

<b>From:</b>	Gorman, Chad (b)(6)
<b>To:</b>	(b)(6)
<b>Subject:</b>	RE: Today
<b>Date:</b>	2020/01/29 10:13:00
<b>Priority:</b>	Normal
<b>Type:</b>	Note

We saw a lot of this during Crimson Contagion this summer – plus HHS and CDC have no incident management capability. (b)(5)

(b)(5)

*Chad M Gorman*

Acting Assistant Administrator  
Resilience—National Preparedness Directorate  
Federal Emergency Management Agency

**Office:** (b)(6) **Mobile:** (b)(6) **Cell:** (b)(6)

(b)(6)

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**From:** (b)(6)  
**Sent:** Wednesday, January 29, 2020 10:11 AM  
**To:** Gorman, Chad (b)(6)  
**Subject:** RE: Today

All kidding aside...this one is tough due to delayed onset of symptoms AND similarity to common seasonal upper respiratory illness. Son of SARS.

(b)(6)

*Deputy Superintendent  
Emergency Management Institute*

(b)(6)

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**From:** Gorman, Chad (b)(6)  
**Sent:** Wednesday, January 29, 2020 10:04 AM  
**To:** (b)(6)  
**Subject:** RE: Today

HA – thanks (b)(6)

*Chad M Gorman*

Acting Assistant Administrator  
Resilience—National Preparedness Directorate  
Federal Emergency Management Agency

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(b)(6)

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**From:** (b)(6)

**Sent:** Wednesday, January 29, 2020 9:59 AM

**To:** Gorman, Chad (b)(6)

**Subject:** RE: Today

Not novel coronavirus, I hope.

C'mon....you know I had to put that out there. <grin> Hope you are feeling better.

(b)(6)

*Deputy Superintendent  
Emergency Management Institute*

(b)(6)

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**From:** Gorman, Chad (b)(6)

**Sent:** Wednesday, January 29, 2020 9:57 AM

**To:** (b)(6)

(b)(6)

**Subject:** Today

Folks – I'm out today (b)(6) and telework. Please see (b)(6) if you need any OAA support today. I'm available via phone if something pops up, otherwise I plan to be back in the office tomorrow.

Vr  
Chad

*Chad M Gorman*

Acting Assistant Administrator  
Resilience—National Preparedness Directorate  
Federal Emergency Management Agency

Office: (b)(6) | Mobile: (b)(6) | Cell: (b)(6)

(b)(6)

<b>Sender:</b>	Gorman, Chad (b)(6)
<b>Recipient:</b>	(b)(6)
<b>Sent Date:</b>	2020/01/29 10:13:25
<b>Delivered Date:</b>	2020/01/29 10:13:00

	(b)(6)
<b>Sent Date:</b>	2020/02/05 18:35:56
<b>Delivered Date:</b>	2020/02/05 18:35:57

<b>From:</b>	Bibo, David (b)(6) (b)(6)
<b>To:</b>	Penn, Damon (b)(6) (b)(6)
<b>CC:</b>	Dorko, Jeffrey (b)(6) (b)(6)
<b>Subject:</b>	Coronavirus Docs that went to F1, AS1, and AS2
<b>Date:</b>	2020/02/04 11:00:00
<b>Priority:</b>	Normal
<b>Type:</b>	Note

(b)(5)

### **Primary Responsibility Rests with State and Local Governments**

State and local governmental public health agencies have primary responsibility and authority for public health response to biological incidents within their jurisdictions and can implement quarantine and movement restrictions that can vary, based in part, from federal guidance issued by the Centers for Disease Control and Prevention (CDC).<sup>[1]</sup>

### **Federal Doctrine and Policy Places HHS in the Lead at the Federal Level**

During a Federal biological incident response – inclusive of naturally occurring and intentional acts – the U.S. Department of Health and Human Services (HHS) is responsible for coordinating the Federal Government’s response in support of the affected state, local, tribal, and territorial officials. Other Federal departments and agencies will perform roles and responsibilities congruent with their statutory authority in coordination with HHS as lead federal agency. The White House National Security Council Staff provides policy coordination and deconfliction, as required.<sup>[2]</sup>

HHS has an emergency fund (the Public Health Emergency Fund or PHEF) that has historically not been funded by Congress and has often required Supplemental Appropriations to fund emergency response to outbreaks.

