



# Facilities Funding Obligation Plan

*March 14, 2016*

Fiscal Year 2016 Report to Congress



Homeland  
Security

*United States Secret Service*

# Message from the Director

March 14, 2016

I am pleased to submit the following report, “Facilities Funding Obligation Plan,” which has been prepared by the U.S. Secret Service.

This report has been compiled pursuant to a requirement in House Report 114-215, which accompanies the *Fiscal Year 2016 Department of Homeland Security Appropriations Act*, (P.L. 114-113).



This report describes the obligation plan for funding provided to the Secret Service’s James J. Rowley Training Center through the Acquisition, Construction, Improvements, and Related Expenses account.

Pursuant to congressional requirements, this report is being provided to the following Members of Congress:

The Honorable John R. Carter  
Chairman, House Appropriations Subcommittee on Homeland Security

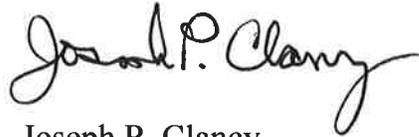
The Honorable Lucille Roybal-Allard  
Ranking Member, House Appropriations Subcommittee on Homeland Security

The Honorable John Hoeven  
Chairman, Senate Appropriations Subcommittee on Homeland Security

The Honorable Jeanne Shaheen  
Ranking Member, Senate Appropriations Subcommittee on Homeland Security

Inquiries regarding this report may be directed to me at (202) 406-5705 or to the Department's Deputy Under Secretary for Management and Chief Financial Officer, Mr. Chip Fulghum, at (202) 447-5751.

Sincerely,

A handwritten signature in black ink that reads "Joseph P. Clancy". The signature is written in a cursive style with a large, prominent "J" and "C".

Joseph P. Clancy  
Director  
U.S. Secret Service

# Executive Summary

The *Fiscal Year (FY) 2016 Department of Homeland Security Appropriations Act* (P.L. 114-113) provides \$24.282 million for the James J. Rowley Training Center facility to address operational training challenges identified in the independent United States Secret Service Protective Mission Panel (“the Panel”) report to the Secretary of Homeland Security. Included in this funding is \$5.482 million for routine maintenance and services to support day-to-day operations, and \$18.8 million to support training infrastructure enhancements in response to recommendations provided by the Panel. The \$18.8 million is allocated to complete a feasibility study and design plan for the White House Training Facility (\$0.75 million), to construct a new Canine Training Facility (\$13.1 million), and to renovate ranges and tactical training areas (\$4.95 million).

This report provides an obligation plan for the \$24.282 million of FY 2016 funding in two charts: (1) facilities maintenance; and (2) infrastructure improvements. The charts detail how the funding will be allocated toward specific contracts and projects.



# Facilities Funding Obligation Plan

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# I. Legislative Language

This report responds to the language set forth in House Report 114-215, which accompanies the *Fiscal Year (FY) 2016 Department of Homeland Security (DHS) Appropriations Act* (P.L. 114-113), and includes the following requirement:

The Committee recommends \$29,432,000 for facilities, \$3,000,000 above the amount requested and \$24,052,000 above fiscal year 2015. The increase above the request is for addressing critical deferred maintenance at the JJRTC. The Committee is concerned with changing requirements for the requested funds. To address these concerns, none of the funds provided for facilities may be obligated until five days after the USSS provides detailed obligation plan for facilities funding.

## II. Background

The mission of the Secret Service is to protect the President, the Vice President, their families, the White House, the Vice President's residence, national and visiting world leaders, former Presidents, and events of national significance. The Secret Service also protects the integrity of our currency and investigates crimes against our national financial system committed by criminals around the world and in cyberspace.

Newly hired Special Agents and Uniformed Officers receive an average of 11.5 weeks of basic training at the Federal Law Enforcement Training Center before transitioning to the James J. Rowley Training Center (JJRTC) for an average of 16.5 weeks of additional specialized mission-based training. The JJRTC is the primary training academy for the Secret Service. The Laurel, Maryland, complex is comprised of 493 square acres of land, six miles of roadways, and 36 buildings featuring multiple classrooms, firearms ranges, physical fitness facilities, tactical villages, and a protection operations driving pad. This infrastructure fosters a quality training environment for new recruits and current employees, special agents, uniformed officers, and support personnel. Additionally, JJRTC facilities are used to provide our federal, state, and local law enforcement partners with collaborative training specific to the Secret Service mission.

