at risk in their sample.

John Donahue (Communications)

- Digital advertising: search, listening, matching, activation

Mass General (Public Health)

- people being recruited have low self-esteem, low empathy, and are prone to moral disengagement
- training young people in a new morality, that their belief system is the right one to grow up with and that using violence is acceptable social behavior
- Multi-Systemic Therapy (programs exist in New Haven and Houston): involves going directly to at risk adolescent to counter what recruiters are telling them, people intervening are seen as being part of the community that they want to join
- MGH suggested that CVE programs focused on mothers may yield results as they are more vigilant and in tune with day to day activities of their children
- Attempts need to be made to undo the adolescent binary view and complicate their thinking without emotionally stirring them up, need to add nuance to things that seem concrete

April 14 HSAC DHS CVE In Person Meeting

Recommendations

- Communication/Messaging
 - Secretary should convene a round table of private sector funders and business groups and then bring CVE community partners in to make a pitch and get additional funds.
 - DHS could help facilitate ISAC (Information Sharing and Analysis Centers) type interactions for CVE issues.
 - Congress, law enforcement, and general public need to be given a framework explaining what CVE is and how CVE funds should be spent.
 - Compstat: A program that receives situational reports from on the ground agencies to their superiors on a regular basis. Secretary should develop a similar program and ask for a situational report from components.
- Funding/Resources
 - DHS should create a FACA type committee.
 - Secretary should seek greater funding for CVE from Congress given existence interests to do so within the legislative body.
 - During the next grant funding budget cycle, DHS should ask applicants to explain how much of their current funding is going towards CVE activities, how much of the new funding they intend to allocate to CVE, what their current funding is, and what CVE programs they have in place.
- Engaging with Tech and Social Media Companies

- DHS should seek to create some kind of platform to support and allow for the organic development of CVE messaging. Need to catalyze others to organically impact this problem. Something like an In-Q-Tel type public/private partnership.
- Incorporating the Education and Mental Health Sectors
 - Resilience building through closer bonds and trust should be a primary objective of government programs within the CVE space.
 - DHS should expand current CVE pilot program to more than three cities (Minneapolis, LA, and Boston).
- Report Framework
 - Framework
 - (b)(6) Be sure everyone reads through the charging by the Secretary for our committees' work and make sure we are giving recommendations that touch on what he tasked us to hit
 - **Report should also have some new products, maps, and visuals on what CVE looks like in the US**
 - **Something to really show how CVE exists and especially showing how CVE looks like as the recommendations are implemented over time.** Very similar to some of the good data graphics like in the foreign fighters report
 - Employee task force report gives a good example of concise recommendations model
 - Things to include in the report
 - Who you interviewed
 - Broad themes and insights gained about CVE during your research and work
 - "just add water" recommendation and advice for the Secretary
 - Argument and reasons why those recommendation will work and accomplish what we say they will accomplish
 - Include also a timeline for how these recommendations will be rolled out and implemented.
 - Example: Within 90 days the Secretary should do X,Y, and Z.
 - This is meant to provide as specific of an action plan as possible.
 - Frame this process as a "road map" for what the timetable of completion looks like for these recommendations.
 - Agree on a font and font size before people start drafting full report.

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I. BUILDING AN ARCHITECTURE FOR 50 STATES

- a. **Platforms** that Facilitate Partnerships through cross-sector partnerships, online platforms, and open data.
- b. **Build Networks**: Network-of-Network Synergy to incentivize collaboration with non-government partners.
- c. **Catalyzing Philanthropic Approaches** to violence prevention.
- d. **New Partners**
- e. **Communication**
- f. **Training**
- g. **Mental Health and Social Services** that gets help to those who need it.
- f. **Education**

II. GENERATIONAL THREAT

- a. **Predator Awareness**: protecting our nation's young children by engaging teachers and educating parents.
- b. **Providing Alternatives and Counternarratives**

III. DHS: SETTING US UP TO DO THE JOB

- a. **Stronger OCP**
- b. **Partnership Office**
- c. **Lexicon**: Changing How We Speak to Each Other and the World to ensure the way the government uses language does not sabotage our legitimacy.
- d. **Research and Data**: Investing in Deeper Research to build a long-term CVE infrastructure.

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