### **FEMA Can Support HHS and Others with Incident Management and Coordination Capabilities**

FEMA can support HHS as the Lead Federal Agency through the Economy Act under Inter-Agency Agreements (IAA). Types of assistance offered to HHS in the past have included:

- • Operational coordination
- • Operational communications
- • Planning and Situational Awareness
- • Public information
- • Logistics and supply chain management

Even without a Stafford Act declaration, FEMA could be asked to assist coordinating inter-agency response. The Pandemic Crisis Action Plan (or PanCAP) is a document that was updated most recently in 2018. It describes a graduated response to a pandemic in which the Lead Federal Agency can require increasing amounts of assistance as the incident dictates and higher levels of inter-agency

coordination occur throughout increased threat levels. This is consistent with the broader policy document, the Biologic Incident Annex or BIA, which was approved by the NSC in 2017.

### **FEMA Can Support State and Local Governments Under the Stafford Act, but there is Extremely Limited Precedent**

FEMA has developed guidance on the scope of assistance that may be provided under an Emergency Declaration for an infectious disease incident (see attachment), but there is extremely limited

precedent for taking this step.<sup>[3]</sup> The Stafford Act has been used only for response to one biological incident, when President Clinton approved Emergency Declarations to provide very limited Public Assistance to compensate for vector control during initial West Nile identification in New York and

New Jersey.<sup>[4]</sup>

It is difficult to predict potential state, local, tribal, and territorial (SLTT) requests for Federal assistance, but they will most likely encompass:

- • Funding for the SLTT public health response
- • Supplies (e.g. PPE, medications, vaccine development)
- • Information (mainly from HHS) regarding guidance, recommendations, etc.
- • Assistance with the implementation of non-pharmaceutical interventions (NPIs such as school closures)
- • Support in training or coordinating operations among Emergency Management and Public Health disciplines

Inherent Public Health operations authorized through HHS, such as vaccine development, do not qualify for Stafford Act assistance.

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**From:** (b)(6)  
**Sent:** Tuesday, January 28, 2020 5:48 PM  
**To:** Bibo, David (b)(6)  
**Cc:** (b)(6); Dorko, Jeffrey (b)(6); (b)(6)  
**Subject:** RE: Coronavirus 1 Pager

Find the final versions attached.

(b)(6)  
 Advisor to the Associate Administrator  
 Office of Response and Recovery  
 Mobile: (b)(6)

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**From:** Bibo, David (b)(6)  
**Sent:** Tuesday, January 28, 2020 5:43 PM  
**To:** (b)(6)  
**Cc:** (b)(6); Dorko, Jeffrey (b)(6); (b)(6)  
**Subject:** Re: Coronavirus 1 Pager

Minus Pete

Can someone send me the final of this and the final of the documents that went to F1 and AS1/2 yesterday?  
The memo and the FEMA Fact Sheet?

Thank you

—  
David Bibo | DHS-FEMA | Associate Administrator for Response and Recovery (Acting) | (b)(6)

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**From:** (b)(6)  
**Sent:** Tuesday, January 28, 2020 1:18:12 PM  
**To:** Bibo, David (b)(6); Gaynor, Pete (b)(6)  
**Cc:** Plostock, Michael (b)(6); Dorko, Jeffrey (b)(6)  
(b)(6)  
**Subject:** Coronavirus 1 Pager

Sir,

Please find the attached 1 pager as requested this morning. We will brief Mr. Castillo as well and make sure he is prepared for his meeting this afternoon. Please let us know any changes you would like us to make.

Thanks,

(b)(6)  
Senior Advisor to Associate Administrator Of Response and Recovery  
(b)(6)  
Preferred Pronouns: She/Hers

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- [1] 2017 Biological Incident Annex to the Federal Interagency Operational Plans for Response and Recovery, p.4
  - [2] 2017 Biological Incident Annex to the Federal Interagency Operational Plans for Response and Recovery
  - [3] FP 104-009-001
  - [4] NY EM-3155 & NJ EM-3156

<b>Sender:</b>	Bibo, David (b)(6) (b)(6)
<b>Recipient:</b>	Penn, Damon (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6)
<b>Sent Date:</b>	2020/02/04 11:00:38
<b>Delivered Date:</b>	2020/02/04 11:00:00

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Withheld pursuant to exemption

(b)(5)

of the Freedom of Information and Privacy Act