Acquisition, Construction, Improvements, and Related Expenses (ACIRE) funding provides critical support for JJRTC infrastructure, lifecycle maintenance of structures and systems, and sustainment of existing facilities and program support assets. The overall support and maintenance provided through the ACIRE funding is critical to the Secret Service's integrated mission – protection and criminal investigations.

To address the Panel's recommendation to "[train] in conditions that replicate the physical environment in which [Secret Service law enforcement personnel assigned to the White House] will operate,"<sup>1</sup> the *FY 2016 DHS Appropriations Act* provided \$0.75 million to complete a feasibility study and design plan for a proposed White House Training Facility at the JJRTC. The Secret Service currently uses a rudimentary, not-to-scale simulation of the north grounds of the White House, using bike barricades to simulate fencing. There are no permanent structures, vehicle gates, lighting, or other aids to enhance the realism of the training. The proposed White House Training Facility would provide more realistic environment scenario-based training exercises for uniformed officers and special agents during basic recruit and in-service training courses.

In addition to the White House Training Facility, the *FY 2016 DHS Appropriations Act* provided \$13.1 million to replace the agency's canine training facility at the JJRTC to

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<sup>1</sup> United States Secret Service Protective Mission Panel, Executive Summary to [the] Report from the United States Secret Service Protective Mission Panel to the Secretary of Homeland Security, December 15, 2014, p. 7. Available at: [http://www.dhs.gov/sites/default/files/publications/14\\_1218\\_ussp\\_pmp.pdf](http://www.dhs.gov/sites/default/files/publications/14_1218_ussp_pmp.pdf)

accommodate the current size of the canine programs as well as future growth. The existing facility is outdated and substandard, and is designed to house only 14 canines at one time. Given all of the projected requirements associated with the canine programs that support its protective mission, the Secret Service currently is not able to house and train safely and adequately the number of canines that it needs. Since the original construction in 1983, the Secret Service's canine programs have more than tripled in size. This has included substantial growth within the explosive detection program, as well as the development of a tactical canine program, homicide bomber detection program, and personnel screening by canine – open area (also known as “friendly dog”) program. In order to expand the protective capability, as well as maintain current canine staffing, a modernized and expanded facility is needed to house and conduct simultaneous training courses adequately. The ability to conduct simultaneous courses will give the Secret Service the opportunity to address program growth and future course development.

The *FY 2016 DHS Appropriations Act* provided \$4.95 million to renovate tactical training areas and refurbish existing firearms ranges at the JJRTC. Planned renovations include the indoor pistol range, which currently operates on a single air handling system, and only provides heating/air conditioning for either the ranges or the classrooms when in full operation. In addition, the outdoor pistol/rifle ranges are in need of renovations to target systems, fans, tower operations, and lighting. The live-fire “shoot house,” used for training by the specialized tactical units, has never been renovated, and is in need of infrastructure replacement, new camera systems, and the addition of a classroom. The Basic Judgmental Range, used to recreate a city street environment for more realistic training scenarios, also requires infrastructure repair and safety enhancements.

### III. JJRTC FY 2016 Obligation Plan – Facilities Maintenance (\$5.482 million)

#### Obligation Plan by Quarter

FY2016		FY2017				
Major Projects	Quarter 1	Quarter 2	Quarter 3	Quarter 4	Quarter 1	TOTAL
Facilities Maintenance*		\$ 919,302	\$ 2,007,317	\$ 2,305,381	\$ 250,000	\$ 5,482,000
* This includes maintenance contracts for snow removal, pest management, painting contractors, janitorial services, landscape services; cleaning contracts						

Chart 1

## Obligation Plan by Activity

Major Projects	Contractual Services	Supplies / Gas & Oil	Equipment	TOTAL
<b>Enacted Funding</b>				<b>\$ 5,482,000.00</b>
<b>Obligation Plan</b>				
Outdoor Rifle/Pistol Range Preventive Maintenance	19,000			19,000
Roof Preventive Maintenance	35,000			35,000
Painting Contractors	232,000			232,000
General Construction Projects	658,000			658,000
Sewage Lift Station Preventive Maintenance	13,400			13,400
Pool Preventive Maintenance	35,000			35,000
Range Cleaning	411,000			411,000
Outer Perimeter Fence Maintenance	15,000			15,000
Pest Management	5,800			5,800
Dumpster Trash Removal	21,000			21,000
Outdoor Rifle Pistol Ranges Rubber Curtains Repair/Replacement/Maintenance and supplies	221,000	35,000		256,000
Indoor Ranges Conveir Belt Maintenance	10,400			10,400
Gun Range Target System Preventive Maintenance	19,000			19,000
Landscape Services	688,100			688,100
HVAC Maintenance	582,100			582,100
Elevator Maintenance	25,200			25,200
Forestry and Wildlife Management	394,000			394,000
Snow Removal	25,000			25,000
Janitorial Services	844,000			844,000
Electrical Maintenance	36,600			36,600
Fire Life Safety Maintenance and Inspection	35,400			35,400
Power and Heavy Equipment Maintenance	13,000			13,000
Generator Maintenance	65,000			65,000
Miscellaneous Services, Repairs, and Equipment	127,900	75,000	35,000	237,900
A&E Firm to Conduct Comprehensive Review of the JJRTC Facility and Structures	300,000			300,000
Major HVAC Renovation and Repairs	235,100			235,100
Major Life Safety Renovations and Improvements	270,000			270,000
<b>TOTAL</b>	<b>\$ 5,337,000</b>	<b>\$ 110,000</b>	<b>\$ 35,000</b>	<b>\$ 5,482,000</b>

Table 1

## IV. Analysis/Discussion

Chart 1 and Table 1 reflect the routine maintenance contracts, supplies, and equipment that are required to operate the JJRTC facility for daily operations. The 2016 appropriation provided ACIRE funding with a period of availability of 3 years as opposed to the 5-year funding that had been provided in the past. This required the establishment of accounting codes to track the funding within the Secret Service's financial system, as well as with the Office of Management and Budget and the Department of Treasury. As a result, the process to procure contractual services began mid-second quarter of FY 2016. Currently, more than \$2 million is in the procurement process; therefore, it is projected that obligations of these funds will occur in the third quarter of FY 2016. To support any unplanned minor emergencies at the beginning of the new fiscal year, approximately five percent of the yearly allocation is planned to be carried over.

JJRTC continues to work with the Secret Service's Procurement Division in an effort to ensure that procurement packages, including all necessary supporting documentation, are quickly completed, so that contracts can be put out for bid and awarded as expeditiously as possible.

## V. JJRTC FY 2016 Obligation Plan – Infrastructure Improvements (\$18.8 million)

### Obligation Plan by Quarter

FY2016		FY2017					TOTAL
1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	
White House Training Facility	Complete feasibility study	Prepare conceptual design	Contract awarded to engineering firm to update master plan for NCPC submission	Draft updated master plan receive for review and approval	Master plan submitted to NCPC for approval, depicts changes		Anticipate NCPC approval
	\$ -	\$ -	\$ 750,000	\$ -	\$ -		\$ -
Canine Facility	Complete feasibility study	Prepare conceptual design	Contract awarded to engineering firm to update master plan for NCPC submission	Procurement package developed and submitted for the selection and award of contract for design and build	Design drawings prepared for review and approval; master plan submission to NCPC for approval	Approve design for construction	Anticipate NCPC approval; begin demolition, site development, and construction of new facility
	\$ -	\$ -	\$ -	\$ 13,100,000	\$ -	\$ -	\$ -
Renovation of Ranges		Submission of procurement documents for possible award for MIPR	Renovation work begins on outdoor rifle and pistol range	Completion of renovations on outdoor rifle and pistol ranges.			
		\$ 4,950,000	\$ -	\$ -			

Chart 2

\* USSS plans to MIPR funding for the Canine Facility in the fourth quarter prior to the start of construction, which is dependent on National Capital Planning Commission approval of the JJRTC Master Plan.

## Obligation Plan by Activity

Major Projects	Contractual Services	Supplies / Gas & Oil	Equipment	Land & Construction	TOTAL
<b>White House Training Facility Enacted Funding</b>					<b>\$ 750,000</b>
<b>Obligation Plan</b>					
Feasibility Study and Design Plan	750,000				750,000
<b>TOTAL, White House Training Facility</b>	<b>750,000</b>				<b>750,000</b>
<b>Canine Facility (2-Story) Enacted Funding</b>					<b>\$ 13,100,000</b>
<b>Obligation Plan</b>					
Design	\$316,000				316,000
Site Improvement/Demolition	\$26,000				26,000
Construction				\$2,647,000	2,647,000
Electrical/Mechanical Utilities	\$2,328,000				2,328,000
Canine Facility				\$2,708,000	2,708,000
Office Support Area	\$1,635,000				1,635,000
Equipment			\$250,000		250,000
Conveying Equipment (stair lift)			\$153,000		153,000
Security and Alarms			\$592,000		592,000
Kennel Area	\$2,445,000				2,445,000
<b>TOTAL, Canine Facility</b>	<b>6,750,000</b>		<b>995,000</b>	<b>5,355,000</b>	<b>13,100,000</b>
<b>Ranges Renovations Enacted Funding</b>					<b>\$ 4,950,000</b>
<b>Obligation Plan</b>					
<b>Outdoor Ranges</b>					
Renovation	2,409,130				2,409,130
Target System			246,250		246,250
Trap			456,000		456,000
<b>Shoothouse</b>					
Renovation	951,870				951,870
Classroom			56,750		56,750
Ventilation System	150,000				150,000
Restrooms	50,000				50,000
<b>Beltsville Judgmental Range</b>					
Renovation	630,000				630,000
<b>TOTAL, Ranges Renovations</b>	<b>4,191,000</b>		<b>759,000</b>		<b>4,950,000</b>
	<b>\$ 11,691,000</b>	<b>\$ -</b>	<b>\$ 1,754,000</b>	<b>\$ 5,355,000</b>	<b>\$ 18,800,000</b>

Table 2

## VI. Analysis/Discussion

The charts on the previous pages reflect the enacted funding for the White House Training Facility feasibility study and design plan (\$0.75 million), a new Canine Training Facility (\$13.1 million), and renovation to ranges and tactical training areas (\$4.95 million), all of which are designed to address the Panel's findings.

The Secret Service plans to obligate funding for the completion of a combined White House Training Facility and Canine Training Facility feasibility study in the third quarter of FY 2016. At the conclusion of the feasibility study, a conceptual design of the White House Training Facility and surrounding grounds, including electrical, mechanical, and drawings, will be submitted for the National Capital Planning Commission's approval as part of the revised Master Plan.

Preparation of the conceptual design of the new canine facility will begin in the second quarter of FY 2016 with the projection to obligate funding for the demolition of the existing kennel, site development, and construction in the fourth quarter. The new canine facility will expand the current footprint by more than 20,000 square feet, and will include 2.5 acres of outdoor training space. It will include 35 kennels, two classrooms, a small conference room, additional food preparation and storage space, and an improved veterinary examination and support area, as well as administrative space for instructors.

The funding provided for the renovation of the ranges and tactical areas will be used to refurbish the structures; complete electrical/mechanical equipment updates; modernize classrooms; improve cleaning rooms, lighting, and audio systems; update communications systems to improve safety; and address drainage issues. The funding for the Judgmental Range, Magaw Shoot House, and the indoor/outdoor rifle and pistol range is projected to be obligated in the second quarter of FY 2016. The renovations will begin in the third quarter and will be completed in the fourth quarter of FY 2016.

## VII. Conclusion

The Secret Service was provided \$24.282 million in its FY 2016 appropriation for facilities maintenance and infrastructure improvements at JJRTC, to include the feasibility study and design plan for the White House Training facility, the construction of a new canine facility, and the renovation of firearms ranges and tactical areas.

Funding for the feasibility study and design plan of the White House Training facility provides the appropriate blueprint to replicate the White House north and south grounds as an operational training venue for Secret Service law enforcement personnel, as well as for other partner organizations. When completed, this facility will provide the necessary realism for specific security and tactical response training. In addition, the new canine facility will enable the Secret Service to meet projected training requirements associated with all canine programs that support the protective mission. Further, the renovations of the existing firearms ranges and tactical areas will better position the Secret Service to meet its projected basic and in-service training requirements. These infrastructure improvements will significantly improve the overall training environment at JJRTC, and will better prepare Secret Service operational personnel to perform the coordinated actions required to respond to evolving threats.

## VIII. Appendix: Abbreviations

ACIRE	Acquisition, Construction, Improvements, and Related Expenses
DHS	Department of Homeland Security
FY	Fiscal Year
JJRTC	James J. Rowley Training Center